

**UNITED STATES DISTRICT COURT  
MIDDLE DISTRICT OF FLORIDA  
ORLANDO DIVISION**

BIENVENIDO ARACENA,

Plaintiff,

v.

Case No: 6:18-cv-932-Orl-40KRS

ADAM TODD GRULER, JOHN DOES 1-  
20, JOHN DOES 21-30 and CITY OF  
ORLANDO, FLORIDA,

Defendants.

\_\_\_\_\_ /

**ORDER**

This case involves unfathomable tragedy. On June 12, 2016, an armed gunman entered the Pulse nightclub and gunned down as many people as he could, killing and injuring dozens. In the aftermath of the horrific attack, Plaintiff filed suit alleging constitutional deprivations by the City of Orlando and its officers for not preventing the massacre and not going in quickly enough to “neutralize” the shooter. If magnitude of loss determined whether Plaintiff could recover, then recovery would be certain. But Plaintiff asserts constitutional claims that are patently foreclosed by Supreme Court and Eleventh Circuit precedent that requires this Court to dismiss the suit.

This matter is before the Court without oral argument on Defendants’ Dispositive Motion to Dismiss (Doc. 54 (the “**Motion**”)), filed September 14, 2018. Plaintiff responded in opposition on October 22, 2018. (*Vielma v. Gruler*, No. 6:18-cv-884, Doc. 58 (M.D. Fla.

2018) (“*Vielma*”).<sup>1</sup> With briefing complete, the matter is ripe. Upon consideration, the Motion is due to be granted and the case dismissed.

## I. BACKGROUND<sup>2</sup>

The events giving rise to this suit begin in the early morning hours of June 12, 2016. (Doc. 48, ¶¶ 13–14). At that time, Defendant Adam Todd Gruler (“**Officer Gruler**”), a City of Orlando law enforcement officer, was on duty providing security at the Pulse nightclub in Orlando, Florida. (*Id.* ¶ 15). At some point during his shift, Officer Gruler “abandoned his post.” (*Id.*). Around 2:00 a.m., an individual (the “**Shooter**”) entered Pulse to “look around” and determined he could carry out his plan to murder patrons inside due to the visible absence of security. (*Id.* ¶ 14).

After scouting the club, the Shooter retrieved his weapons—a semi-automatic rifle and semi-automatic pistol—re-entered Pulse and opened fire on the patrons inside. (*Id.* ¶¶ 13–14, 17). When the shooting began, Gruler “immediately became aware an active shooter was shooting patrons in Pulse,” but allegedly “stayed outside.” (*Id.* ¶¶ 18–19). “Shortly thereafter,” City of Orlando police officers entered Pulse and engaged the Shooter, causing him to retreat into a restroom where he barricaded himself and several hostages. (*Id.* ¶¶ 21–22). Roughly three hours later, law enforcement entered Pulse and “neutralized [the] Shooter.” (*Id.* ¶ 86). All told, forty-nine people were killed, and fifty-three injured, by the Shooter. (*Id.* ¶ 87).

---

<sup>1</sup> Plaintiff’s response in opposition was filed in the *Vielma* case because the *Vielma* case and this case were consolidated on September 28, 2018. (Doc. 49).

<sup>2</sup> This account of the facts is taken from the Amended Complaint (Doc. 48). The Court accepts these factual allegations as true when considering motions to dismiss. See *Williams v. Bd. of Regents*, 477 F.3d 1282, 1291 (11th Cir. 2007).

Oscar Aracena (“**Mr. Aracena**”) was among the victims killed by the Shooter on June 12. (*Id.* ¶ 6). Plaintiff Bienvenido Aracena brings this action on behalf of Oscar Aracena’s estate. (*Id.* ¶ 8, p. 1). On June 12, 2018, Plaintiff initiated this action by filing the Complaint. (Doc. 1). The Court dismissed the original Complaint without prejudice as a shotgun pleading. (Doc. 36). On August 24, 2018, Plaintiff filed the Amended Complaint. (Doc. 48).

The Amended Complaint proceeds in two Counts. Count I alleges 42 U.S.C. § 1983 claims “against Defendant(s) Gruler and the City of Orlando”<sup>3</sup> for Defendants’ violation of Plaintiff’s “interest in life, liberty, and property and [] substantive due process right[s] protected by the 4th and 14th Amendments to the U.S. Constitution.” (*Id.* ¶¶ 25–40). Count I is premised on Defendant Gruler “abandoning his post” before the shooting and neglecting “to enter the club immediately after the shooting began to neutralize Shooter.” (*Id.* ¶¶ 30–31). Count II alleges a *Monell* claim against Defendant City of Orlando based on a failure-to-train theory. (*Id.* ¶¶ 41–50). Defendants move to dismiss the Amended Complaint with prejudice. (*Vielma*, Doc. 58).

## II. STANDARD OF REVIEW

A complaint must contain “a short and plain statement of the claim showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(1). Thus, in order to survive a motion to dismiss made pursuant to Rule 12(b)(6), the complaint “must contain sufficient factual matter, accepted as true, to ‘state a claim to relief that is plausible on its face.’” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544,

---

<sup>3</sup> The Court construes the Amended Complaint as pleading Count I against both named Defendants despite the ambiguity.

570 (2007)). A claim is plausible on its face when the plaintiff “pleads factual content that allows the court to draw the reasonable inference that the defendant is liable for the misconduct alleged.” *Id.*

Though a complaint need not contain detailed factual allegations, mere legal conclusions or recitation of the elements of a claim are not enough. *Twombly*, 550 U.S. at 555. Moreover, courts are “not bound to accept as true a legal conclusion couched as a factual allegation.” *Papasan v. Allain*, 478 U.S. 265, 286 (1986). “While legal conclusions can provide the framework of a complaint, they must be supported by factual allegations.” *Iqbal*, 556 U.S. at 679. Courts must also view the complaint in the light most favorable to the plaintiff and must resolve any doubts as to the sufficiency of the complaint in the plaintiff’s favor. *Hunnings v. Texaco, Inc.*, 29 F.3d 1480, 1483 (11th Cir. 1994) (per curiam). In sum, courts must (1) ignore conclusory allegations, bald legal assertions, and formulaic recitations of the elements of a claim; (2) accept well-pled factual allegations as true; and (3) view well-pled allegations in the light most favorable to the plaintiff. *Iqbal*, 556 U.S. at 67.

### **III. DISCUSSION**

Defendants seek dismissal of Count I against Officer Gruler because (i) it fails to state a plausible substantive due process claim, and (ii) Officer Gruler is entitled qualified immunity. (*Vielma*, Doc. 58, p. 4–12). They also request dismissal of Count I as against the City of Orlando because it fails to state a basis for municipal liability. (*Id.*). Finally, Defendants move to dismiss Count II against the City of Orlando for failure to state a claim. On review, the Court agrees and holds the Amended Complaint is due to be

dismissed in its entirety. Furthermore, the Court finds the Amended Complaint is due to be dismissed on the alternative ground that it is a shotgun pleading.

Before analyzing the SAC's claims, the Court takes note of the animating principles for the laws on which Plaintiffs' claims rest. Plaintiffs rely on 42 U.S.C. § 1983 to support each of their claims. Section 1983 vests individuals whose federal rights are violated by persons acting under color of state law with a federal cause of action. Congress enacted the Civil Rights Act of 1871—§ 1983's parent statute—in response to “the campaign of violence and deception in the South, fomented by the Ku Klux Klan, which was denying decent citizens their civil and political rights.” *Wilson v. Garcia*, 471 U.S. 261, 276 (1985). Before the law passed, “murder,” “whipping,” and “lynching” were commonplace and “local administrations [were] found inadequate or unwilling to apply the proper corrective.” *Id.* (quoting Cong. Globe, 42d Cong., 1st Sess., 374 (1871) (remarks of Rep. Lowe).

Section 1983 was therefore created to empower federal courts to vindicate the federal rights of individuals harmed by those acting with actual or apparent state law authority. Indeed, “[t]he very purpose of § 1983 was to interpose the federal courts between the States and the people, as guardians of the people's federal rights—to protect the people from unconstitutional action under color of state law, whether that action be executive, legislative, or judicial.” *Mitchum v. Foster*, 407 U.S. 225, 242 (1972) (citations omitted). To that end, § 1983 is a vehicle through which individuals can bring claims against state actors for constitutional deprivations.

One such claim is a Fourteenth Amendment substantive due process claim. The Due Process Clause of the Fourteenth Amendment provides that “[n]o State shall . . . deprive any person of life, liberty, or property, without due process of law.” U.S. Const.

amend. XIV, § 1. Like § 1983, the Due Process Clause “was intended to prevent government “from abusing [its] power, or employing it as an instrument of oppression.” *Collins v. City of Harker Heights*, 503 U.S. 115, 126 (1992) (quoting *DeShaney v. Winnebago Cty. Dep’t of Soc. Servs.*, 489 U.S. 189, 196 (1989)).<sup>4</sup> Individuals whose due process rights have been violated by state actors may sue the state-actor violators under § 1983. As a general matter then, the Fourteenth Amendment is not implicated by acts of private violence.

Fourteenth Amendment substantive due process protections do not “entail a body of constitutional law imposing liability whenever someone cloaked with state authority causes harm.” *Cty. of Sacramento v. Lewis*, 523 U.S. 833, 848 (1998). Neither is the Due Process Clause a “font of tort law to be superimposed upon whatever systems may already be administered by the States.” *Id.* (quoting *Daniels v. Williams*, 474 U.S. 327, 332 (1986)). The Constitution, instead, deals with “the large concerns of the governors and the governed.” *Id.*

#### **A. Count I Against Officer Gruler**

The Court begins with Count I’s substantive due process claim against Officer Gruler.

##### *1. DeShaney and its Progeny Preclude Count I Against Officer Gruler*

Before addressing the SAC, the Court submits the following overview of important precedent in this area, which illustrates why Plaintiff’s claim fails.

---

<sup>4</sup> See also *Wolff v. McDonnell*, 418 U.S. 539, 558 (1974) (“The touchstone of due process is protection of the individual against arbitrary action of government.”).

It has long been held that “a State’s failure to protect an individual against private violence simply does not constitute a violation of the Due Process Clause.” *DeShaney*, 489 U.S. at 197. That principle stems from the *DeShaney* case which, like this one, had tragic facts worthy of recitation. The plaintiffs there were guardians of a four-year-old who claimed that the Department of Social Services failed to protect the child from his father’s beatings which resulted in irreversible brain damage. *Id.* at 193. Over twenty-six months, the department was repeatedly notified of ongoing abuse but failed to act. *Id.* at 192. The plaintiffs brought substantive due process claims against the department for “failing to intervene to protect [the child] against a risk of violence at his father’s hands of which [the department] knew or should have known.” *Id.* at 193.

Despite the department’s notice of the threat and failure to act, the Supreme Court found no substantive due process violation, holding that the Due Process Clause provides no guarantee of government protection from private violence.

The Clause is phrased as a limitation on the State’s power to act, not as a guarantee of certain minimal levels of safety and security. It forbids the State itself to deprive individuals of life, liberty, or property without “due process of law,” but its language cannot fairly be extended to impose an affirmative obligation on the State to ensure that those interests do not come to harm through other means. Nor does history support such an expansive reading of the constitutional text.

*Id.* at 195. Thus, the Court affirmed the principle that the Due Process Clause affords no affirmative right to government aid, “even where such aid may be necessary to secure life, liberty, or property interests of which the government itself may not deprive the individual.” *Id.* at 196.

This principle was reaffirmed in another tragic case, *Town of Castle Rock v. Gonzales*, 545 U.S. 748 (2005). There, Jessica Gonzales had obtained a Colorado restraining order limiting her estranged husband’s contact with her and her three

daughters. *Id.* at 751. One evening, Gonzales' daughters went missing. *Id.* at 753. She immediately called the police, alerting them that she suspected her estranged husband had taken them. *Id.* Gonzales contacted the police five times that night, and each time they did nothing. *Id.* at 753–54. Hours after the girls went missing, the estranged husband showed up at the police station and initiated a firefight with police, who shot and killed him. *Id.* at 754. Soon after, it was discovered that he murdered the girls and left them in his car. *Id.* at 754. Gonzales brought suit, asserting substantive and procedural due process claims, for the police's failure to enforce her restraining order.

The Supreme Court summarily found that Gonzales could not state a substantive due process claim because “the Due Process Clause does not ‘requir[e] the State to protect the life, liberty, and property of its citizens against invasion by private actors.’” *Id.* at 755, 769 (quoting *DeShaney*, 489 U.S. at 195). The Court likewise found that Gonzales could not state a procedural due process claim. *Id.* at 769. Faced with the question of whether Gonzales had a “legitimate claim of entitlement” in the police enforcing her restraining order, the Court held that a “benefit is not a protected entitlement if government officials may grant or deny it in their discretion.” *Id.* at 756, 760–61. “The practical necessity for [police] discretion” warranted the conclusion that Colorado police were not under a mandatory duty to take specific action in response to restraining order violations. *Id.* at 762–63. Finally, the Court noted that the indeterminacy of the claimed entitlement—that police should have “use[d] every reasonable means, up to and including arrest, to enforce the order’s terms”—demonstrated that the police did not owe Gonzales a mandatory enforcement duty. *Id.* at 763–64 (“Nor can someone be safely deemed ‘entitled’ to something when the identity of the alleged entitlement is vague.”). The



Supreme Court has thus consistently held that there is no substantive or procedural right to government protection from private harm.<sup>5</sup>

Following the high Court's direction, the U.S. Circuit Courts of Appeals have applied this principle in myriad cases. For instance, in *Tucker v. Callahan*, 867 F.2d 909, (6th Cir. 1989), the Sixth Circuit affirmed the dismissal of a suit bringing due process claims against a police officer who watched a brawl that rendered the plaintiff a quadriplegic but failed to intervene or summon emergency assistance. *Id.* at 910–14. In *Pinder v. Johnson*, 54 F.3d 1169 (4th Cir. 1995) (en banc), the Fourth Circuit found no substantive due process violation where police officers responding to a reported domestic dispute affirmatively promised the victim that the perpetrator would be arrested and detained, but actually released the perpetrator who immediately returned to burn the victim's house down, killing her three children. *Id.* at 1172, 1174.

Closer to home, the Eleventh Circuit has consistently affirmed the proposition that “a person does not have a constitutional right under the Fourteenth Amendment to be protected from the criminal acts of third parties.” *See, e.g., Mitchell v. Duval Cty. Sch. Bd.*, 107 F.3d 837, 838 (11th Cir. 1997) (per curiam). In *Mitchell*, Richard Mitchell tried to call his father from the school's administration office to get a ride home, but school officials denied his entry, so he had to use an outside pay phone and wait there for his father to

---

<sup>5</sup> It is a different matter entirely where the state has already deprived someone of their liberty. Indeed, “the Due Process Clause of its own force requires that conditions of confinement satisfy certain minimal standards for pretrial detainees, for persons in mental institutions, for convicted felons, and for persons under arrest.” *Collins*, 503 U.S. at 127 (citations omitted); *see also, e.g., Youngberg v. Romeo*, 457 U.S. 307, 315 (1982) (holding that the Due Process Clause guarantees detainees in mental institutions “adequate food, shelter, clothing, and medical care”); *Bell v. Wolfish*, 441 U.S. 520, 535, n.16, 545 (1979) (affording pretrial detainees minimal standards of protection under the Due Process Clause);

arrive. *Id.* Mitchell was then shot and killed by private actors while waiting for his ride. *Id.* The personal representative of Mitchell's estate sued the school board under the Due Process Clause. *Id.* The Eleventh Circuit summarily affirmed the district court's dismissal, citing *DeShaney* and rejecting the plaintiff's argument that the claim could proceed under a "special relationship" or "special danger" theory of Fourteenth Amendment liability. *Id.* at 838–40.

Against this backdrop, it is clear that Count I against Officer Gruler cannot survive. Since this entire circumstance begins and ends with a private actor, Officer Gruler cannot be sued for violating Plaintiff's due process rights. Indeed, Count I boils down to a claim that Gruler initially absconded and then failed to protect Plaintiff after the attack began. Yet, "[t]he affirmative duty of protection that the Supreme Court rejected in *DeShaney* is precisely the duty [Plaintiff] relies on in this case." See *Pinder*, 54 F.3d at 1174. Officer Gruler's failure to protect Plaintiff "against private violence simply does not constitute a violation of the Due Process Clause." See *DeShaney*, 489 U.S. at 197. The Pulse shooting was a spontaneous act of violence carried out by "a thug with no regard for human life." (Doc. 48, ¶ 13). With this, Plaintiff's substantive due process claims fail.

## 2. *Officer Gruler's Conduct Does Not Shock the Conscience*

Even if Count I was not precluded by the *DeShaney* rule, the SAC does not plausibly allege that Officer Gruler's conduct shocks the conscience. Count I is therefore due to be dismissed on this alternative ground.

To prevail on a substantive due process claim, plaintiffs must plead and ultimately prove official action that "shocks the conscience." *Cty. of Sacramento v. Lewis*, 523 U.S. 833, 846 (1998). The conscience-shocking standard was first articulated in *Rochin v.*

*California*, 342 U.S. 165 (1952). There, the Supreme Court found that the illegal forced pumping of a detained suspect's stomach "shock[ed] the conscience" because it violated the "decencies of civilized conduct." *Id.* at 172–73. This amounted to a substantive due process violation.

Since then, the Supreme Court has been loath to recognize other circumstances where the "shocks the conscience" standard is met to support a substantive due process claim. In *Lewis*, the Court noted that even intentional harm seldom violates the Due Process Clause, and "only the most egregious official conduct can be said to be 'arbitrary in the constitutional sense.'" 523 U.S. at 846 (quoting *Collins*, 503 U.S. at 129). In defining this standard, the Court found that conduct intended to injure a person arbitrarily—i.e. government conduct disconnected from a legitimate government interest—"is the sort of official action most likely to rise to the conscience-shocking level." *Id.* at 849 (citing *Daniels v. Williams*, 474 U.S. 327, 331 (1986) ("Historically, this guarantee of due process has been applied to *deliberate* decisions of government officials to deprive a person of life, liberty, or property.")). That means "negligently inflicted harm is categorically beneath the threshold of [a] constitutional due process" violation. *Id.* at 849. Furthermore, this inquiry turns on the facts—it is not "subject to mechanical application in unfamiliar territory." *Id.*

In the context of police action, the Supreme Court has held that an even "higher standard of fault" is necessary to support a due process claim when police are required to act fast in the face of an emergency. *Id.* at 852–54. "[W]hen unforeseen circumstances demand an officer's instant judgment, even precipitate recklessness fails to inch close enough to harmful purpose to spark the shock that implicates 'the large concerns of the

governors and the governed.” *Id.* at 853 (quoting *Daniels*, 474 U.S. at 332). Furthermore, courts may “not use hindsight to judge the acts of police officers,” and must instead consider “what [the officer(s)] knew (or reasonably should have known) at the time of the act.” *Rodriguez v. Farrell*, 280 F.3d 1341, 1352–53 (11th Cir. 2002).

The Supreme Court expounded this rule in *Lewis*, where it addressed the competing courses of action a police officer must consider when responding in a split second to a dangerously-fleeing suspect. 523 U.S. at 853. There, police initiated a dangerous high-speed chase—prohibited by the sheriff’s department’s policy on pursuit—that ended with a collision that killed a teenage passenger on the motorcycle being pursued. *Id.* at 836–37. The teenager’s estate sued, saying the instigation of this chase “shocked the conscience.” *Id.* at 837, 854. The Supreme Court rejected that claim in light of the conflicting considerations an officer in that situation must grapple with. *Id.* at 853–55. Consequently, the Court found the officers’ conduct was not so egregious as to shock the conscience. *Id.* at 854.

Like the officers in *Lewis*, Officer Gruler was faced with a sudden emergency and had no time to deliberate. He could have gone in immediately to face an uncertain threat, potentially harming those inside in an attempt to neutralize the suspect, or alternatively stayed outside Pulse, called for backup, or set up a perimeter to secure the structure. He chose to momentarily leave his post and stayed outside when the gunshots began. In these circumstances, Officer Gruler’s conduct does not “shock the conscience.” Assuming the truth of the SAC’s allegations and viewing the SAC in the light most favorable to Plaintiff, Officer Gruler’s conduct can conceivably be characterized as negligent—perhaps even reckless. But as noted above, even “precipitate recklessness”

is insufficient to support a substantive due process claim. See *Lewis*, 523 U.S. at 853. “Regardless whether [Officer Gruler’s] behavior offended the reasonableness held up by tort law or the balance struck in law enforcement’s own codes of sound practice, it does not shock the conscience, and [he may] not [be] called upon to answer for it under § 1983.” See *id.* at 855. So Count I also fails because, *DeShaney* aside, Officer Gruler’s alleged conduct does not “shock the conscience.”<sup>6</sup>

### 3. *Deliberate Indifference*

Next, Plaintiff attempts to salvage the substantive due process claim by advancing a deliberate indifference theory. (Doc. 48, ¶ 26). Like before, this fails.

Outside the custodial context, this claim is hard to come by. “[A]t the very least, [it] require[s] a showing of deliberate indifference to an *extremely great risk* of serious injury to someone in Plaintiffs’ position.” *Waddell v. Hendry Cty. Sheriff’s Office*, 329 F.3d 1300, 1306 (11th Cir. 2003) (emphasis added). “To act with deliberate indifference, a state actor must know of and disregard an excessive—that is, an extremely great—risk to the victim’s health or safety.” *Id.* This standard is “sensibly employed only when actual deliberation is practical.” *Lewis*, 523 U.S. at 851.<sup>7</sup>

---

<sup>6</sup> Mindful that the Court must accept the well-pled factual allegations as true for purposes of this motion, the Court notes for completeness that Officer Gruler left his so-called post at the nightclub before the shooting commenced to intercept an under-aged patron who had a habit of illegally sneaking into the club. Officer Gruler testified to this at criminal trial, and fairness to all concerned dictates inclusion of this fact.

<sup>7</sup> By “deliberate indifference,” the Supreme Court stressed that it did not mean to describe “‘deliberation’ in the narrow, technical sense in which it has sometimes been used in traditional homicide law.” *Id.* at 851 n.11. (citing *Caldwell v. State*, 84 So. 272, 276 (Ala. 1919) (noting that “‘deliberation here does not mean that the man slayer must ponder over the killing for a long time’; rather, ‘it may exist and may be entertained while the man slayer is pressing the trigger of the pistol that fired the fatal shot[,] even if it be only for a moment or instant of time.’”)).

Accordingly, the “deliberate indifference” standard for substantive due process claims is inapplicable to this case of unforeseen circumstances where actual deliberation was impractical. See *id.* But even if the deliberate indifference standard were applicable to this case, the Amended Complaint is bereft of factual allegations showing that Officer Gruler was aware of a risk that was “extremely great.” See *Waddell*, 329 F.3d at 1306. It does not allege any foreknowledge of the Pulse attack by any Defendants and offers no factual allegations establishing that nightclubs lacking visible security are under an “extremely great risk” of attack. See *id.* Thus, Officer Gruler’s conduct was not deliberately indifferent to Plaintiff’s constitutional rights.

Plaintiff cites several inapposite district court decisions in support of the argument that Officer Gruler’s conduct was deliberately indifferent to Plaintiff’s constitutional rights. First, *Olson v. Barrett*, No. 6:13-cv-1886, 2015 WL 1277933 (M.D. Fla. Mar. 20, 2015). In *Olson*, police went to Shelly Olson’s home one evening, in part to perform a suicide check. *Id.* at \*1–3. Police questioned Ms. Olson in her home, then went outside to gather additional information, leaving her unattended. *Id.* at \*3. Moments later, Ms. Olson retrieved a shotgun and shot herself in the chest. *Id.* “None of the officers provided Ms. Olson with basic life support at this time, and no ambulance was called.” *Id.* Paramedics arrived nine minutes after the gunshot, too late to save Ms. Olson’s life. *Id.* at \*4. Her estate brought a substantive due process claim, and the district court found that the complaint stated a plausible “medical indifference” claim based on officers’ failure to “undertake any lifesaving actions” in the nine minutes that Ms. Olson laid on the ground dying in front of police without receiving any medical treatment. *Id.* at \*9–11.

Plaintiff's reliance on *Olson* is misguided. Unlike *Olson*, which involved a suicide attempt witnessed by police followed by nine minutes of inaction while Ms. Olson lay dying in front of police, the instant case stems from a prolonged emergency created by a well-armed assailant firing dozens of rounds inside a nightclub over several hours. The Court is not inclined to expand *Olson's* narrow holding to the dramatically different facts of this case. See *White v. Lemacks*, 183 F.3d 1253, 1259 (11th Cir. 1999) (requiring the arbitrary and conscience-shocking standards "be narrowly interpreted and applied").

Second, Plaintiff offers *Waldron v. Spicher*, No. 5:16-cv-658, 2017 WL 3972464 (M.D. Fla. Aug. 11, 2017) (Report & Recommendation), *adopted*, 2017 WL 3922946 (M.D. Fla. Sept. 7, 2017). *Waldron* is likewise unhelpful to Plaintiff's case. In *Waldron*, police responded to an emergency call reporting an attempted suicide by Anthony Ybarra, Jr. *Id.* at \*1. Mr. Ybarra tried to hang himself from a tree but was almost immediately noticed by family members and a neighbor who cut him down and began administering CPR. *Id.* When a deputy arrived, he instructed the person performing CPR to stop, told incoming emergency units not to hurry, and blocked paramedics from reaching Mr. Ybarra after they arrived. *Id.* at \*1–2. Paramedics eventually reached Mr. Ybarra and resumed CPR "with life signs," but he died in the hospital a week later. *Id.* at \*2. Mr. Ybarra's estate brought a substantive due process claim for the police's "medical indifference," and at the motion to dismiss stage, the court found that the complaint stated a plausible claim. *Id.* at \*6. The Court is unpersuaded by *Waldron* for the same reasons it is unmoved by *Olson*.<sup>8</sup> Similarly, Plaintiff's citation to *Pinkney v. Davis*, 952 F. Supp. 1561 (M.D. Ala. 1997) does

---

<sup>8</sup> In fact, the court in *Waldron* discussed *Olson* at length, and found that the plaintiffs in both cases stated plausible medical indifference claims for similar reasons. *Id.* at \*7–8.

not move the needle because that case involved defendants' alleged indifference to the medical needs of an individual detained by the Alabama Department of Corrections. *Id.* at 1563–65.

#### 4. *Qualified Immunity*

Finally, the Court turns to Officer Gruler's qualified immunity argument. Qualified immunity protects government officials "from liability for civil damages insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known." *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982). Qualified immunity protects all officials except "the plainly incompetent or those who knowingly violate the law." *Malley v. Briggs*, 475 U.S. 335, 341 (1986).

To receive qualified immunity, a government official "must first prove that he was acting within the scope of his discretionary authority when the allegedly wrongful acts occurred." *Lee v. Ferraro*, 284 F.3d 1188, 1194 (11th Cir. 2002) (internal quotation marks omitted). "Once the defendant establishes that he was acting within his discretionary authority, the burden shifts to the plaintiff to show that qualified immunity is not appropriate." *Lee*, 284 F.3d at 1194. To do so, the plaintiff must make a two-part showing. First, the plaintiff must allege that the facts of the case, if proven to be true, would make out a constitutional violation. *Pearson v. Callahan*, 555 U.S. 223, 232 (2009); *Beshers v. Harrison*, 495 F.3d 1260, 1265 (11th Cir. 2007). Second, the plaintiff must show that the constitutional right was "clearly established" at the time of the alleged misconduct. *Pearson*, 555 U.S. at 232. Because qualified immunity provides a complete defense from suit, "courts should ascertain the validity of a qualified immunity defense as early in the lawsuit as possible." *Gilmore v. Hodges*, 738 F.3d 266, 272 (11th Cir. 2013).



“For a constitutional right to be clearly established, its contours ‘must be sufficiently clear that a reasonable official would understand that what he is doing violates that right.’” *Hope v. Pelzer*, 536 U.S. 730, 739 (2002) (quoting *Anderson v. Creighton*, 483 U.S. 635, 640 (1987)). Even in novel factual circumstances, “officials can still be on notice that their conduct violates established law . . . .” *Id.* at 741 (rejecting a requirement that previous cases have “materially similar” facts to give officials notice). For instance, officials may be on notice where “a broader, clearly established principle . . . control[s] the novel facts in [a] situations,” or where conduct “so obviously violates th[e] constitution that prior case law is unnecessary.” *Mercado v. City of Orlando*, 407 F.3d 1152, 1159 (11th Cir. 2005).

In this case, Plaintiff can satisfy neither part of the two-part showing to establish that Officer Gruler is not entitled qualified immunity. As discussed *supra* Subsections III.A.1–3, Plaintiff has not alleged facts that make out a constitutional violation. See *Pearson*, 555 U.S. at 232. And even if Plaintiff had, there has been no showing that the constitutional right at issue was “clearly established.” See *id.* Plaintiff relies on *Olson* and *Waldron* to establish that the Pulse nightclub occupants had a “clearly established” constitutional right to Officer Gruler’s assistance. (*Vielma*, Doc. 58, pp. 4–5). But as the Court’s analysis *supra* Subsection III.A.3 makes clear, neither *Olson* nor *Waldron* supports the proposition that Officer Gruler violated Plaintiff’s rights. Count I therefore fails to state a plausible claim against Officer Gruler, and even if it did, he is entitled to qualified immunity.

#### **B. Count I Against Defendant City of Orlando**

Count I also avers a claim against Defendant City of Orlando. (Doc. 48, p. 4). However, the Amended Complaint and Response to Defendants’ Motion to Dismiss do

not make clear the theory of liability Count I relies on with respect to the City of Orlando. Because municipal governments may not be held liable under *respondeat superior* or vicarious liability for the constitutional wrongdoings of their agents, Count I is due to be dismissed as to Defendant City of Orlando. See *City of Canton v. Harris*, 489 U.S. 378, 385 (2007); *Monell v. Dep't of Soc. Servs.*, 436 U.S. 658, 691 (1978). To the extent Count I asserts a failure-to-train *Monell* claim, it is duplicative of Count II, which the Court discusses below.

### **C. Count II Against City of Orlando**

Last, the Court turns to Count II, which alleges a *Monell* claim against Defendant City of Orlando for its failure to adequately train Officer Gruler and other responding officers “in how to provide adequate security in public places that are highly susceptible to danger, and how to enter and neutralize an active shooter.” (Doc. 48, ¶¶ 41–50). Defendants move to dismiss Count II chiefly on two grounds: (i) Count II lacks an underlying constitutional violation; and (ii) Count II fails to state a plausible claim. (Doc. 54, pp. 14–19).

First, Count II fails because of the absence of an underlying constitutional violation. Indeed, a *Monell* claim is derivative of—and thus requires—an underlying constitutional violation. *City of L.A. v. Heller*, 475 U.S. 796, 799 (1986). As the Court concluded *supra*, the Amended Complaint fails to allege an underlying constitutional violation by Defendant Officer Gruler. Count II therefore does not state a claim. See *Knight ex rel. Kerr v. Miami-Dade Cty.*, 856 F.3d 795, 821 (11th Cir. 2017) (“There can be no policy-based liability or supervisory liability when there is no underlying constitutional violation.”). But even if the

Amended Complaint alleged an underlying constitutional violation, it fails to allege a custom or policy supporting *Monell* liability.

A plaintiff suing a municipality can recover under § 1983 if “action pursuant to official municipal policy of some nature caused a constitutional tort.” *Monell v. N.Y.C. Dept of Soc. Servs.*, 436 U.S. 658, 691 (1978). Official municipal policy includes governmental leaders’ decisions, as well as “practices so persistent and widespread as to practically have the force of law. These are actions for which the municipality is actually responsible.” *Connick v. Thompson*, 563 U.S. 51, 61 (2011) (citation and quotation marks omitted). To support a *Monell* claim, the official policy must be the “moving force behind the constitutional violation.” *City of Canton v. Harris*, 489 U.S. 378, 389 (1989) (alteration accepted).

Under certain circumstances, a local government may incur liability for failing to train its employees about their obligation to avoid violating citizens’ rights. *Connick*, 563 U.S. at 61. Such a claim is only available where “a municipality’s failure to train its employees in a relevant respect . . . amount[s] to ‘deliberate indifference to the rights of persons with whom the untrained employees come into contact.’” *Id.* (alteration accepted) (quoting *Canton*, 489 U.S. at 388). Generally, “a pattern of similar constitutional violations by untrained employees” is necessary to establish the requisite deliberate indifference. *Id.* at 62. However, there is a second path to failure-to-train liability: the “single-incident” theory, which Plaintiff relies upon here. *Id.* at 63–64; (Doc. 48, ¶ 43; Doc. 58, p. 8).

The single-incident theory was first mentioned in *Canton*. There, the Supreme Court hypothesized that a municipality could incur liability for failing to train its employees based on a single constitutional violation where, because of the employees’ duties, the

need for training is “so obvious, and the inadequacy so likely to result in the violation of constitutional rights, that the policymakers of the city can reasonably be said to have been deliberately indifferent to the need.” *Canton*, 489 U.S. at 390. The Court illustrated with the following example:

[C]ity policymakers know to a moral certainty that their police officers will be required to arrest fleeing felons. The city has armed its officers with firearms, in part to allow them to accomplish this task. Thus, the need to train officers in the constitutional limitations on the use of deadly force can be said to be “so obvious,” that failure to do so could properly be characterized as “deliberate indifference” to constitutional rights.

*Id.* at 390 n.10 (citation omitted).

The theory was put to the test in *Connick*. John Thompson was convicted of attempted robbery after Orleans Parish District Attorneys failed to disclose to the defense exculpatory evidence as required by *Brady v. Maryland*, 373 U.S. 83 (1963). *Connick*, 563 U.S. at 54. Because of this conviction, Thompson did not testify when he went to trial for murder, and he was again convicted. *Id.* After spending eighteen years in prison, the *Brady* evidence was discovered and both convictions were vacated. *Id.* Thompson was retried and acquitted. *Id.* at 56. Thompson sued the attorney’s office for its policy of failing to adequately train its prosecutors on their *Brady* obligations. *Id.* at 57. The Supreme Court found that the attorney’s office was not liable under the single-incident theory, holding “[t]he obvious need for specific legal training that was present in the *Canton* scenario is absent here.” *Id.* at 64.

Like *Connick*, Count II fails because Plaintiff has not plausibly alleged that the City of Orlando’s failure to train officers on “security in public places that are highly susceptible to danger, and how to enter and neutralize an active shooter,” (Doc. 48, ¶ 42), fits within the “narrow range of *Canton*’s hypothesized single-incident liability.” See *Connick*, 563

U.S. at 64. As discussed more thoroughly above, Plaintiff has not plausibly shown that nightclubs are at such great risk of attack that a municipality's failure to train its police officers on how to respond and even "neutralize an active shooter" amounts to deliberate indifference. The incredibly specific training envisioned by Plaintiff on responding to and *neutralizing* a hypothetical active shooter without violating anyone's constitutional rights bears no resemblance to the use-of-deadly-force training envisioned in *Canton*. Though municipalities would be wise to train their police officers on responding to active shooters, failure to provide such training does not amount to a constitutional tort. See *Gaviria v. Guerra*, No. 17-23490, 2018 WL 1876124, at \*7 (S.D. Fla. Apr. 19, 2018) ("Neither the Supreme Court nor the Eleventh Circuit has ever applied the single-incident liability exception."). Count II thus does not state a plausible claim.

**D. Leave to Amend**

Plaintiff is not entitled leave to amend. District courts must *sua sponte* grant leave to amend after dismissing a plaintiff's pleading the first time. *Vibe Micro, Inc. v. Shabanets*, 878 F.3d 1291, 1295 (11th Cir. 2018). The Court allowed amendment after dismissing the Amended Complaint on August 1, 2018, and need not do so again. (Doc. 36). Moreover, each claim fell well short of the plausibility threshold, thus the Court finds that further amendment would be futile. See *Corsello v. Lincare, Inc.*, 428 F.3d 1008, 1014 (11th Cir. 2005) (stating a district court need not allow amendment where amendment would be futile). The SAC is thus due to be dismissed with prejudice.

**E. The Amended Complaint is Alternatively Due to be Dismissed With Prejudice Because It is a Shotgun Pleading**

In the alternative, the Complaint is due to be dismissed with prejudice as a shotgun complaint. “Courts in the Eleventh Circuit have little tolerance for shotgun pleadings.” *Vibe Micro, Inc. v. Shabanets*, 878 F.3d 1291, 1295 (11th Cir. 2018). When a district court dismisses a complaint as a shotgun pleading, it must “*sua sponte* allow a litigant one chance to remedy such deficiencies.” *Id.* Here, after the initial Complaint was dismissed as a shotgun pleading, the Court *sua sponte* allowed Plaintiff the opportunity to replead. (Doc. 36, p. 2). The Court found that the initial Complaint was a shotgun in part because “both Counts adopt all preceding allegations (implicating the fourth type of shotgun pleading defined in *Weiland*).” (*Id.*).<sup>9</sup> Despite notice of the shotgun pleading problem, both Counts of the Amended Complaint “incorporate by reference all prior allegations,” rendering the Amended Complaint an impermissible shotgun pleading. *See Weiland*, 792 F.3d at 1321. Accordingly, the Amended Complaint is due to be dismissed without leave to amend for this alternative reason. *See Vibe Micro*, 878 F.3d at 1295–96; *see also Jackson v. Bank of Am.*, 898 F.3d 1348, 1358–59 (11th Cir. 2018).

**IV. CONCLUSION**

Accordingly, it is **ORDERED AND ADJUDGED** that Defendants’ Dispositive Motion to Dismiss (Doc. 54) is **GRANTED**. The Amended Complaint (Doc. 48) is **DISMISSED WITH PREJUDICE**. The Clerk of Court is **DIRECTED** to close the file.

---

<sup>9</sup> There are numerous varieties of shotgun pleadings, the most common being a pleading “containing multiple counts, where each count adopts the allegations of all preceding counts.” *Weiland v. Palm Beach Cty. Sheriff’s Office*, 792 F.3d 1313, 1321 (11th Cir. 2015).

**DONE AND ORDERED** in Orlando, Florida on November 14, 2018.



PAUL G. BYRON  
UNITED STATES DISTRICT JUDGE

Copies furnished to:

Counsel of Record  
Unrepresented Parties