

Investigative Hearing

WILLIAM F. MERCK, II

February 16, 2019



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BEFORE THE FLORIDA HOUSE OF REPRESENTATIVES 1 Public Integrity & Ethics Committee 2 3 IN RE: Investigative Hearing on the 4 Unauthorized Use of Appropriated Funds for Fixed Capital Outlay 5 Projects at the University of Central Florida, 6 7 8 9 10 11 Deposition of: WILLIAM F. MERCK, II 12 Date Taken: February 16, 2019 13 Time: 1:04 p.m. - 5:23 p.m. 14 Location: Charles M. Greene, P.A. 15 55 East Pine Street Orlando, Florida 32801 16 Reported By: Emily W. Andersen, RMR CRR FPR 17 Stenograph Shorthand Reporter and Notary Public, State of 18 Florida at Large 19 20 21 22 23 24 25

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         Appearing on behalf of the witness.
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1 INDEX 2 Page Deposition of WILLIAM F. MERCK, II 3 Direct Examination By Ms. Mitz 4 Cross-Examination By Mr. Greene 149 4 Certificate of Oath 182 Certificate of Reporter 183 5 6 EXHIBITS 7 Page 8 Marked For Identification 9 Exhibit No. 1 Composite; 6 Tabbed 164 Documents 10 Exhibit No. 2 Composite; Budget 165 Materials 11 Exhibit No. 3 E-mail Correspondence from 169 Tant to Brizendine dated May 3, 2018 12 Exhibit No. 4 UCF Journal Entry Summary 179 13 14 STIPULATIONS 15 It is hereby stipulated by and between counsel for the respective parties that the reading and signing of the deposition be waived. 16 17 18 19 20 21 22 23 24 25

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1	THE REPORTER: Would you raise your right hand,
2	please.
3	THE WITNESS: (The witness complies.)
4	THE REPORTER: Do you solemnly swear that the
5	testimony you are about to give will be the truth,
6	the whole truth, and nothing but the truth so help
7	you God?
8	THE WITNESS: I do.
9	WILLIAM F. MERCK, II,
10	having first been duly sworn, testified under oath as
11	follows:
12	DIRECT EXAMINATION
13	BY MS. MITZ:
14	Q. All right. Good afternoon, Mr. Merck.
14 15	Q. All right. Good afternoon, Mr. Merck.A. Good afternoon to you as well.
15	A. Good afternoon to you as well.
15 16	A. Good afternoon to you as well.Q. Have you ever given a deposition before?
15 16 17	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes.
15 16 17 18	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes. Q. Okay. Since it's been a while, I just want to
15 16 17 18 19	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes. Q. Okay. Since it's been a while, I just want to cover a couple of ground rules so that we're all on the
15 16 17 18 19 20	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes. Q. Okay. Since it's been a while, I just want to cover a couple of ground rules so that we're all on the same page.
15 16 17 18 19 20 21 22 23	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes. Q. Okay. Since it's been a while, I just want to cover a couple of ground rules so that we're all on the same page. As I'm sure you know, the purpose of today's
15 16 17 18 19 20 21 22	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes. Q. Okay. Since it's been a while, I just want to cover a couple of ground rules so that we're all on the same page. As I'm sure you know, the purpose of today's deposition is just for Don and I to get a better understanding of what happened at UCF. We have only been provided with documents. We
15 16 17 18 19 20 21 22 23	 A. Good afternoon to you as well. Q. Have you ever given a deposition before? A. It's been a while, but yes. Q. Okay. Since it's been a while, I just want to cover a couple of ground rules so that we're all on the same page. As I'm sure you know, the purpose of today's deposition is just for Don and I to get a better understanding of what happened at UCF.

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1 by Bryan Cave, so the last few days have been very 2 enlightening for us to be able to hear from the people 3 involved.

4 So we're just here to figure out what happened. 5 We're not trying to get anybody in trouble. We're not 6 going to be asking any trick questions. It's really 7 just to get some information.

So for today, I ask that you speak loudly 8 9 because I'm on the other end of the phone and I need to 10 hear everything, and also because Madam Court Reporter 11 needs to hear everything to be able to type it down 12 accurately. Particularly if you're going to be giving 13 like a yes or no answer, please try not to nod your head 14 or say uh-huh, huh-uh; say yes or no so that it's clear for the record. 15

16 If you are going to guess at something or 17 estimate or approximate, please let us know that you are 18 If you don't know something, you can say I doing that. 19 If you know something because someone else don't know. 20 told you, please let us know that. And if at any time you are confused by our questions, and you want us to 21 22 restate it or rephrase it, please ask us to do so and we 23 will.

24 Do you have any questions of me?
25 A. Not at this time, I don't. Thank you for that

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introduction. 1 2 Okay, great. Well, let's just jump in and get 0. started. Can you please state your full name for the 3 4 record? 5 William F. Merck, II. Α. 6 And are you currently employed? Q. 7 Α. No. 8 Okay. What was your last place of employment? 0. University of Central Florida. 9 Α. 10 Q. And what was your position there? 11 Vice president for administration and finance Α. 12 and chief financial officer. 13 Q. And how long were you at the University of Central Florida? 14 15 Α. Twenty-two years. 16 Were you always in the same position? Q. I was in the vice president for administration 17 Α. 18 and finance position to start my tenure there, and a few years back, maybe seven, I was -- had the title chief 19 20 financial officer added to the role. 21 Q. Okay. And who did you report to in that 22 capacity? 23 The president of the university. Α. 24 Q. Okay. Would that be true for your entire time at UCF? 25



Α. 1 Yes. 2 Okay. And what relevant education, training or 0. 3 experience did you bring to UCF? My experience, after part-time jobs in college, 4 Α. three years in the Army, was -- was 14 years at James 5 Madison University. The last five I was vice president 6 for business affairs there. And then I spent ten years 7 at the College of William & Mary in the role of vice 8 9 president for administration and finance, and then came 10 here. 11 And so as CFO at UCF, what were your job 0. Okay. 12 duties or responsibilities? My job duties and responsibilities were to some 13 Α. extent intertwined with my role as vice president for 14 15 administration and finance. 16 An easy way maybe to explain what my role was 17 is to say it this way. The mission of the university is teaching, research, and service. In my division, 18 19 administration and finance which has about a thousand 20 people on the staff, our role was to provide the best 21 environment that we could for those teaching, research 22 and -- teaching, research, and service functions to 23 function as well as they could with the resources that we had available to us to create that environment. 24 25 Q. Okay. When you say there was about a thousand

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people in that division, did you supervise all those 1 2 people? 3 Α. It was a hierarchical arrangement. I had about eight direct reports, and they had their direct reports 4 and so on down the line. 5 6 0. Okay. So my role was to provide a leadership level at 7 Α. about the 30,000-foot level for all the efforts of those 8 9 performing those services. 10 0. I understand. Okay. And under which 11 presidents have you worked at UCF? Dr. Hitt until Dr. Whittaker took over last 12 Α. 13 July. 14 0. Okay. Can you describe the relationship that you had with President Hitt? Did you guys work closely 15 together? Did you have good lines of communication? 16 17 Α. Yes. We worked very closely together. We had 18 good lines of communication. He was, I think, perfect 19 for the role as president. 20 Q. I would assume, and correct me if I'm wrong, that you probably had a lot of interaction with him and 21 22 it wasn't just limited to noticed meetings. Is that 23 fair to say? 24 Α. That's fair to say. 25 Q. And then can you give me an idea of what sort

of relationship you had with Dale Whittaker when he came 1 2 in as provost? Did you guys start working together 3 immediately? Yes, we did. 4 Α. Okay. And were you aware of the experience 5 ο. that he came to UCF with? 6 Based on what I had heard and seen from the 7 Α. search process that brought him here, I knew he was at 8 Purdue. He had worked as a dean and some other 9 10 capacities at that university. 11 MR. GREENE: Did you finish your answer about 12 your relationship with Dr. Whittaker? It seems like 13 you had a pregnant pause there. I wasn't sure. Ιf 14 you did, that's fine. THE WITNESS: I think whenever you have a new 15 16 relationship with -- with a president or anybody that you are reporting to, it takes a little time to 17 18 start to learn how -- what they want, how they work, 19 what their expectations are of me in this particular 20 And so I was still going through that process case. 21 of trying to work through that with Dr. Whittaker. 22 BY MS. MITZ: 23 0. Oh, yeah, I get that. I totally understand 24 that, and we'll talk about that relationship in depth in 25 a little bit.

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1	So can you describe in general the relationship
2	that you had with the trustees?
3	And what I'm looking for is like did you just
4	talk to them in meetings? Did you spend some time with
5	them preparing them for meetings? Was there like kind
6	of an open door policy in that if they had questions
7	about things that were appearing on the agenda, they
8	could call you? I mean, kind of talk about those
9	things.
10	A. Sure. And as you know, the boards change over
11	time. Someone's tenure ends, new board members come in.
12	They all have their own personalities, their own
13	interests, their own backgrounds, and some board members
14	have much more interest in knowing how things operate.
15	Some are maybe less interested.
16	But my door was certainly always open to them,
17	and I encouraged them if they ever had questions or
18	anything that they wanted to know about items that would
19	be coming before them in board meetings, that I was
20	always open to talk with them about it and try to
21	explain it to them.
22	When a new board member would be coming in, I
23	made a point of offering them an opportunity for me and
24	usually one of our finance folks, like Tracy Clark or
25	before her Vanessa Fortier, for us to have a one-on-one

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meeting with them, just for us to review how budgeting worked in a university setting, which often was different from the accounting and reporting that they would do in the private sector. And I thought those were fruitful and really helped them with their understandings of how things went.

Also, prior to committee meetings that I was responsible for, like finance and facilities, I'd arrange a call or a personal meeting with the chair to review the agenda items to see what, if any, questions they might have about the agenda items so that we could better prepare them for the meeting that was coming up, and I found those useful.

Q. Okay. So did that also include Chair Marchena?
A. When he was chair of the finance and facilities
committee, the answer is yes. When he rotated off and
became board chair, the interaction was more between he
and the president.

But I was certainly available to answer any questions that he might have, and if he wanted to meet with me, that would be fine.

And we had a -- I had a relationship with Dr. Hitt such that he had no qualms about me talking with board members off line without him being there or anything. You know, some organizations, there are



1	prohibitions against a staff member talking to a board
2	member outside of a formal meeting. We didn't have
3	that.
4	Q. Okay. So let me go back to something you said
5	about a minute ago which was the orientation or the
6	training that you provided to new chairs of the finance
7	and facility committee.
8	A. It was I'm sorry. Let me interrupt for a
9	second.
10	That orientation was to any board member, all
11	board members, not just the chairs.
12	Q. Good. Thank you for that.
13	Do you recall specifically who you did that
14	with, say, since 2013?
14 15	<pre>with, say, since 2013? A. I can't answer that specifically. The only one</pre>
15	A. I can't answer that specifically. The only one
15 16 17	A. I can't answer that specifically. The only one that comes to mind that I did not do it with was Danny
15 16 17	A. I can't answer that specifically. The only one that comes to mind that I did not do it with was Danny Gaekwad, who was a new member, and we just couldn't seem
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15 16 17 18 19 20 21 22 23	A. I can't answer that specifically. The only one that comes to mind that I did not do it with was Danny Gaekwad, who was a new member, and we just couldn't seem to meet his calendar requirements to have that orientation. But I believe we had that with all of the others. There may have been an exception that I am not recalling, but I don't think so other than Mr. Gaekwad. MR. GREENE: Can you spell Gaekwad for the

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THE REPORTER: I can find it. 1 2 THE WITNESS: I'll give it a shot. It's 3 G-A-E-C-K-W-A-D [sic], I believe. 4 MS. MITZ: That sounds right. Okay. 5 BY MS. MTT7: So in those orientation training moments, did 6 0. you guys talk about the different kinds of funding 7 sources, including E&G? 8 9 That was the primary purpose for it, because Α. 10 we, in higher education, use terms that aren't used in the business world, things like education in general or 11 12 auxiliaries or direct support organizations. The 13 different auxiliaries sometimes are unfamiliar to them. 14 And we would give them an orientation as to the size of the budget, the general way that it was divided 15 16 up among the various components of the university, and how the state played into it with general fund 17 18 appropriations, the tuition from the students, and then 19 all of the revenue-generating opportunities on a campus 20 that bring in revenue as well, like the housing operations, the book stores, food service, those sorts 21 22 of things. 23 Okay. Do you recall whether in the orientation 0. there would have been a discussion about the different 24

25 ways that a source of funds could be referred to? And

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the example that comes to mind is how some people think 1 2 carryforward is E&G. Would you have discussions that 3 specific? 4 Α. We may have. I don't recall that, but we may have very well done that because those meetings would 5 last an hour or more and it was free-flowing, and 6 sometimes I would be talking, sometimes Tracy Clark or 7 Vanessa Fortier would be talking with them. 8 So as a result of having done this, has 9 Q. Okay. 10 it surprised you to hear that some of the trustees have come out and said that they didn't know that 11 12 carryforward could be E&G? 13 Α. Yes. 14 0. Okay. 15 Α. It does. All right. Now, in your position, did you work 16 0. particularly close with any specific department? 17 Ι would imagine maybe facilities. 18 19 I worked with all of them and it depended on --Α. 20 it depended on what was going on in their world at the time, whether they needed my input or advice or if it 21 22 was something that was abnormal, something unusual. 23 Often it would be issues with personnel, problems relating to HR type issues, things likes that. It could 24 25 be budgeting issues. It could be anything. It was all

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over the park. No one day was the same. 1 2 Okay. Did you have occasion to work closely 0. 3 with any of the attorneys in the general counsel's office? 4 5 The three that I worked with the most would Α. have been Scott Cole, Youndy Cook, and Jordan Clark, and 6 7 it depended on the issue. 8 Were they, like each attorney, assigned to a 0. specific subject area? 9 10 Α. Scott Cole would have been more of the 11 generalist. Youndy Cook would have been more involved 12 in maybe litigation-type matters or personnel issues 13 that were contentious. And Jordan Clark was more oriented towards legal activities that involved the 14 athletic association. 15 16 Okay. I would like to take a step back in time 0. 17 and ask you about a conversation that I believe you had 18 with Scott Cole approximately 10 years ago, maybe even 19 11 years ago. 20 MR. GREENE: Woo. BY MS. MTTZ: 21 Do you recall having a discussion with him 22 0. 23 about the fact that funds were being either transferred or loaned to the athletic association and telling Scott 24 that that -- that idea of transferring or loaning those 25

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funds may lead to an audit hit or comment? 1 2 Α. No. What I do remember -- what I do remember 3 is that, and I don't remember the timeframe, I'll be 4 clear on that. Probably ten years ago, I'll use that as a very round number. 5 6 Q. Okay. After one of the board meetings, and that, I 7 Α. believe, was when the old board of regents was in place, 8 9 not the board of governors. A question came up in a 10 board meeting, not to me, but -- in fact, I was not even in the room, about could we help out the athletic 11 12 department in some way to help them grow the program and 13 move ahead? 14 So the president asked me if we could loan them a million dollars. 15 I double checked that with our then controller, 16 17 Linda Bonta, and we agreed there was no prohibition 18 against doing that, and so we did. And over the years 19 we added to that. 20 And then a few years later, the state auditors 21 had a problem with that that they expressed, and so we 22 stopped doing that. And subsequent to that, the 23 athletic department has been making annual payments back 24 to repay those loans. 25 Okay. I have -- actually, Don has a copy of Q.

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1	what I think might be the auditor general report that
2	you just referred to. So if you could just flip to
3	MR. RUBOTTOM: Document 1.
4	BY MS. MITZ:
5	Q. It should be page seven of the audit. It will
6	be the first document in your packet. If you can kind
7	of glance through that and see whether that is sounding
8	like the situation you just described?
9	A. The it looks it looks I'm just
10	generally looking at it, and it looks like it's
11	appropriate except for the part where it says that only
12	two of the loans have been approved by the university
13	president and none of the loans were approved by the
14	board of trustees.
15	I never was involved in loans to the athletic
16	department that the university president was not aware
17	of.
18	Q. Okay.
19	A. And so from there, I wouldn't have been
20	involved with wanting to bring it up or even needing to
21	bring it up with the board of trustees. That would have
22	been something between the president and the director of
23	the athletic association in some of their conversations
24	and meetings.
25	So I didn't unilaterally make a loan without



1	having the president know that that's what we were
2	doing.
3	Q. Gotcha, okay. Do you do you have any
4	recollection of Scott Cole being involved in this?
5	A. No.
6	Q. Okay. Do you have any recollection of Scott
7	Cole ever mentioning to you that something he was
8	intending to do may end up in an audit comment or an
9	audit ding?
10	A. I'm sorry. Say that again.
11	Q. Sure. Do you have any recollection of Scott
12	Cole saying to you that an action he intended to take
13	may result in an audit comment or an audit ding?
14	A. An action Scott was taking would result in an
14 15	A. An action Scott was taking would result in an audit comment?
15	audit comment?
15 16	audit comment? Q. Yes.
15 16 17	audit comment? Q. Yes. A. Not offhand.
15 16 17 18	<pre>audit comment? Q. Yes. A. Not offhand. Q. Okay.</pre>
15 16 17 18 19	<pre>audit comment? Q. Yes. A. Not offhand. Q. Okay. A. Wait. Let me think for a minute.</pre>
15 16 17 18 19 20	<pre>audit comment? Q. Yes. A. Not offhand. Q. Okay. A. Wait. Let me think for a minute. Well, no. This was not a comment about an</pre>
15 16 17 18 19 20 21	<pre>audit comment? Q. Yes. A. Not offhand. Q. Okay. A. Wait. Let me think for a minute. Well, no. This was not a comment about an action to be taken. It was just a conversation about</pre>
15 16 17 18 19 20 21 22	<pre>audit comment? Q. Yes. A. Not offhand. Q. Okay. A. Wait. Let me think for a minute. Well, no. This was not a comment about an action to be taken. It was just a conversation about the the problem that was statewide with all the</pre>
15 16 17 18 19 20 21 22 23	<pre>audit comment? Q. Yes. A. Not offhand. Q. Okay. A. Wait. Let me think for a minute. Well, no. This was not a comment about an action to be taken. It was just a conversation about the the problem that was statewide with all the universities having to do with faculty reporting hours,</pre>

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1	And we knew that we would continue to get audit
2	comments about that, and it was one of those problems
3	nobody had a real answer to across the system. Those
4	were the kind of conversations I might have had with
5	Scott about audit issues.
6	Q. Okay. Was Scott Cole on the facility budget
7	committee?
8	MR. RUBOTTOM: Hey, Carine, can I just go back
9	and go through a few of the details on that?
10	MS. MITZ: Sure.
11	MR. RUBOTTOM: Because we are trying to figure
12	out what that working relationship was like.
13	We don't know anything more about the loan than
14	what we read in the audit reports. I think it was
15	referred to again two years later, but they
16	mentioned there were promissory notes. Were those
17	promissory notes executed each time that monies were
18	were loaned
19	THE WITNESS: Yes.
20	MR. RUBOTTOM: to the DSO or were any of
21	those executed later?
22	THE WITNESS: I can't define later. It would
23	have been it would have been a reasonable amount
24	of time.
25	MR. RUBOTTOM: You wouldn't have just put a
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1	loan on the books?
2	THE WITNESS: No.
3	MR. RUBOTTOM: You would have
4	THE WITNESS: No.
5	MR. RUBOTTOM: You would have evidenced those
6	loans?
7	THE WITNESS: Absolutely. Those loans were
8	evidenced in some sort of a document that would have
9	been handled through finance and accounting, yes.
10	MR. RUBOTTOM: Thank you.
11	THE WITNESS: Yes.
12	MR. RUBOTTOM: And I'm not very good at this,
13	so that's why I'm talking over you, so I'm sorry.
14	Would the general counsel's office have
15	participated in or reviewed the promissory notes
16	before they were executed?
17	THE WITNESS: I wouldn't have been involved in
18	that transaction, so I don't know. It could have,
19	but I know there was a good working relationship
20	between finance and accounting and the general
21	counsel's office. So there very well may have been
22	conversations about the documents and how they were
23	worded, but I wasn't involved in it.
24	MR. RUBOTTOM: One thing that I find
25	interesting is that on that 2008 audit, there's



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1	extensive discussions about the general counsel's
2	opinion about the validity of those loans.
3	So the university was, in response to the
4	audit, appeared to be disputing the auditor's
5	conclusions, and we understand that happens in
6	audits.
7	THE WITNESS: Right, right, right.
8	MR. RUBOTTOM: I'm trying to figure out if you
9	have any recollection if the general counsel's
10	office got involved before the exit interview or if
11	that would have been interaction after the exit
12	interview?
13	THE WITNESS: I don't recall that. I don't.
14	MR. RUBOTTOM: Do you recall any audit comment
15	over the last ten years where you brought where
16	the finance department brought or any department
17	brought the general counsel in before the exit
18	interview to help understand the validity of the
19	auditor's concerns or anything like that?
20	THE WITNESS: Depending on the issue, I know we
21	would have talked to the general counsel about
22	various things. But I can't specifically if
23	you're asking if you're asking me was there a
24	working relationship between F&A and the general
25	counsel's office, the answer is yes.
1	



2 THE WITNESS: I can't really relate to really really relate to really really relate to really really really relate to really read really read really really really read read read read read read r	you all
3 the specifics of the conversations they might	t have
4 had because there could have been telephone of	calls,
5 there could have been meetings. They could b	have
6 been brought up in other meetings. But there	e was a
7 working relationship between those two depart	tments.
8 MR. RUBOTTOM: Who would, in the process	s of
9 dealing with the auditor I mean, we've go	t access
10 to a bunch of e-mails from last spring where	these,
11 the Colbourn Hall issues were being discussed	d.
12 Who would ordinarily, in your department	t,
13 engage general counsel in analysis at that s	tage of
14 an audit?	
15 THE WITNESS: It would have been someboo	dy,
16 probably, that reported directly to me. If :	it was a
17 financial issue, it would have been Tracy Cla	ark,
18 more than likely. It could have been Misty	not
19 Misty, but Christy Tant, more likely Tracy.	If it
20 was a building issue, it would more than like	ely have
21 been Lee Kernek, and she would have talked to	o Scott
22 primarily, possibly Jordan Clark.	
23 If it was a police matter that police re	eported
24 to me, they would have more than likely work	ed with
25 Youndy Cook. She got involved in a lot of the	he



police issues. 1 2 So there was that working relationship between 3 my direct reports and general counsel on a regular basis depending on the issue involved and who was 4 5 the knowledge expert. This spring when the auditor was 6 MR. RUBOTTOM: asking questions about Trevor Colbourn Hall and the 7 8 funding source, is it -- who do you think was point on that, on that issue? 9 THE WITNESS: 10 I believe there were two people 11 that were point, and it would have been Tracy and 12 Christy; Tracy Clark and Christy Tant. 13 MR. RUBOTTOM: And why would that not be Lee, because it's funding rather than a --14 Exactly. It's a funding issue 15 THE WITNESS: 16 more so than a construction issue. Lee may have been in the conversation, but not as the point 17 18 person. 19 Okay, okay. Did they consult MR. RUBOTTOM: 20 with you during that process? When did you get brought into the loop on that? 21 22 THE WITNESS: They kept me informed of what the 23 conversations were at kind of a 30-foot --24 30,000-foot level. I didn't get into the details of 25 every conversation, but they would let me know we're

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1	having this conversation, they're asking questions
2	about this kind of thing, and these are the
3	responses that were given. And it was for my
4	information.
5	MR. RUBOTTOM: Right. Did you at any point
6	before the exit interview bring the issue up to
7	either Dr. Hitt, because it was going on during his
8	last couple of months, or Dr. Whittaker after he
9	succeeded the presidency?
10	THE WITNESS: I feel confident I can't say
11	for sure, but I feel confident that Tracy Clark and
12	Christy would have been talking to the provost about
13	it because Tracy Clark reported she had a dual
14	reporting relationship. She reported to the provost
15	as well as reporting to me. And those in the
16	last year or so, she actually had more regular
17	meetings with the provost than she did with me.
18	So it would strike me as odd if that
19	information wasn't conveyed to the provost.
20	MR. RUBOTTOM: Okay, Carine.
21	BY MS. MITZ:
22	Q. So was Scott Cole on the facilities budget
23	committee?
24	A. I don't know if he was an official member, but
25	I know that he or one of the other auditors would sit in
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1	on those meetings when we were having the discussions.
2	There's a record somewhere of who the official members
3	were, and there may have been minutes as to who was
4	there.
5	Q. Okay. Do you recall whether he was also on the
6	university budget committee?
7	A. Again, officially, I am not sure, but I know I
8	distinctly remember him sitting in on all the meetings,
9	so he was there.
10	Q. Okay. So with that recollection that he was
11	present at the meetings, would it be fair to say he
12	would have heard discussion about the use of E&G for
13	capital projects?
14	A. Absolutely.
15	Q. Okay. And do you recall him ever questioning
16	it or objecting to it?
17	A. No.
18	Q. And do you think he would have heard those
19	discussions on more than one occasion?
20	A. Absolutely, yes.
21	Q. Okay. Now, to your knowledge, do you know if
22	documents that were prepared for the board of trustees,
23	such as the five-year capital improvement plan and the
24	annual capital outlay budget, do you know whether those
25	documents passed through Scott Cole's hands before they



1 made it to the board of trustees?

A. Scott Cole got advance copies of all of the materials going to the board meetings, both the full board or the committee meetings in advance of those meetings, as did our internal audit -- auditor. And if I'm not mistaken, all those materials were forwarded to the board of governors as well.

8 And I know in recent times when we went from 9 paper to electric copies of all the materials, the board 10 of governors had access to all the materials, including 11 the attachments that would be present in a board 12 meeting. So everybody had everything in advance that we 13 were giving to the board for their review and comment, 14 if any.

15 Q. And would that everybody include Whittaker's 16 chief of staff?

A. I don't know how the distribution was in the provost's office, but it was certainly available. It was nothing that would have been kept from them in any way. It was readily available.

21 So how the distribution went in the provost's 22 office, I couldn't say.

23 Q. Okay.

A. But there was -- it was not controlled by the provost in that it was readily available to anybody that



1	wanted it. I'm just thinking of the official
2	distribution list.
3	Q. Okay. All right. So what I would like to
4	discuss now is the discussion or discussions that you
5	had with President Hitt regarding the use of E&G funds
6	for what was initially the Colbourn Hall renovation, and
7	then what turned into the Trevor Colbourn Hall
8	construction.
9	I understand that you had a conversation with
10	him at one point, and so I'd like you to give me as much
11	detail as you can. If you recall the date, who else
12	might have been present, and what was said, I would
13	greatly appreciate that.
14	A. Well, as we established earlier, I had a
15	relationship with Dr. Hitt where I could drop in. We
16	talked about things in formal meetings, but also just
17	outside of formal meetings.
18	And this project started off as what was going
19	to be well, first of all, that project started with
20	increasingly mounting complaints about the health
21	issues, the air quality and all that in the old Colbourn
22	Hall. And so we initiated a formal request to the
23	legislature for through the board for PECO money for
	registacure for chrough the board for filed money for
24	renovation.

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There was a lot of discussion about talked about it. 1 2 it. As time went on with that project and we got our professionals involved, the architects, the engineers --3 you've probably read some of the documents. 4 That project slowly morphed from a small -- smaller 5 renovation into a bigger renovation, and the more we 6 learned about that building, the worse we realized it 7 8 was.

9 There was a period where we were going to build 10 a new building that just replicated the size of the old 11 Colbourn Hall, and once that was finished, move 12 everybody into it. That turned out -- I'll get to this 13 in a minute, but through those discussions until it 14 finally got to the point of being the full-blown Trevor Colbourn Hall, at that point where the provost was 15 really deeply involved in that one. And we added about 16 17 10 million because of the increased scope to the 18 building to accommodate all the new faculty hires and so 19 forth.

The president and I had off and on conversations about that through that process. When -- and remember, our role in that process -- when I say "our," I mean administration and finance and some of the budget committees, our job was to make recommendations to the provost and the



1 president, and the decisions as to what to do fell to 2 those two, and then if it required board action, it went 3 there.

4 So I remember being in a meeting. I couldn't 5 give you the exact date, but I remember being in a 6 meeting with Dr. Hitt when it was getting to be a bigger 7 project, up to that \$38 million, and we were using 8 carryforward money for it. I did not know that there 9 was a specific legal prohibition against that, and I 10 want to make that emphatic, that statement.

11 I really did not know there was a prohibition 12 against it, but I knew it was something that had not 13 been -- it was not a conventional way of paying for a In the past, before the PECO money dried up, 14 building. we would make requests, we would get PECO money 15 allocated by the legislature, and we would take care of 16 If it was a revenue-generating building, we 17 things. would issue a bond and take care of it that way. 18

But with the building deteriorating, life
safety becoming a real issue, and we looked at the other
sources, other avenues, and carryforward, the leftover
money from the prior years seemed to be something we
could use to get the people out of harm's way.
So that was my recommendation. I told him
because of -- I don't recall exactly my words, but I

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said because of the size, 38 million, and it was not 1 done in a conventional way, that the auditors would 2 3 certainly flag that for review and have some comment about it. 4 5 So I said we will probably get an audit -- I think I used the phrase, "audit hit," for the way we 6 handled this, but I felt that I could explain it because 7 of the emergency nature of what we were doing, and we'll 8 work out some kind of solution with the auditors. 9 10 I didn't think it would be anything near what has turned out to be a concern for everybody now. 11 And I 12 think that's partly because I didn't know that it was --13 I was going to be charged with doing something, quote, 14 illegal. Also, at that time, I didn't know -- and nobody 15 seems to pay any attention to this, but there's also a 16 17 state statute out there -- the calamity statute, I'll refer to it as -- that says under calamitous situation, 18 19 E&G money is appropriate to use for a building, but I 20 didn't know that, either. 21 Q. Okay. 22 Neither one of those things. I just thought Α. 23 that because it was 38 million, unconventional in the way we were doing it, the auditors would surely have 24 something to say about it. And they did. 25



Okay. President Whittaker has come out and has 1 ο. 2 admitted to being in a meeting, just like the one you've 3 described where that statement was made. Do you recall if the meeting that you are discussing right now is that 4 one or whether you --5 6 Α. No. -- guys would have discussed this again with 7 0. Whittaker in the room? 8 9 Α. I don't recall that. What my memory is, is 10 that was I focused on Dr. Hitt, and Lee Kernek was with 11 me, and there was somebody else in the room, but I wasn't focused on that or them. So I would have to rely 12 on others to say who else was in the room at the time. 13 14 0. Do you recall whether you had that discussion with Dr. Hitt on more than one occasion? 15 16 Α. I don't recall having a conversation with him 17 necessarily directly about the -- about the potential 18 for an audit comment. But I mentioned it so many times 19 to -- I bet I talked about the fact that that was going 20 to happen to over a hundred or more people in the course 21 of that event. 22 It was just a way of preparing them for -- the 23 way it would come up in a meeting is we'd talk about Trevor Colbourn Hall, the lack of funding from the state 24 to do anything about it, the fact that Lee had -- Lee 25



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1	Kernek had tried to go through the board of governors to
2	get some assistance with that project, and she was told
3	there was no money. And essentially, the way she
4	expressed it to me, they said you're on your own.
5	And so I think another report that I got from
6	from some of the folks that work for me was that
7	through some of the legislative staff, they had said
8	basically the same thing. You know, you're on your own
9	on this one. You're not
10	Q. Okay.
11	A. You're not getting any relief from the state.
12	So when I would bring that up with people and
13	say because we're doing it in this way, which is
14	unconventional, we'll probably get an audit comment for
15	it, but considering the emergency that we were facing
16	with students, faculty, and staff in a building that was
17	going to harm them, all that I talked to agreed with me,
18	we really had no other choice. We were truly between a
19	rock and a hard place as far as what to do.
20	And my recommendation was certainly to take
21	care of the people and worry about how to respond to an
22	audit comment later, which I did not think would be that
23	difficult to do.
24	As it turns out, in hindsight, it turns out to
25	be a very difficult thing to respond to, but at that



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talking about --1 2 0. Okay. 3 Α. We were talking about capital projects, and I made the comment after Trevor Colbourn Hall came up that 4 I thought we would get an audit comment as a result of 5 that. And I got no -- nobody on the board said 6 anything, and the provost was there. 7 Do you recall what board meeting that occurred 8 0. 9 at? 10 Α. No, I don't. I'm sorry. It was not something 11 that I was thinking about recording until the questions 12 started coming up now. 13 But I distinctly remember doing it, and being a 14 little bit surprised there was no comment or anything. It just went on. 15 And Scott Cole was there, too, at that meeting. 16 It was a regular meeting so everybody was there that 17 normally is, which would include either Scott or 18 19 somebody on the general counsel's group and the board 20 members. 21 MR. RUBOTTOM: Carine, let me ask a couple. Was that the full board or the finance and 22 23 facilities committee? THE WITNESS: As I recall, it would have been 24 25 the finance and facilities meeting.

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1	MR. GREENE: Try to let him finish his question
2	and try not to talk over him.
3	THE WITNESS: Okay.
4	MR. GREENE: You're doing pretty good.
5	MR. RUBOTTOM: You talked earlier about when
6	the issue of the loan came up, of talking to the
7	controller about that.
8	We've heard discussions about Lee and others
9	around the state, who when they have a concern about
10	the size of a capital project that they are doing
11	with E&G, that they go to Chris Kinsley for counsel
12	on that.
13	THE WITNESS: Yeah.
14	MR. RUBOTTOM: One of our questions that keeps
15	arising is where we get our expertise when we lack
16	it. And I'm curious why you wouldn't go to audit
17	for a question about internal audit for a
18	question about a loan, the legitimacy of a lending
19	practice or go to general counsel about the why
20	you would go to the controller.
21	Would you expect the controller to have a solid
22	working knowledge of all those all the legal
23	requirements about things like lending money?
24	THE WITNESS: That's an interesting question,
25	but let me I'll have to answer it in the sense

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1	that at any particular point in time, you have staff
2	that have strengths and some that have weaknesses.
3	At that particular time, Linda Bonta had been
4	around for decades and was probably the most
5	knowledgeable person that I could go to, to answer a
6	question about the efficacy, if that's the right
7	word.
8	MR. RUBOTTOM: Propriety?
9	THE WITNESS: Propriety of a loan like that.
10	She was and also, she was probably the most
11	conservative financial person on the campus at the
12	time.
13	MR. RUBOTTOM: Can you spell her last name for
14	the reporter?
15	THE WITNESS: B-O-N-T-A.
16	MR. GREENE: V as in victor?
17	THE WITNESS: Linda Bonta, B, bravo.
18	MR. RUBOTTOM: I understand that.
19	Let's talk about facilities issues. And the
20	reason I ask is, it's my understanding that in
21	recent years, if a university came to Chris Kinsley
22	and said we've got a renovation of \$5 million, that
23	his response would be you can't go over two.
24	And what I'm trying to figure out is, my
25	understanding of this, the Colbourn Hall



1	renovation forget the new building.
2	THE WITNESS: Okay.
3	MR. RUBOTTOM: The Colbourn Hall renovation
4	started, from my recollection, at five to seven. I
5	believe sometime in 2013, you all committed about
6	\$8 million. We've seen an allocation document
7	signed by Provost Waldrop and Dr. Hitt in August
8	of 2013 that memorialized that commitment as an
9	\$8 million E&G carryforward to a renovation project.
10	And at that time, that's the only project that was
11	on the books.
12	Did you have audit hit concerns about that size
13	of a renovation project?
14	THE WITNESS: No, no. At that particular time,
15	we all thought that renovation projects were okay
16	for E&G carryforward dollars. That was just what we
17	all thought. We all believed that, and therefore
18	nobody questioned it because we all believed that
19	was okay.
20	MR. RUBOTTOM: Did you draw a line if a
21	renovation like involved an expansion of a building
22	or did yeah, let's just say expansion. Did you
23	draw a line there in your understanding at that
24	time?
25	THE WITNESS: I didn't; others may have, but I

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1	didn't.
2	MR. RUBOTTOM: Do you have I've been
3	learning a lot of accounting terms
4	THE WITNESS: Okay.
5	MR. RUBOTTOM: that I never wanted to learn.
6	Chris Kinsley talks about capital renewal.
7	THE WITNESS: It's confusing.
8	MR. RUBOTTOM: There's discussions of deferred
9	maintenance. I think I understand what maintenance
10	is. I think I understand what deferred maintenance
11	is.
12	I'm curious what you what your understanding
13	of fixed capital outlay is in the state university
14	system.
15	THE WITNESS: Capital outlay refers to a
16	physical asset. Fixed means it's exactly that, it's
17	fixed in place. It's not things that are added to
18	the building afterwards, like furniture, fixtures,
19	equipment, all that sort of thing. So it would be
20	the fixed, nothing added into it later. It's a
21	capital asset, if that makes sense. It does to me.
22	MR. RUBOTTOM: It does.
23	Who in finance administration would have been
24	the most expert on that definition for purposes of
25	working with state funds and working putting



1	together PECO list, all those things?
2	THE WITNESS: Well, there's two questions sort
3	of embedded in that one.
4	The expertise was in the people at the top of
5	that organization. It would have also been in Lee
6	Kernek's area. But when it comes to the second part
7	of that question having to do with the forms that we
8	fill out and send into the state, those were forms
9	that the way they were to be filled out was dictated
10	to us because there was a desire at the state level
11	to be able to compare universities then 11
12	universities, later 12, but to compare all
13	universities in how they were using their money.
14	And so there were I know there were a number
15	of questions from our folks about how to fill out
16	some of these forms, what expenditures to put in
17	what columns. And I know that all of them felt and
18	believed that they were filling them out
19	appropriately as the instructions dictated.
20	And I also was told by them that they did make
21	some calls to the board of governors about some of
22	their issues to make sure they were putting them in
23	the correct columns.
24	So there was no intentional misleading of
25	anybody, if that's where this is going, on those

1	forms that were filled out, because they were
2	filling them out the way they were told to fill them
3	out. And upon questioning, they still believed they
4	were doing them the way it was supposed to be done.
5	MR. RUBOTTOM: Okay. Thank you. Carine?
6	BY MS. MITZ:
7	Q. Okay. When Provost Whittaker assumed the
8	presidency late last year or last summer, did you have
9	any like kind of briefing with him or any meeting to
10	kind of get on the same page or develop a game plan or
11	anything?
12	A. Not really. We had meetings, but I didn't I
13	was not I didn't I don't feel that I was really
14	developing any deep rapport there, if that's fair to
15	say.
16	Q. Okay. Sure.
17	MR. GREENE: It's fair if it's true.
18	BY MS. MITZ:
19	Q. Can you describe the status of the relationship
20	prior to the president asking you to resign?
21	A. I think it was a surface relationship. I don't
22	think he really understood the way that a university
23	operated outside of some of the academic areas.
24	I mean, he understood them. Let me make a
25	distinction there. He understood those operations, but

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1	I don't think he was really that interested in them.
2	Q. Okay.
3	A. And that was worrisome for me because
4	everything to make an organization function properly,
5	everything has to be balanced within that organization.
6	An example would be if you are going to add a
7	hundred new faculty, you need to add support staff to
8	serve those faculty, and you're going to have more space
9	being utilized. You're going to need more people to
10	take care of the space. There's just a whole series of
11	things that need to happen.
12	An example might be if you if you took a
13	stock car, pick any car, and you decided you were going
14	to add a bigger engine to it, that would be great.
15	You'll get more power. But if you don't also beef up
16	the brakes and the braking system, the tires that are
17	going to be put under stress for all the the bigger
18	engine, that sort of thing, you're going to have a mess
19	on your hands.
20	And I've had a little sense of that, that we
21	can add more faculty and do some of those kinds of
22	things, but I don't know that there was a real
23	understanding of the implications down through the
24	ranks. So I think that was a little bit of my
25	uneasiness.



1	Q. Okay. So when the news came out that the audit
2	finding was made or going to be made and people started
3	realizing that this was going to be an issue, I
4	understand that the president talked to you about taking
5	your resignation, and initially you were going to be
6	working through the end of the year?
7	A. Yes.
8	Q. At that time, did he convey any disappointment
9	in you or your decision to use E&G?
10	A. What he said was that he thought that I did the
11	right thing; I chose the wrong method to do it. And
12	he
13	Q. Did he seem upset with you? Understanding?
14	A. No, no.
15	Q. Sympathetic?
16	A. No, not at all. He in retrospect, looking
17	back of course, I was thinking about this since then.
18	What he implied or said was that you did the right
19	thing, you chose the wrong method. You are going to
20	take some heat for this over the next few months, and
21	then we'll get past this.
22	And thinking back on it, I think he clearly
23	meant you will take some heat, not we, and I should have
24	read something, figured something was going on there.
25	We'll have you can offer your resignation, retire.



1	And I said how about December 31st?
2	And he said sure, that's fine, and we'll have a
3	party in the meantime and all that.
4	I said that would be a little hypocritical. I
5	don't think that's appropriate.
6	And then I wrote a letter of resignation, as he
7	requested, citing retirement and so forth. And that's
8	the way that was until the audit let's see until
9	I'm trying to keep my sequence of events straight in
10	my head here.
11	When I think it really started to go downhill
12	for me was when the chancellor called a conference call
13	with the president and several other people, including
14	me, to talk about the audit and his concern about it.
15	He started the conversation with asking if Bill Merck
16	was present, and I said, yes, I am.
17	And then he the chancellor really was
18	sounded angry and was asking me about, didn't I know
19	that that was wrong, and what did I know, and blah, blah
20	blah. And then he wanted to know just scratch the
21	blah, blah, blah.
22	MR. GREENE: She's not going to scratch
23	anything. Everything you said is on the record, so
24	answer the question.
25	THE WITNESS: Okay. So when when he was
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1	really drilling down on me about that, and Vikki
2	Shirley joined in, too, about, well, you couldn't
3	have done been involved in this stuff alone.
4	There must have been other people involved.
5	And it was my feeling at that point, my sense
6	was that there was no way I was going to start
7	taking innocent people that work for me and start
8	throwing them under the bus in some craven attempt
9	to protect myself. I just wasn't going to go there
10	and do that when I was being attacked like that.
11	So what I said was, to deflect that, I just
12	said, look, I'm the chief financial officer I
13	think I said CFO. I'm the CFO, and it's my
14	responsibility as CFO, rather than getting into
15	answering questions about who else was involved and
16	all that sort of stuff.
17	BY MS. MITZ:
18	Q. Okay.
19	A. And later, my statement there later got morphed
20	into a little larger statement where Dr. Whittaker
21	started saying Bill took full responsibility for
22	everything that happened.
23	That's that's an exaggeration in the sense
24	that what I was trying to get across was things of a
25	financial nature that the people that report to me were



involved in as CFO, that's my responsibility. 1 That's 2 what I was trying to get across; not that I was taking 3 on the responsibility for the president, for the provost, for the general counsel, for the chief auditor. 4 They all have responsibilities, too, in everything that 5 6 happens. But I think in the next few days in an effort 7 to protect the president and the board, the theme 8 started to be Bill took full responsibility, an 9 10 exaggeration, and it's all on him and none of us knew anything about anything. 11 12 0. Right. That was not -- I was just, frankly, highly 13 Α. 14 disappointed at the lack of integrity and the lack of honesty that I was experiencing with the leadership at 15 that time, to the point that I can tell you I could 16 17 never work with that group again under any circumstance, because I would not trust them at all. 18 19 So were there any discussions between 0. Sure. 20 you and President Whittaker immediately before that

21 phone call?

A. If there were, I don't recall them because theywere so inconsequential.

Q. So it's not like anybody, the president or the general counsel or anybody like that came to you and



1	said, listen, we want you to accept responsibility. You
2	did that, it sounds like, to protect Lee Kernek, Tracy
3	Clark, those guys; is that right?
4	A. Exactly. You're right.
5	MR. GREENE: Well, Bill, tell them about the
6	conversations that you had about your appearing
7	your request that you be allowed to appear at the
8	BOG.
9	MR. RUBOTTOM: Can we hold that for just a
10	minute and let me go deeper?
11	One of the things that we're curious about that
12	we really don't have information about is what the
13	internal conversations were between the exit
14	conference and the conference call with Chancellor
15	Criser.
16	Do you recall any of the interactions between
17	the the upper ranks of the administration? Do
18	you recall who was at the exit conference?
19	THE WITNESS: At the exit conference, my memory
20	is a little sketchy, but I can tell you it would
21	have been Tracy and Christy and Joel Hartman,
22	because of IT, not because of any of this. One or
23	two of the internal audit staff would have been
24	present. There was probably, I'd say, ten or more
25	people in the room. I think there was somebody from

1	student affairs in the room. There were a lot of
2	people in the exit conference meeting.
3	MR. RUBOTTOM: Was Bev Seay there?
4	THE WITNESS: No, Bev Seay was not there.
5	MR. RUBOTTOM: Was any trustee there?
6	THE WITNESS: I don't recall.
7	You know, when you said Bev Seay, I don't
8	recall her being there. That's not to say she
9	wasn't. I wouldn't have focused on it. But I don't
10	remember her being there.
11	MR. RUBOTTOM: Did you hear about or
12	participate in any conversations with trustees about
13	the audit between the exit conference and the
14	chancellor's phone call?
15	THE WITNESS: I don't recall. It was all
16	happening pretty fast. There was only a couple of
17	days or so there.
18	MR. RUBOTTOM: But you don't recall do you
19	recall any any serious concerns from the general
20	counsel, the president's office, Mr. Heston, Robert
21	Taft, anybody else in audit about the finding with
22	respect to using E&G for Trevor Colbourn Hall before
23	the Criser phone call?
24	THE WITNESS: I don't recall. I mean, there
25	was certainly always concern when you let me



1	think about it. In the exit conference, when in
2	the exit conference when it came up, since I had
3	been talking about getting an audit comment for
4	probably a year before, if not that, to many, many
5	people, when that was the last one he mentioned and
6	when he brought it up, I said I think I said
7	"This is on me," because it was it happened in an
8	area I was responsible for.
9	And I think I don't know if people were
10	surprised by that or not, but again, CFO, financial
11	comment, that's my area. It's not an IT issue. It
12	was not a student development services issue. It
13	was in my area of responsibility.
14	MR. GREENE: You think he's asking you a
15	different question than the one he asked. He's
16	asking you who was there and were there any
17	discussions with anyone from the administration
18	before the actual report came out.
19	MR. RUBOTTOM: Well, from the time they stopped
20	talking to the state auditor in the exit conference
21	until they heard from Chancellor Criser his extreme
22	disappointment, was there any conversation among the
23	higher administration?
24	THE WITNESS: Nothing that I recall of any
25	great significance.



1	MR. RUBOTTOM: Okay.
2	THE WITNESS: Nothing I recall of any great
3	significance, because it all came down on me after
4	the chancellor's call.
5	MR. RUBOTTOM: That's what we understand.
6	Now, when you were beginning to talk about
7	how the leadership responded to you after that, the
8	board meeting on the 6th, the governor's meeting on
9	the 13th, those are all highly publicized.
10	THE WITNESS: Right.
11	MR. RUBOTTOM: We watched most of them. Carine
12	came down to the September 20th meeting herself.
13	But in that timeframe, would you say that the
14	focus of the board of governors was on understanding
15	how it happened or would you say that their focus
16	was on finding people to blame or neither?
17	THE WITNESS: Both. I would say both.
18	MR. GREENE: Tell him about the conversations
19	that you had with them about your request you be
20	allowed to appear at the BOG meeting on the 13th,
21	all the things they were telling you.
22	So step back, take a breath, hold on. Take a
23	breath, and now tell everything that happened before
24	you resigned and the things you were being told.
25	THE WITNESS: Well, I was called to a meeting

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1	right after that, but prior to a board meeting, a
2	board of trustees meeting, by Grant Heston, who is
3	the chief public relations officer for the
4	president, his chief of staff and PR guy, and Scott
5	Cole, who is the legal counsel to the president, who
6	I believe sees his first duty is to protect the
7	president.
8	They asked me at the board meeting the next
9	day, what would I say, what would I do? And I went
10	through some stuff with them.
11	And apparently they decided it was best if I
12	didn't show up at the meeting, because I thought it
13	would be important for me
14	MR. GREENE: What meeting?
15	THE WITNESS: The board of trustees' meeting.
16	It was very important for me at that time, since I
17	could see I was starting to get accused of a lot of
18	stuff, to explain why we did what we did.
19	It still hadn't sunk in, the reported
20	illegality of it. It was the I didn't think
21	people truly understood why we did it and how
22	important it was to have done that, and I wanted to
23	talk about that.
24	Well, anyway, they told me it would be best if
1	
25	I didn't come to the board of trustee's meeting. So

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1	I never got a chance to answer questions or say
2	anything to the board of trustees.
3	Following that
4	MR. RUBOTTOM: Excuse me. That was a
5	September 6th meeting, that first meeting?
6	THE WITNESS: It was the first meeting right
7	after whatever date that was.
8	MR. RUBOTTOM: Okay.
9	THE WITNESS: And then following that, we were
10	going to have there was a board of governors'
11	meeting; right?
12	MR. RUBOTTOM: The 13th, I believe.
13	THE WITNESS: And it was suggested at first
14	that I not show up. They said it's going to
15	probably be kind of ugly; it's best that you're not
16	there. I know I wasn't understanding that exactly.
17	And I said okay, and then I started thinking
18	about it, and it didn't make any sense to me for me
19	not to be there. First of all, I didn't want to
20	make it appear that I was afraid to be there,
21	because I wasn't.
22	The second part of it was, I started to not
23	believe that they would explain anything about the
24	circumstances, why we did it or that we didn't
25	understand it was not legal.



1	And so I thought, this is a two-day meeting.
2	And so right at the beginning of the first day, I
3	guess it was, I called some of the people who were
4	already down at the meeting site in Sarasota. And I
5	called to talk to Scott and say that I would like to
6	attend that meeting, even though they said they
7	didn't think I should be there. I thought it was
8	important that I show up at that board of governors'
9	meeting so that I could explain some of those
10	things.
11	And he said, no, the president doesn't want you
12	there. But I said I think I should be there.
13	And he said if you show up when the president
14	told you not to, it's going to be an act of
15	insubordination.
16	Well, that means you get fired instead of
17	resigning; didn't sound like a good choice.
18	And so he said, do you want to talk to the
19	president about it? And I said yes.
20	So he put Dr. Whittaker on the phone.
21	Dr. Whittaker repeated he didn't think it would be a
22	good idea for me to be there. It wouldn't be good
23	for UCF if I was there. It wouldn't be in the best
24	interest of UCF for you to be there.
25	And I said, well, it could be in my best

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2 m	ne, and I'm subject to losing well, I'm losing my
3 ј	ob over it and everything. So it's important to me
4 t	o be there.
5	And he said something about, well, I'll try to
6 k	eep it I'll keep it away from you being fired in
7 t	he meeting, but I don't want you here.
8	So what was I going to do? So I didn't. I
9 w	atched it on the computer screen like everybody
10 e	else did and was appalled at what I saw.
11	After the meeting was over, I think he was in a
12 b	preak room with some of the board members
13 a	fterwards, and they were asking is this person that
14 h	ad been vilified me still on the campus?
15	And so he left the break room, called me on his
16 c	ell phone, and said, they are giving me a lot of
17 h	eat about you being there. I want you to I
18 t	hink we should up your resignation to right now.
19	So 15 minutes later, I left my office, and that
20 w	as it, the end of a 22-year stint at UCF. Plastic
21 b	ag in my hand with pictures of my wife. It was
22 i	t was pretty brutal.
23	MR. RUBOTTOM: I understand.
24	Between the Criser phone call and that
25 S	September 13th BOG meeting, did you have any



1	conversations with BOG staff about what happened,
2	why it happened?
3	THE WITNESS: I talked to Chris Kinsley because
4	I was afraid the story about why we were doing it
5	wouldn't be told.
6	So I went over it with him, but he was not
7	allowed to speak at that meeting. He normally gave
8	the introduction to the facilities committee about
9	what they were going to talk about and all that. So
10	when I was watching it on the screen, I was
11	surprised that he didn't do it.
12	And I called him ahead of time saying I
13	wouldn't be there, but at least can you make sure
14	people know why we were doing this, that we had a
15	dangerous emergency situation on our hands.
16	MR. RUBOTTOM: Thank you. Thank you.
17	But they never reached out to you in that
18	timeframe?
19	THE WITNESS: No.
20	MR. RUBOTTOM: Okay. Let's go back a week.
21	Leading up to the September 6th, which I believe is
22	the emergency meeting of the board of trustees,
23	between the Criser phone call and that meeting, did
24	any trustees reach out to you and ask how did this
25	happen, why did this happen?

1	THE WITNESS: No.
2	MR. RUBOTTOM: Did you reach out to any of
3	them.
4	THE WITNESS: Yes, yes. I don't remember the
5	timeframe, but you know, down to the day.
6	MR. RUBOTTOM: Right.
7	THE WITNESS: But I reached out and I was in
8	some meetings where one or two or three of the
9	like one of them was David Walsh, another was Bob
10	Garvy, and one was Mr. Lord, John Lord.
11	MR. RUBOTTOM: Who would have called these
12	meetings?
13	THE WITNESS: One was a medical school meeting.
14	It was totally unrelated to any of this.
15	MR. RUBOTTOM: Okay.
16	THE WITNESS: All three of these things were
17	totally unrelated situations. They happened to be
18	there, I happened to be there. And I was feeling
19	that they didn't understand what had gone on with
20	the they had heard me saying before there would
21	be an audit comment.
22	And I was feeling really bad about everything
23	that had happened at that point, and I wanted to
24	make sure they understood the rationale, even though
25	it had been talked to them before. I just felt



1	obligated, because I had respect for these guys, to
2	at least talk to them about what had happened.
3	MR. RUBOTTOM: Thank you. I think Carine has
4	some more questions about some of those interactions
5	later. I just wanted to get the context within the
6	framework of these meetings where
7	THE WITNESS: Right.
8	MR. RUBOTTOM: your work was discussed.
9	THE WITNESS: Right.
10	MR. RUBOTTOM: One other thing: Did you watch
11	the video or a recording of Scott Cole's
12	presentation on the 6th where he went through the
13	history of the project?
14	THE WITNESS: No.
15	MR. RUBOTTOM: You've never watched that?
16	THE WITNESS: No.
17	MR. RUBOTTOM: So have you reviewed the agenda
18	items that were published for the 6th?
19	THE WITNESS: I probably did, but I don't
20	remember it.
21	MR. RUBOTTOM: If you had, I was going to ask
22	you if you disputed any of that.
23	On the 6th, he indicated that refunding had
24	already occurred. Are you aware of any refunding of
25	E&G that had occurred prior to September 6th?



1	THE WITNESS: No.
2	MR. RUBOTTOM: Are you aware of any planning of
3	refunding prior to September 6th?
4	THE WITNESS: The first the first comment
5	about refunding came up in the actual exit
6	conference when Kathy Mitchell was she was one of
7	the ones attending the exit conference, and she
8	asked the auditors, is a potential remedy for this
9	to replace those funds?
10	And they responded that they're just making the
11	report up the chain. They will have to get back
12	with us about responses to that.
13	MR. RUBOTTOM: But to your knowledge, between
14	April when the questions started being asked and
15	that, did finance and administration then begin to
16	think about that possibility?
17	THE WITNESS: Oh, oh. When they started
18	getting the questions that was leading to the
19	potential that we didn't know it was wrong and they
20	were saying it was, they started looking at some of
21	the planned expenditures with carryforward money and
22	started to reverse to replace some of that, yes.
23	That was in response to their the inquiries
24	and where the audit was going, they felt like that
25	was going to be an audit comment and we might as

1	well start taking some corrective actions now.
2	MR. RUBOTTOM: When you say they
3	THE WITNESS: That would have been finance and
4	accounting.
5	MR. RUBOTTOM: And who particularly?
6	THE WITNESS: It would have probably been Tracy
7	and Christy.
8	MR. RUBOTTOM: Okay. Thank you. I'm sorry,
9	Carine. I know we'll get back to some of that again
10	later.
11	MR. GREENE: I'm sorry for interrupting.
12	BY MS. MITZ:
13	Q. Okay. I want to ask you some more questions
14	about President Whittaker.
15	So at any time during discussions between the
16	two of you after the BOG call, did he express any
17	disappointment in you or did he appear upset or even
18	accuse you of having misled him?
19	A. No, no. I could tell he was not happy not
20	happy is not the right word. Let me rephrase it.
21	He was concerned about the criticism.
22	Q. But he never outright accused you of having
23	misled him or not informed him of what was going on?
24	A. That all came later.
25	Q. Okay. So apparently, President Whittaker



1	contacted Trustee Walsh at some time while Trustee Walsh
2	was in England. I don't know what time that was. I'm
3	suspecting it was after the BOG call.
4	And it's alleged that President Whittaker told
5	Trustee Walsh that he had signed documents authorizing
6	the use of E&G funds for the Trevor Colbourn Hall
7	project, and that he was furious with you because you
8	had you basically tricked him into signing that form.
9	Number one, do you know when Trustee Walsh was
10	in England so I can figure out when this phone call
11	would have happened?
12	A. And so the fairytale began. I don't know when
13	he was in England and I don't I was not told about
14	that particular conversation, and I did not I did
15	not.
16	Q. Do you know what form President Whittaker would
17	have been referring to?
18	A. No, I was not privy to the conversation so I
19	don't know what they were talking about at all.
20	Q. Did he ever tell you that you tricked him into
21	signing a form?
22	A. No.
23	Q. Okay.
24	A. Nope.
25	Q. Did he did Provost Whittaker start
	\sim



discussing the university budget immediately or almost 1 2 immediately after joining UCF? 3 Α. He was very interested in the budget, yes. The way it works at UCF is that the president looks to the 4 provost to be the number two-person on the campus, the 5 chief academic officer, and also the chief budget 6 officer. 7 And so he was interested in budgets, and over 8 9 time made moves to get more involved, like, for 10 instance, with Tracy Clark who reported to me as an associate vice president. He came to me and wanted to 11 12 split her responsibility between me and him. And so we gave her another title that's so long 13 I can't remember it, but he -- he wanted her to be able 14 to tell him about budget matters in some great detail. 15 And I know they met quite frequently after that. 16 17 Did you ever object to that request, that she ο. start reporting to him as well? 18 19 Α. I had concerns about it that I expressed and we 20 talked about it. 21 And I said I've had dual reporting 22 relationships before; they often don't work out. Ιt 23 will only work if the people involved want them to work 24 and we are cooperative about it. And I felt that -that with Tracy and me and Dale, we could make it work. 25



But I had trepidation about it. 1 2 I think in one of Tracy's annual evaluations, I 3 wrote that in there that initially I had reservations about the dual reporting, but it appeared that it was 4 working out well and so my concerns were alleviated. 5 Ι said something to that regard in an annual evaluation of 6 7 Tracy's. 8 0. Okay. 9 MR. GREENE: Do you need a break? Do you need 10 the bathroom or anything? You're not chained to 11 your chair. 12 MR. RUBOTTOM: I'm going to need one in about 13 15 minutes. 14 MR. GREENE: Good. MS. MITZ: Okay. I'll keep moving then. 15 16 MR. RUBOTTOM: Are you okay, Carine? MS. MITZ: Yes, I'm fine. I can wait 17 18 15 minutes. Yes, I'm good. Thank you. 19 BY MS. MITZ: 20 0. So Mr. Merck, did Provost Whittaker ever seem intimidated by you --21 22 Α. Oh, no. 23 I'm sorry for interrupting. I'm sorry for 24 interrupting. No. 25 Okay. Did he sometimes challenge your ideas or Q.

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1	your position?
2	A. Not really.
3	Q. Did he ever question you or your decisions?
4	A. No, not that I recall.
5	Q. Okay. Did he seem to grasp the budget
6	information that he was being provided when he first
7	came on board?
8	A. I can't answer that. I don't know what he was
9	grasping versus what he was told or given.
10	Q. Okay. In discussions that the two of you had,
11	did he ever refer to his experience at Purdue working
12	with state-appropriated operating funds?
13	A. No. If he did, it was in general terms, not
14	that specific. I don't recall it.
15	Q. Okay. Did you when you used the term or
16	hear the term carryforward, what does that mean to you?
17	A. It means leftover leftover operating money
18	from the prior year.
19	Q. And when you say operating money, do you mean
20	E&G?
21	A. In the context of carryforward, yes.
22	Q. Are there other carryforward funds in
23	university accounts?
24	A. Yes. There would be a carryforward, say, in
25	some of the auxiliaries, like the housing budget would
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1	have money left over in the housing budget that would		
2	carry over to the next year or the parking services		
3	budget would have money left over that would		
4	carryforward.		
5	But in the context of carryforward in the		
6	meetings that we were talking about here, it was $E\&G$.		
7	Q. And so with Provost Whittaker regularly		
8	attending those meetings, would you expect that he, too,		
9	would have understood that the term carryforward meant		
10	E&G carryforward?		
11	A. Yes.		
12	Q. Did he ever express any confusion about the		
13	term or ask what does that mean?		
14	A. No.		
15	Q. What does the university's annual budget		
16	include? Does it go beyond the academic budget?		
17	A. The annual budget of the university last year		
18	was right at \$1.8 billion, and that's a little hard for		
19	people to grasp, and that's why we have the meetings		
20	with the trustees to go over it. And I could elaborate		
21	on that if you want, but I don't know that it would		
22	help.		
23	Q. No, I don't think that's necessary right now.		
24	MR. RUBOTTOM: Let me ask. I think our		
25	question goes to when you refer to the budget		
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1	responsibilities of the provost, which I take means		
2	Waldrop, before. This is just		
3	THE WITNESS: Right, right.		
4	MR. RUBOTTOM: how Dr. Hitt ran the		
5	university.		
6	THE WITNESS: Exactly.		
7	MR. RUBOTTOM: So those budget		
8	responsibilities, obviously, they entailed academic		
9	budgets, the E&G budget. Would that include the		
10	auxiliary budgets?		
11	THE WITNESS: At a high level, yes.		
12	MR. RUBOTTOM: Would that include the capital		
13	budgeting at a high level?		
14	THE WITNESS: Yes, absolutely.		
15	MR. RUBOTTOM: Okay. Would that include the		
16	non-academic operational I assume there's got to		
17	be some plant, physical plant operation that's not		
18	necessarily		
19	THE WITNESS: Right.		
20	MR. RUBOTTOM: designated as academic,		
21	infrastructure.		
22	THE WITNESS: I'm thinking about that. I'm not		
23	quite sure how to answer because I'm not quite		
24	following the question.		
25	MR. RUBOTTOM: Well, there's nothing that goes		



1	in to the entire budget of the university that's not		
2	under that umbrella you described in the provost		
3	office; is that correct?		
4	THE WITNESS: Correct, yeah.		
5	BY MS. MITZ:		
6	Q. Did at any time Provost Whittaker try to		
7	distance himself from having responsibility over the		
8	university's entire budget and just claim responsibility		
9	over the academic budget?		
10	A. I think that really became clear after the		
11	audit and after the chancellor was expressing		
12	displeasure. I think that's when that distancing began		
13	in earnest, yes.		
14	Q. Okay. All right. Did the provost have		
15	approval authority over the operating budget presented		
16	to the board of trustees?		
17	A. He recommended well, my role was in		
18	recommendations, not decision making. He and the		
19	president would make the decision, but usually it was		
20	the provost's recommending it to the president, but the		
21	two of them would make the decisions as to what would go		
22	before the board of trustees.		
23	Q. Did the provost have approval authority over		
24	proposed capital projects?		
24 25	<pre>proposed capital projects? A. Only to the extent that he would be part of</pre>		

1	formulating the recommendations that would go to the			
2	president, that he presented to the president and went			
3	to the board. But he was intimately involved in the			
4	process, yes.			
5	Q. Okay. And did he have approval authority over			
6	the source of funds for capital projects?			
7	A. That's a complicated question. It depends on			
8	the project and what's what we're talking about. If			
9	it was if it was a PECO project, the legislature			
10	decides what we're going to get and appropriates it. So			
11	he wouldn't be in an approval process there.			
12	If we were issuing bonds for housing or			
13	something like that, he wouldn't be in the approval			
14	process for that.			
15	When it comes to money that comes in, say for			
16	purposes of making this simple, in a lump sum from the			
17	state and its apportioned among the different entities			
18	on the campus, yes. He's involved in approving those			
19	things, how it's distributed internally.			
20	MR. RUBOTTOM: Let me ask a follow-up to that,			
21	Carine.			
22	Would he also be have approval authority			
23	over any E&G any central reserve E&G commitments			
24	to capital projects?			
25	THE WITNESS: He would be he would be			
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1	intimately involved in the discussions among		
2	well, repeat the question. I'm starting to lose my		
3	answer.		
4	MR. RUBOTTOM: Would he have approval authority		
5	over any commitments of central reserve, E&G		
6	carryforward to a capital project?		
7	THE WITNESS: Yes.		
8	MR. RUBOTTOM: And then it's my understanding		
9	that the university earns overhead from the		
10	auxiliaries		
11	THE WITNESS: Right.		
12	MR. RUBOTTOM: From the various services that		
13	are provided		
14	THE WITNESS: Right.		
15	MR. RUBOTTOM: and that those revenues are		
16	seen as kind of an enterprise revenue or whatever,		
17	but they don't have strings attached, like E&G or		
18	PECO.		
19	THE WITNESS: Left over E&G, correct.		
20	MR. RUBOTTOM: So those are revenues that are		
21	in the big mix.		
22	Would the provost have approval authority over		
23	commitments of those funds to to a capital		
24	project?		
25	THE WITNESS: Yes, yes.		



1 MR. RUBOTTOM: Thank you. 2 MR. GREENE: Is this a good time to take a 3 break? 4 MR. RUBOTTOM: It probably is. 5 (Brief recess.) MS. MITZ: Back on the record. 6 7 BY MS. MITZ: Mr. Merck, I would like to ask you a little bit 8 0. about Tracy Clark. How long had you worked with her 9 10 prior to her taking on the additional responsibility of 11 reporting to Provost Whittaker? 12 Α. Oh, gosh. I can't tell you exactly. I think 13 probably -- I'm guessing maybe four years before, maybe 14 four or five years -- four years before we split the 15 role. 16 Okay. Can you describe her as an employee? 0. 17 Α. I can't say anything but good things about her. 18 She is very intelligent. She is -- knows accounting, a 19 good personality, easy to work with. 20 She does the work of two people. In fact, that's one of the things that I am really sad about when 21 22 I hear that the president is getting rid of Tracy and 23 Christy Tant, because between the two of them, they 24 seriously do the work of four people. They are just absolute assets to UCF. 25



1	Q. 5	So knowing the type of employee that she was,
2	would you	have expected her to fully explain and educate
3	Provost Wi	nittaker on budgetary matters or documents that
4	she provid	led him so that he would be knowledgeable and
5	prepared t	to discuss them?
6	A. 2	Absolutely. No doubt in my mind.
7	Q. I	Did you ever instruct Ms. Clark, Ms. Tant or
8	any other	employees to withhold information from Provost
9	Whittaker	?
10	A. 1	No, never.
11	Q. I	Did you ever instruct any employee to withhold
12	informatio	on from anybody?
13	A. 1	Nope, nope.
14	Q. I	Did Ms. Clark ever discuss her meetings with
15	Whittaker	with you?
16	A. [If she thought I needed to know the information
17	they discu	ussed, she would. She liked to try to keep us
18	both info	rmed of important things, so it depended on the
19	importance	e of the topic.
20	Q. 2	And do you know whose idea it was to form the
21	facilities	s budget committee?
22	A	It was Dr. Whittaker's.
23	Q. (Okay. And was it also his idea to resurrect
24	the univer	rsity budget committee?
25	A. 2	I'm hesitant. I'm hesitating because it was,
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1	but it might have been with input from the president.		
2	Q. Okay.		
3	A. But he was the one that implemented it.		
4	Q. All right. Well, did either one of those		
5	committees remove any budget powers from you?		
6	A. Well, my role is really recommending things,		
7	not approving things at that level. So it didn't take		
8	any of my input away.		
9	Q. Very good. Okay.		
10	Did the provost have approval authority over		
11	all the budget decisions made in the budget chat meeting		
12	and the meetings of the university budget committee and		
13	facilities budget committee?		
14	A. There's really two parts to my answer on that.		
15	One of them is if it were smaller things, like in the		
16	hundreds of thousands, a few hundred thousand dollars,		
17	he would decide and implement things. If it gets into		
18	the millions, he should and I believe he did go to the		
19	president for approval for those things.		
20	Q. Okay. Do you recall any time when you took		
21	something over Provost Whittaker's head to the president		
22	to override Provost Whittaker?		
23	A. I'm thinking, and I'm not coming up with I'm		
24	not coming up with anything, no.		
25	Q. Okay. Did you ever discuss using E&G funds for		



1 other capital projects with President Whittaker?

A. In the -- in the budget meetings when we were looking, this university budget committee, the one that you just mentioned that he reinstituted, when we would have a big meeting, we would talk about what our needs were that would bubble up from the deans and the other vice presidents.

8 And then we'd look at the resources that were 9 available to meet those needs. There would be a mix of 10 things like E&G carryforward or the overhead dollars or 11 state appropriated -- you know, we looked at all of the 12 revenue sources and then planned expenditures all as a 13 group like that. And so he was intimately involved in 14 all of that.

Okay. Do you recall a time when Provost 15 0. Whittaker offered funds from his -- from the provost 16 17 budget to be used to fund CREOL, the CREOL Building? 18 It seems to me I've seen something later about Α. 19 that, but I wasn't really focused on that particular 20 project. There -- in the things that I do with facilities, at any given time we probably have close to 21 22 300 minor projects that are under way, and we'll have 23 two or three, depending on the year, large projects that I'll get involved in. 24

And that CREOL project fell kind of in the



25

1	middle there, and I didn't really pay much attention to
2	it. It was something the budget committee wanted to do,
3	and if the provost volunteered money from his budget to
4	accomplish that because of his interest in research,
5	that easily could have happened.
6	Q. Okay.
7	A. I wasn't I wasn't personally involved in
8	that one.
9	Q. Okay. Do you know who directed that E&G funds
10	be transferred for the band building?
11	A. That one was one that I was involved in, unlike
12	CREOL. The problem was expressed to me by the dean of
13	the College of Arts and Humanities. They were
14	undergoing an accreditation review at the time, and the
15	accrediting members the body of the accrediting group
16	had told them that we had an unsafe situation for our
17	band members practicing on the field on the south side
18	of campus. In the season of the year when they
19	practice, there were frequent thunderstorms, lightning
20	and thunderstorms, and there was no close-by place for
21	them to get out of inclement weather.
22	And they had said that if we don't have a plan,
23	a way to get a shelter down there to prevent them from
24	being harmed, that we could lose our music
25	accreditation.



1	So I know I talked with several people. I'm
2	sure I talked with the provost and the dean, and then
3	there was no there was an urgent situation. There
4	was no real money available. So Lee Kernek and I pooled
5	some money from our two budgets. We might have gotten a
б	little bit from one of the deans to build the band
7	shelter, and avoid a negative accreditation report.
8	And everybody was really thrilled with the
9	outcome. Provost Whittaker did kind of a ribbon cutting
10	ceremony down there and praised everybody that was
11	involved, including me. I wasn't there, but he did
12	that.
13	I know I felt good because the band members,
14	after, they took two base drum heads and had all 300
15	members of the band sign autograph the drum heads,
16	and gave one to me and one to Lee as thank you for
17	getting them out of the situation they were in.
18	MR. RUBOTTOM: And Carine, let me interrupt for
19	just a minute.
20	Mr. Merck, just to save time, we appreciate all
21	of the sound reasonings for doing the projects. We
22	understand the needs of this university over the
23	past during this growth the past 20 years. We
24	understand all those pressures were there.
25	We're really trying to get just to the issue of



1	who was making decisions how to fund those projects
2	and when those decisions were made vis-a-vis
3	transactions. So I don't want to discount at all
4	the validity of all of the policy reasons for doing
5	the projects, but it's going to save us some time if
6	we can just save those those narratives. I
7	appreciate them, but I want to get home tonight, so.
8	THE WITNESS: Okay. I understand. I
9	understand and I appreciate that. You'll have to
10	forgive me because I just get exited when some of
11	these projects that I was so intimately involved in,
12	I am so proud of the way they turned out, and so
13	happy that we were able to solve a problem, I can't
14	resist talking about them, but I will do my best in
15	the future to do that.
16	MR. RUBOTTOM: Thank you.
17	BY MS. MITZ:
18	Q. Do you know who directed the transfer of $E\&G$
19	funds for purposes of building the Research 1 building?
20	A. Here again, it would have been a discussion in
21	our small group, I'm sure, between the provost, me,
22	Tracy, Christy, and so that would have been the
23	provost would have been the one involved in that. His
24	interaction about the president on it, I don't know.

25 Q. Okay. How about the Center for Emerging Media?



I'm not really familiar with that one. 1 Α. 2 Okay. And the downtown campus infrastructure? 0. 3 Α. There would have been a number of us involved 4 in that one. I'm trying to couch my answers so I don't 5 give you a story that will take time. But to be as concise as I can, that project was 6 initially going to be a \$60 million project. It was one 7 that the legislature said we'll give you 20 million, if 8 you come up with 20 million philanthropically and 20 9 10 million out of your budget. They didn't specify what budget or anything, just out of your budget. 11 12 And so that was there. And as the project 13 progressed, there were some infrastructure needs that 14 were above and beyond that. So we had to figure out how to get water, sewer, some of that kind of stuff all 15 16 incorporated into it. 17 And so while I was involved in the discussions 18 of what to do and that sort of thing, I wasn't directing 19 money to be transferred from any particular place to do 20 it. 21 How about the venue? Q. Okay. 22 Α. I'm not that familiar with that particular 23 project. Can you be more specific about what was 24 happening? 25 ο. That's all I know. I don't know what the venue



I just know it's called the venue. 1 is. 2 Α. Okay. It's -- it's an attachment to the 3 convocation core that is a university-owned asset. Ιt does not belong to a DSO or anything. 4 Okay. But you don't recall having any 5 ο. involvement in the transfers of E&G funds to that 6 construction account? 7 I'm not trying to get out of anything. 8 Α. No. I 9 just don't recall. It is not on my radar as something 10 that I would have been that much involved in. 11 Okay. Well, the same question for the main 0. 12 campus district energy plant. Do you know who directed 13 the transfer of E&G funds for that project? It would have been another one of those 14 Α. discussions among a number of people that were looking 15 at budgets, available resources against what we were 16 trying to accomplish. 17 18 And having been away from there since September 19 13th, when they talk about -- now when they talk about 20 the district energy plant, I'm not sure which -- what they're talking about exactly. There was a plant to 21 22 produce chiller water on the north side of campus. Is 23 that the one they were talking about? 24 0. I'm not sure. 25 If so, it was one of those necessary Α. Yeah.

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1	things to not allow so we did not allow air
2	conditioning to fail on the north part of the campus.
3	And the building part of that was more metal and brick
4	facade to cover equipment. It was primarily chilling
5	type equipment that the expenditure was for, if that's
6	the one they're talking about.
7	Q. So that's something that would have been
8	discussed at the UBC meeting?
9	A. Yes, yes. In fact, our energy person made a
10	presentation to the UBC about the need for it and the
11	things that would happen if we didn't meet that need.
12	So it was discussed in detail.
13	Q. So it sounds like that project, the district
14	energy plant, along with Research 1 were discussed in
14 15	energy plant, along with Research 1 were discussed in the UBC meetings?
15	the UBC meetings?
15 16	the UBC meetings? A. Right.
15 16 17	<pre>the UBC meetings? A. Right. Q. So is it proper for me to assume that Dale</pre>
15 16 17 18	<pre>the UBC meetings? A. Right. Q. So is it proper for me to assume that Dale Whittaker, as provost, was present?</pre>
 15 16 17 18 19 	<pre>the UBC meetings? A. Right. Q. So is it proper for me to assume that Dale Whittaker, as provost, was present? A. Absolutely, yes, no no question about that.</pre>
 15 16 17 18 19 20 	<pre>the UBC meetings? A. Right. Q. So is it proper for me to assume that Dale Whittaker, as provost, was present? A. Absolutely, yes, no no question about that. MR. GREENE: Let her finish her questions.</pre>
 15 16 17 18 19 20 21 	<pre>the UBC meetings? A. Right. Q. So is it proper for me to assume that Dale Whittaker, as provost, was present? A. Absolutely, yes, no no question about that.</pre>
 15 16 17 18 19 20 21 22 	<pre>the UBC meetings? A. Right. Q. So is it proper for me to assume that Dale Whittaker, as provost, was present? A. Absolutely, yes, no no question about that.</pre>
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1	saw it on written documents that were provided to him by
2	facilities and accounting.
3	Q. Okay. So, I have two more projects to ask you
4	about. The Global UCF Building, do you know who
5	ultimately directed transfer of E&G funds for that
6	project?
7	A. I understand your question, but let me and I
8	don't want to get into a story here, but that particular
9	building was funded it was a \$16 million project.
10	The bulk all of the construction funds came from
11	earnings on our equities in our investment portfolio.
12	The money that came from E&G was for furniture,
13	fixtures, and equipment that were placed in the
14	building. And as I understand today, that is an
15	acceptable use of E&G funds.
16	Q. Okay. All right. And we've already talked
17	about CREOL, so we don't need to talk about that one
18	again. Let's see here.
19	MR. RUBOTTOM: Carine, I've got the transfer
20	list up. Can I just go through those three downtown
21	
	projects?
22	projects? MS. MITZ: Sure.
22 23	
	MS. MITZ: Sure.
23	MS. MITZ: Sure. MR. RUBOTTOM: Okay. I think Kathy pulled

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1	point maybe in early September.
2	And Bev Seay made a major presentation to the
3	board about that last at the last, I think, the
4	September 24th meeting. I don't know if you
5	followed that at all.
6	THE WITNESS: I didn't.
7	MR. RUBOTTOM: The last big transfers like that
8	were all on October 31st of 2017. There's
9	4.8 million for downtown campus infrastructure,
10	which I think you might have just discussed the
11	project. There was 11.5 million for the downtown
12	central energy plant, and there was 5.4 million for
13	downtown student center.
14	So with those all of those commitments we
15	haven't talked about the commitments list yet, but
16	all of those commitments prior to those transfers in
17	October, would all of those commitments have been
18	made by the university budget committee or be
19	reviewed by the university budget committee before
20	those decisions were made?
21	THE WITNESS: Yes, except I'm not certain about
22	the student center thing that you mentioned.
23	MR. RUBOTTOM: Okay.
24	THE WITNESS: That one I am not clear on, but
25	the rest of them would. Thad Seymour, T-H-A-D,

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1	Seymour, S-E-Y-M-O-U-R, was the person, the
2	associate provost that was responsible for the
3	downtown campus.
4	And so he would have had a lot of conversations
5	with the provost about some of the things happening
6	down there and been involved in a lot of the
7	recommendations for that.
8	MR. RUBOTTOM: I'm sorry. I zoned out. Did
9	you say he is the provost for the downtown campus?
10	THE WITNESS: He reports to Dale. He's an
11	associate provost, and his
12	MR. RUBOTTOM: So he reported to the provost
13	last year?
14	THE WITNESS: And his responsibility was to
15	oversee the construction well, when I say
16	construction, I don't mean the brick and mortar
17	project of it, but oversee the scheduling and
18	working with Valencia College and our academic
19	people about what's going in there, just the whole
20	operation.
21	And he had people under him that were looking
22	at the budget needs to complete all of the
23	facilities, so.
24	MR. RUBOTTOM: But those issues you would
25	have expected those issues were brought up in the



1	university budget committee?
2	THE WITNESS: Yes, except for I just said I
3	don't recall that student center piece.
4	MR. RUBOTTOM: Let me have a couple more
5	follow-ups on some of the things that we've that
6	you talked about.
7	I think that Carine asked you about the level
8	of approval authority the provost had, and I took
9	your answer to mean that he might have had a
10	delegation up to a certain amount, but the president
11	would have had final authority on those larger
12	things.
13	THE WITNESS: Right, basically.
14	MR. RUBOTTOM: You've described your role as
15	recommending?
16	THE WITNESS: Right.
17	MR. RUBOTTOM: Others have described your
18	the role of both of you in the university budget
19	committee as co-chairs of that committee?
20	THE WITNESS: Right.
21	MR. RUBOTTOM: That you co-chaired that group.
22	THE WITNESS: Right, right.
23	MR. RUBOTTOM: So those major decisions that
24	the provost wouldn't have had any kind of delegation
25	from the president, would you consider those



1	proposals to be joint recommendations of yourself
2	and Dr. Whittaker
3	THE WITNESS: I didn't dis
4	MR. RUBOTTOM: to the president?
5	THE WITNESS: I didn't disagree with anything.
6	The provost would be the one that would actually
7	make the recommendation to the president based on
8	everything that happened, and I supported the
9	recommendations.
10	MR. RUBOTTOM: Okay. And then finally, we
11	watched a video of yourself and Dr. Whittaker in
12	front of the BOG. There was a facilities workshop
13	in, I think, October of 2017.
14	THE WITNESS: I'm sorry you had to watch me on
15	video.
16	MR. RUBOTTOM: Well, I hope you're not watching
17	me on video.
18	And you were discussing the Research 1 project,
19	which was almost through, and you were making a plea
20	for PECO.
21	And they were I think Chair Huizenga was
22	questioning, and some of the trust the governors,
23	the way this is already built, why should we give
24	you PECO?
25	And I believe you said that, well, we've



1	actually funded this with some internal loans in the
2	university, and if we are given the PECO money to
3	pay for the project, we'll be able to repay those
4	internal loans, and be able to it sounded to me
5	like you were talking about research
6	THE WITNESS: Yes, yes.
7	MR. RUBOTTOM: goals.
8	Would all of those loans that you were talking
9	about that day have been from research funds, grant
10	and research type funds? Would any of those loans
11	have been let me just ask it that way. Would all
12	of those have been research revenues?
13	THE WITNESS: Probably not all together. It
14	was kind of open-ended. To save time, I'll try to
15	make this short.
16	MR. RUBOTTOM: That's fine.
17	THE WITNESS: But we had an extreme shortage of
18	square footage in research needs on the university
19	campus. We were hiring faculty hand over fist, a
20	lot of whom had research commitments to make, and we
21	were out of space altogether. So we weren't getting
22	the PECO money, so we figured out how we could do
23	that Research 1 on the campus and get everybody in
24	it, but it didn't nearly cover all of the needs.
25	So if we could have gotten PECO money to repay

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1	what we had internally done on that, then that would
2	have freed us up internally the same kind of way to
3	do some kind of internal borrowing or something,
4	unknown at the time, but something to get another
5	research building that we desperately needed.
6	So sometimes we talk about using these internal
7	funds so early we're not defining exactly what they
8	will be at that moment.
9	MR. RUBOTTOM: But at that point, a building
10	was almost completed, so you had taken cash from
11	somewhere?
12	THE WITNESS: Yes.
13	MR. RUBOTTOM: Were any is it your
14	recollection, were any E&G accounts used there?
15	THE WITNESS: That would be a Tracy Clark and
16	Christy question. I don't know.
17	MR. RUBOTTOM: Would any investment earnings
18	have been used for that project?
19	THE WITNESS: It's possible.
20	MR. RUBOTTOM: Okay. We're going to talk about
21	investment earnings in a minute.
22	THE WITNESS: Okay.
23	MR. RUBOTTOM: Okay. Carine, are we done with
24	the other projects?
25	MS. MITZ: Yes.



1	MR. RUBOTTOM: Okay.
2	MS. MITZ: Yep.
3	BY MS. MITZ:
4	Q. So Mr. Merck, I want to go back to the
5	statement that you made in Provost Whittaker's presence
6	about about the possibility of an audit comment for
7	the use of E&G funds in relation to the Trevor Colbourn
8	Hall building.
9	A. I don't know how he could not have heard me
10	talk about that since I talked about it so frequently,
11	including at a board meeting.
12	Q. Did he ever ask you what that meant?
13	A. No.
14	Q. Did he seem confused?
15	A. No.
16	Q. Okay. Did you prior to making that
17	statement, did you ever have discussions with Provost
18	Whittaker about the auditor general and how they
19	routinely conduct audits of universities?
20	A. I don't recall any conversations like that, but
21	anybody that works in a university is pretty familiar
22	with the way that works; any university, not just UCF.
23	Q. Right. I would imagine that would include
24	universities outside of the state of Florida, too?
25	A. Absolutely, particularly if they are public

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1	institutions. We all have similar state audits,
2	financial audits and operational.
3	MR. RUBOTTOM: Carine, let me
4	BY MS. MITZ:
5	Q. Do you have any recollection of him discussing
6	audits being conducted while he was at Purdue?
7	A. I never had a conversation with him like that.
8	MR. RUBOTTOM: Carine, let me ask something on
9	that real quickly.
10	Have you ever heard an academic equate an audit
11	comment to an accreditation type comment?
12	THE WITNESS: No; two separate animals.
13	BY MS. MITZ:
14	Q. I mean, accreditation means you're asking for
15	something, right, you're seeking accreditation?
16	A. Yeah. You're asking well, if you've been
17	accredited, whatever the body was that gave you the
18	accreditation usually comes back periodically, maybe
19	every five or ten years to review what they accredited
20	before to make sure they want to allow you to keep that
21	accreditation.
22	Usually, you seek it in the beginning. If you
23	have a program that's not accredited, you ask the
24	accrediting body to come in, do an assessment. And if
25	you meet their criteria, you will become accredited.



1	Q. Okay. All right. So what I would like to do
2	now is kind of explore your knowledge of former Chairman
3	Marchena.
4	What was your relationship with him? Did you
5	work with him often?
6	A. Not extremely often, no.
7	Q. And I know earlier you said that you worked
8	closely with him or maybe more closely with him when he
9	became the chair of finance and facilities. He's an
10	attorney; right?
11	A. He is an attorney.
12	Q. Did you ever witness him to or have knowledge
13	of him offering his legal training and experience to
14	assist either staff, administration or his fellow
14 15	assist either staff, administration or his fellow trustees?
15	trustees?
15 16	trustees? A. Not legal training. He he opined often on
15 16 17	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and</pre>
15 16 17 18	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and he professed to be an expert in concessions when we were</pre>
15 16 17 18 19	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and he professed to be an expert in concessions when we were doing concession contracts.</pre>
 15 16 17 18 19 20 	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and he professed to be an expert in concessions when we were doing concession contracts. Q. Okay. Are you aware of what he practices, what</pre>
 15 16 17 18 19 20 21 	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and he professed to be an expert in concessions when we were doing concession contracts. Q. Okay. Are you aware of what he practices, what types of law?</pre>
 15 16 17 18 19 20 21 22 	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and he professed to be an expert in concessions when we were doing concession contracts. Q. Okay. Are you aware of what he practices, what types of law? A. No.</pre>
 15 16 17 18 19 20 21 22 23 	<pre>trustees? A. Not legal training. He he opined often on how he thought we should bid out capital projects, and he professed to be an expert in concessions when we were doing concession contracts. Q. Okay. Are you aware of what he practices, what types of law? A. No. Q. Would you describe him as a trustee who did his</pre>

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1	A. Selectively is the way I would say that.
2	Things that were of interest to him, like the like
3	the College of Medicine or when we were entertaining
4	taking over Sanford Burnham, things like that, he would
5	be intimately involved in. But just general? Not so
6	many.
7	Can I go back to your earlier question? I know
8	he is his him personally, I don't know. His
9	staff, I know, have advised clients on things like small
10	business, airport operations, things like that. But I'm
11	not familiar with the niche that his firm involves
12	overall.
13	MR. RUBOTTOM: Carine, let me ask this.
14	Did you know that he was general counsel for
15	the Airport Authority?
16	THE WITNESS: Yes.
17	MR. RUBOTTOM: And in that role, he would have
18	had some interaction with major facilities and
19	THE WITNESS: Airports, yes.
20	MR. RUBOTTOM: colors of money
21	THE WITNESS: Yes.
22	MR. RUBOTTOM: federal money, state monies,
23	revenues.
24	THE WITNESS: Absolutely.
25	MR. RUBOTTOM: Operating revenues.



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1	THE WITNESS: Yes, absolutely, yes. No
2	question about that.
3	BY MS. MITZ:
4	Q. All right. As a board member, did he appear to
5	be shy about asking questions?
6	A. No, just the opposite.
7	Q. Was he shy about voting against matters he
8	wasn't comfortable with?
9	A. Not at all.
10	Q. Was he shy about complaining?
11	A. About complaining?
12	Q. Yes.
13	A. No, not shy about complaining.
14	Q. Do you recall an instance when he actually came
15	to you or somehow you got wind of a complaint that he
16	had about facilities, which led to an audit of that
17	department?
18	A. I do.
19	Q. Okay. And what, if you could just state
20	briefly, what was his complaint related to facilities?
21	A. He he had, I believe, heard that some of the
22	people that he had worked with in other venues weren't
23	getting work at UCF. And I think they had told him that
24	they believe they weren't getting the work there because
25	



favorable treatment or were offering some sort of 1 2 kickback or some word like that, none of which was true, 3 but somebody had whispered that in his ear. He believed it, and he told me he would like to 4 have that -- that work done. 5 He also had some -- some of his own ideas about 6 how projects should be awarded through hard bid versus 7 CM or some of those other type of delivery methods, 8 9 design/build. He had very strong opinions about that, 10 and I think in some cases he would disagree with Lee 11 Kernek's way of doing it. 12 And these kind of comments come up periodically 13 with any organization that invests a lot of money in 14 construction. People that don't get the work always feel there's something nefarious going on and that's the 15 16 reason they didn't get the work, so they complain about 17 it. And that had come up long before Lee Kernek was 18 19 I've been there 22 years, and it comes up about there. 20 every six or seven years. And I would get our internal auditors to go and do an investigation to see if there 21 was anything to any of those claims, and it always came 22 23 out negative, zero. 24 But he insisted that we hire somebody to look into it again, and we did. And they actually reported 25

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1	in the board meeting that they found nothing in the way
2	that anything was being handled incorrectly, in that
3	sense. But they did have a lot of recommendations for
4	how to improve operations, which was great, and we took
5	those seriously.
6	Q. Okay. Did you observe enough of Chairman
7	Marchena's interactions with Whittaker to be able to
8	describe what kind of relationship they had?
9	A. No, but he did seem protective of President
10	Whittaker. Other than that, I don't have an impression.
11	Q. When did you say you first noticed that he
12	seemed protective of him?
13	A. Certainly when this audit came up. That
14	became, to me, fairly obvious.
15	Q. Based on what?
16	A. Well, I felt like there was a concerted effort
17	to shift any blame for anything that was being
18	criticized to me, and to protect Dr. Whittaker from any
19	any culpability or responsibility for anything that
20	was going on.
21	And I just felt like the chairman was very much
22	in favor of protecting the president, as I believed that
23	the general counsel and the chief of staff were.
24	Q. Do you have any thoughts on the interim CFO,
25	Mitchell? Do you think she has the same motive?



1	A. No. I worked with Kathy Mitchell for a number
2	of years and I found her to be a very straight shooter,
3	very straightforward, and she she believes that the
4	university is a great place, as I do. And I think her
5	motives are to do whatever she can to protect the not
6	protect the university, that's the wrong choice of
7	words to to advance the university's mission. And
8	so I just wish her the best in this interim role.
9	Q. Okay. Do you know well, can you say whether
10	Marchena appeared to have a good understanding of
11	capital funding sources?
12	A. I would say yes.
13	Q. And do you know whether he was ever told about
14	carryforward meaning E&G carryforward?
15	A. I don't know how he would have not known that.
16	Q. Okay. And what do you base that on?
17	A. Everybody else knew it. I mean
18	Q. Okay.
19	A it was
20	Q. Do you remember doing one of those orientations
21	with him?
22	A. I don't recall that specifically, no.
23	Q. Do you ever recall telling him directly that
24	E&G funds were going to be used for either Trevor
25	Colbourn Hall or any capital project?

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1	A. I know we told him in one of the meetings that
2	carryforward funds would be used for Trevor Colbourn
3	Hall. That was in response to a direct question, and we
4	have in some of the material, I think, a transcript of
5	that meeting where we were going over Trevor Colbourn
6	Hall, and he asked what the source of funds was.
7	Tracy Clark responded "Carryforward."
8	And I asked and this is on the transcript.
9	I asked Tracy if she could explain it a little bit more.
10	And she explained that it was basically the leftover
11	money from the prior year and so forth.
12	Q. Right. I've seen that. I've heard it, too.
13	Okay. Do you recall any other trustee
14	complaining about staff or an individual department?
14 15	complaining about staff or an individual department? A. No. Staff I mean, the trustees that I talk
15	A. No. Staff I mean, the trustees that I talk
15 16	A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and
15 16 17	A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example,
15 16 17 18	A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example, with David Walsh who was he told me quite a number of
15 16 17 18 19	A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example, with David Walsh who was he told me quite a number of times how well he thought things were managed and run at
15 16 17 18 19 20	A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example, with David Walsh who was he told me quite a number of times how well he thought things were managed and run at UCF.
15 16 17 18 19 20 21	 A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example, with David Walsh who was he told me quite a number of times how well he thought things were managed and run at UCF. Q. Okay. So let me ask you a little bit about the
15 16 17 18 19 20 21 22	 A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example, with David Walsh who was he told me quite a number of times how well he thought things were managed and run at UCF. Q. Okay. So let me ask you a little bit about the board meeting.
15 16 17 18 19 20 21 22 23	 A. No. Staff I mean, the trustees that I talk to felt like things were really well managed and handled. I had a number of conversations, for example, with David Walsh who was he told me quite a number of times how well he thought things were managed and run at UCF. Q. Okay. So let me ask you a little bit about the board meeting. What do you know about the process for

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1 ο. Okay. I don't handle that, so it's usually somebody 2 Α. 3 in the president's office that lines that up for the recordings. 4 So you don't know who actually did the 5 ο. 6 recording? I think it probably -- I shouldn't say I 7 Α. No. I don't know. 8 think. 9 So a number of trustees apparently Q. Okay. 10 reported during a Bryan Cave interview that you had come 11 to them after Bryan Cave got involved or at least after 12 the audit findings were released, and that you told 13 these trustees that you would have never told them that 14 E&G was being used because you knew that the board 15 wouldn't approve it. 16 Do you recall making such a statement to any of 17 the trustees? I remember those conversations. 18 I don't Α. 19 remember exactly what I said, but I can tell you for 20 sure what I intended. 21 And that was I was still reeling from the 22 accusations that were being made and the audit comments 23 and the chancellor being upset and all of that kind of 24 stuff. 25 And I had a lot of respect for Dave Walsh and



1	John Lord and Bob Garvy, and I saw them independently of
2	some other meetings, and I wanted to express to them how
3	important it was to do what we did, the danger to the
4	students and so forth. I wanted to make sure they
5	understood that part of it.
6	And I was trying I was trying to get across
7	that that I felt that we were going to get an audit
8	comment for what we did. And when I was describing
9	that, I'm sure I mentioned E&G on that. But not because
10	I thought it was illegal, but because I thought
11	because of the size of the project it was going to get
12	the audit comment.
13	I wish I had better prepared them for all of
14	it. I don't think I communicated it very well, and they
15	obviously took away from that something that I didn't
16	really intend.
17	And if you really look at it, when I said I
18	didn't tell them because whatever, they said we had done
19	all that. They had gotten information, both written and
20	in presentations, that showed $E\&G$ was being used $E\&G$
21	carryforward was being used.
22	So they knew. They had been told in writing
23	and orally what we were doing prior to me making some
24	comment about that, where I was trying to I was
25	feeling really bad about being told I had done stuff



wrong and accused of all kinds of stuff. 1 2 So I'm sure I was not communicating it very 3 well at that particular time, and I'm sorry they got what they did out of it. 4 Okay. Let me point you to the second document 5 ο. in the packet that Don has there. It's like an agenda 6 item for the May 22, 2014, board meeting. 7 Can you just take a look at that and let me 8 know when you've had a chance to read it? 9 10 Α. Item FF-4, up in the top right corner? 11 0. Yes. 12 Yes. Α. 13 Q. So my question is, if -- if most people equated carryforward with E&G, why did this background 14 information refer to the funds as UCF nonrecurring funds 15 16 and not carryforward or even E&G? 17 That's the way we refer to those kind of funds Α. in all the documents in all the other projects that we 18 19 worked with. It's -- it's a broader term. It means 20 that they are UCF funds in the sense that they are not a 21 new appropriation or they are not philanthropic or 22 anything like that. They are some of our -- it's UCF 23 money. And nonrecurring, referring to the fact that in 24 the case of carryforward, it's leftovers. It's not 25

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1	going to be replaced by new funds in the following year.
2	Use it for one-time expenditures because you're not
3	going to get it back.
4	And so we use that term historically when we're
5	describing these kind of things. That was not, as some
6	would intimate, an attempt to conceal. It was not. It
7	was normal.
8	Q. So do you think that you guys used the term
9	nonrecurring more often than carryforward?
10	A. Probably.
11	Q. I'm sorry?
12	A. Sometimes, yes.
13	Q. Okay. All right. So we listened to the full
14	board meeting that followed this May 22, '14 meeting.
15	Now, in that meeting, it seems like the funding
16	discussion is cut short, and I believe it was by Trustee
16 17	discussion is cut short, and I believe it was by Trustee Marchena.
17	Marchena.
17 18	Marchena. Can you say with any degree of certainty
17 18 19	Marchena. Can you say with any degree of certainty whether by May or June of 2014, Trustee Marchena had a
17 18 19 20	Marchena. Can you say with any degree of certainty whether by May or June of 2014, Trustee Marchena had a clear knowledge that Trevor Colbourn Hall was going to
17 18 19 20 21	Marchena. Can you say with any degree of certainty whether by May or June of 2014, Trustee Marchena had a clear knowledge that Trevor Colbourn Hall was going to be built with E&G carryforward funds if PECO funds were
17 18 19 20 21 22	Marchena. Can you say with any degree of certainty whether by May or June of 2014, Trustee Marchena had a clear knowledge that Trevor Colbourn Hall was going to be built with E&G carryforward funds if PECO funds were not available?
17 18 19 20 21 22 23	Marchena. Can you say with any degree of certainty whether by May or June of 2014, Trustee Marchena had a clear knowledge that Trevor Colbourn Hall was going to be built with E&G carryforward funds if PECO funds were not available? A. 2014, hard to say. Hard for me to say. That

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1	having about the funding were all being discussed. But
2	I don't have a recollection of the specifics of what we
3	were talking about there.
4	Q. Okay.
5	A. So if there's an intimation that we were trying
6	to conceal something or not tell somebody how things
7	were going to be funded, that's entirely erroneous.
8	Q. No. I mean, I'll tell you, it sounds like
9	during the discussion that Chair Marchena kind of cut
10	the conversation short, which left us wondering if maybe
11	he knew it was carryforward and just wanted to move on
12	and move the discussion along.
13	So if you don't recall, that's fine.
14	A. No, I don't.
15	MS. MITZ: All right. Don, do you want to
16	address the replenishment questions?
17	MR. RUBOTTOM: But first I've got a couple of
18	follow-ups.
19	When Tracy was dual reporting, did she ever
20	share any concerns with you about Dr. Whittaker
21	lacking interest in the budget information she was
22	providing or lacking some capacity to comprehend
23	what she was telling him.
24	THE WITNESS: I think it was the opposite. I
25	think he was very interested in the budget



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1	information she was providing, and I don't I
2	didn't get the impression that there was any lack of
3	comprehension.
4	MR. RUBOTTOM: And you would have gotten that
5	information from her reports back, as well as you
6	were all meeting in these budget chats on a regular
7	basis.
8	THE WITNESS: Exactly.
9	MR. RUBOTTOM: And later the university budget
10	committee.
11	THE WITNESS: Right. I absolutely didn't get
12	any sense of non-comprehension, and I didn't get a
13	sense of a lack of interest, either.
14	MR. RUBOTTOM: Well, nonrecurring and recurring
15	is a concept that I do understand.
16	THE WITNESS: Okay.
17	MR. RUBOTTOM: Because it's talked about a lot
18	at the capital when they are doing their budgeting.
19	And it's my impression, and I need you to
20	correct is it accurate to say that nonrecurring
21	is a much broader term than carryforward?
22	THE WITNESS: Yeah yes.
23	MR. RUBOTTOM: For instance
24	THE WITNESS: I'm sorry. Yes.
25	MR. RUBOTTOM: if the university sold a



1	patent, those proceeds would be a nonrecurring
2	<pre>funding source; correct?</pre>
3	THE WITNESS: It would depend on the on the
4	contract and whether they were recurring or not.
5	MR. RUBOTTOM: Sold it outright.
6	THE WITNESS: It would be a nonrecurring
7	revenue, yes, yes.
8	MR. RUBOTTOM: But you would never characterize
9	that as carryforward?
10	THE WITNESS: No.
11	MR. RUBOTTOM: I'm just trying to establish,
12	you agree that's a much broader term.
13	THE WITNESS: In our instance, it would have
14	included carryforward, though.
15	MR. RUBOTTOM: I understand that. I think we
16	all know how that building was built.
17	So but it's your representation that when
18	you that all those categories of monies you would
19	describe as nonrecurring in these kind of board
20	documents, sort of?
21	THE WITNESS: Right, yes, yes.
22	MR. RUBOTTOM: Did you ever hear any questions
23	I think you said earlier that the BOG has access
24	to all these documents?
25	THE WITNESS: Right.



1	MR. RUBOTTOM: Did they ever question or ask
2	follow-up questions about board activities?
3	THE WITNESS: No, not really.
4	MR. RUBOTTOM: Okay. So let's talk about we
5	talked briefly about beginning efforts to replenish
6	E&G accounts, and I think you indicated that Tracy
7	and Christy might have begun working on that.
8	THE WITNESS: Right, when they heard the
9	concerns of the auditors
10	MR. RUBOTTOM: Right.
11	THE WITNESS: during that audit.
12	MR. RUBOTTOM: Were you, during that time,
13	particularly keeping an eye out for available cash
14	to replenish those funds with?
15	THE WITNESS: Not me personally.
16	MR. RUBOTTOM: That would have been their
17	initiative?
18	THE WITNESS: Well, they were the ones that had
19	the most knowledge of where the replenishment funds
20	were or could come from, because that's what they
21	worked with every day.
22	MR. GREENE: Let him finish his question. You
23	keep talking over him, and let him let him get it
24	out.
25	THE WITNESS: I get excited. I'm sorry.



1	MR. RUBOTTOM: I understand, believe me.
2	I know you've become a little bit acquainted
3	with BOB-2 forms in the recent months based on your
4	letter.
5	Were you always very familiar with the BOB-2
б	form that attached to the capital improvement plan
7	submitted, the five year capital improvement plan
8	submitted to the BOG.
9	THE WITNESS: Yes.
10	MR. RUBOTTOM: What is your understanding of
11	the purpose of the BOB-2 listing?
12	THE WITNESS: I want to make sure that I'm
13	BOB-2, in my understanding, is the same, because
14	have you got a copy of what we're talking about? Is
15	it the one where we show our priorities, all of our
16	projects that we're submitting for consideration?
17	MR. RUBOTTOM: The capital improvement plan
18	that lists the that lists the PECO requests.
19	THE WITNESS: Right.
20	MR. RUBOTTOM: Direct requests
21	THE WITNESS: Right.
22	MR. RUBOTTOM: for this year and the next
23	five years.
24	THE WITNESS: Yes, yes.
25	MR. RUBOTTOM: That's, my understanding, the

1	main capital improvement plan. There used to be
2	three; now there's two attachments to that.
3	BOB-1 is my understanding, is the
4	bond-funded projects.
5	THE WITNESS: Okay.
б	MR. RUBOTTOM: So that is submitted to obtain
7	legislative approval of that category of projects.
8	THE WITNESS: Right.
9	MR. RUBOTTOM: BOB-2, the heading is something
10	to the effect of I don't know if I have one in
11	your documents, but
12	THE WITNESS: Other sources?
13	MR. RUBOTTOM: I think it's it's requests
14	for projects that are being built with other
15	sources, but that anticipate a claim of E&G plant
16	operation and maintenance
17	THE WITNESS: Right, right.
18	MR. RUBOTTOM: funds after the building is
19	built.
20	THE WITNESS: Right, right, right. I'm with
21	you.
22	THE REPORTER: One at a time.
23	THE WITNESS: Sorry.
24	MR. GREENE: Wait for him. Don't go "right,
25	right, right." Wait for him to finish his question.

1	Listen to it.
2	MR. RUBOTTOM: So the BOB-2 is the one that in
3	2015 and 2017 and 2018, Trevor Colbourn Hall was on
4	that list all three years showing E&G as a funding
5	source.
6	That form has about five columns of
7	information, or six. The most interesting one is
8	the PO&M expectations
9	THE WITNESS: Correct.
10	MR. RUBOTTOM: that our staff has to begin
11	to build in, forward-looking to recurring demands
12	later on. We don't need to talk about whether we
13	fully fund those.
14	MR. GREENE: Wait for the question to finish.
15	MR. RUBOTTOM: But it includes source of funds.
16	And for Trevor Colbourn Hall, all three of those
17	years it said E&G. I think I understand why E&G was
18	put there. I think you mentioned it in your letter.
19	But are you familiar with the fact that Trevor
20	Colbourn Hall was on that list three different
21	years?
22	THE WITNESS: Specifically, no. However, I
23	will say that when anything that we were doing that
24	could be eligible for PO&M money, we always put it
25	on there because we did not there were times in

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1	past years when we failed to put a building on to
2	request PO&M, and we missed one or two years of
3	funding for that particular building.
4	So we always err on the side of too much
5	information as opposed to too little when we're
6	requesting these kinds of things.
7	MR. RUBOTTOM: Is there any consultation with
8	the BOG or with the general counsel or with your own
9	audit people about the proper projects to put on
10	that list?
11	THE WITNESS: Yes. Lee Kernek talks with Chris
12	Kinsley quite a bit about all those things.
13	MR. RUBOTTOM: Okay.
14	THE WITNESS: Occasionally, I think Tracy Clark
15	would probably talk with him, but I think it's
16	mostly Lee and Chris.
17	MR. RUBOTTOM: Okay. This last July while the
18	audit process was still ongoing, before the
19	president and trustees knew that the audit comment
20	was going to be made, Trevor Colbourn Hall shows up
21	on a BOB-2 list again, and this time it shows CFAUX
22	in that funding source.
23	THE WITNESS: I've seen that since not working
24	there anymore, and I'm just as confused by that as
25	you are.



1	MR. RUBOTTOM: Okay. Who would you think
2	it's my understanding that people in finance
3	administration put those forms together.
4	THE WITNESS: Right.
5	MR. RUBOTTOM: Who would you have expected to
6	be responsible for that for that form?
7	THE WITNESS: Finance and accounting.
8	MR. RUBOTTOM: So that would have been Tracy
9	and Christy?
10	THE WITNESS: Or someone working with them or
11	for them.
12	MR. RUBOTTOM: Okay, okay. Thank you. But to
13	your you had no knowledge of that in July?
14	THE WITNESS: I'm still confused by what it
15	means, so no, I didn't have any knowledge of it
16	then.
17	MR. RUBOTTOM: Okay.
18	MR. GREENE: You need to wait for him to finish
19	and then answer the question, because sometimes it
20	may be a different question than you think you're
21	answering, in addition to you're talking over him.
22	MR. RUBOTTOM: Did you understand the
23	legislature had authorized the building in three
24	separate years?
25	THE WITNESS: Not specifically, no.
1	



1	MR. RUBOTTOM: And do you know in what form the
2	authorization comes on those projects on that list?
3	THE WITNESS: I'm thinking the appropriation
4	act.
5	MR. RUBOTTOM: Did you have you read the
6	audit finding? I believe it discusses the
7	appropriation act.
8	Have you read the audit report that was
9	published? I guess the final one was published in
10	January; the preliminary and tentative findings were
11	published or provided to the university and to us
12	and the BOG on November 27th.
13	THE WITNESS: I was gone September 13th. Some
14	things I've seen; some things I haven't.
15	MR. RUBOTTOM: Okay.
16	THE WITNESS: I will say that I'm just
17	disappointed that I was not there to be able to play
18	a part in responding to that audit request.
19	MR. RUBOTTOM: In the past, if an audit finding
20	was on your department, would you work with the
21	audit department to help prepare the president's
22	response?
23	THE WITNESS: Yes.
24	MR. RUBOTTOM: Okay. Thank you for for
25	reminding me about that subject matter, but I did



1	lose my train of thought.
2	Okay. The general appropriation act, the way
3	it deals with those buildings, it says these
4	buildings are authorized to be constructed with
5	non-appropriated funds and may be eligible for plant
6	operation and maintenance after completion.
7	Were you aware that that language is in the
8	general appropriation act?
9	THE WITNESS: Generally aware, but the way it
10	worked at UCF was when the appropriation act came
11	out, our vice president for governmental relations
12	would go through the appropriation act with a
13	fine-tooth comb, and he would come to the
14	president's staff and with a summary sheet of the
15	things that we should know coming out of it.
16	So I didn't spend a lot of time working through
17	the details of the appropriation act because the
18	vice president for governmental relations and his
19	staff did that, and basically told us what we needed
20	to know.
21	MR. RUBOTTOM: And that report might be
22	those buildings have been authorized?
23	THE WITNESS: I don't think it would have been
24	it may or may not have. I don't recall.
25	MR. RUBOTTOM: Would it surprise you to know

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1	throughout the State University System there's a
2	lack of comprehension of the results of putting
3	buildings on that list?
4	THE WITNESS: It would not surprise me at all
5	to think there's a lack of comprehension about a lot
6	of the capital process.
7	(Discussion off the record.)
8	MR. RUBOTTOM: Back on the record.
9	Are there are you aware of new construction
10	projects for which E&G funds were used prior to the
11	Colbourn Hall commitments?
12	Let me rephrase that; more than \$2 million
13	projects, because that seems to be the number that's
14	important.
15	THE WITNESS: I don't really recall.
16	MR. RUBOTTOM: Okay.
17	THE WITNESS: And it's because prior to that,
18	we were getting PECO funding for most things, and it
19	was not an issue. So I don't think that would have
20	been happening.
21	MR. RUBOTTOM: Okay. These questions might not
22	seem fair, but I feel like it's important we ask
23	them.
24	Are you aware of any other inappropriate issues
25	of restricted funds at UCF?



1	THE WITNESS: No.
2	MR. RUBOTTOM: At the DSO's of UCF?
3	THE WITNESS: No.
4	MR. RUBOTTOM: Did you hear well, Trustee
5	Walsh has raised the issue about a prepaid lease
6	that he claimed that he came to talk to you about
7	in, I think, August, thinking that the prepayment
8	amount was larger than would be normally economical.
9	THE WITNESS: Yes.
10	MR. GREENE: Wait for him to finish his
11	question.
12	MR. RUBOTTOM: Do you are you familiar with
13	that circumstance and do you know why a large
14	prepayment was planned on that lease?
15	THE WITNESS: Yes.
16	MR. RUBOTTOM: Can you explain that to us?
17	THE WITNESS: It was was a lease on a
18	property in the research park for one of our
19	academic departments, and they had money in their
20	current budget that they felt that they could use
21	for the lease.
22	They weren't sure if they this is the way I
23	remember it. They weren't sure they would have the
24	same amount of money in future years, so they
25	thought it would be good idea to make a large



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1	prepayment on the lease while they had the money for
2	the lease, and then that would relieve some of their
3	problems downstream. That's what I remember about
4	it.
5	He was concerned because if something happened
6	and you made a big prepayment, that was not
7	appropriate and we would have lost any earning or
8	anything we might have had on the money had we not
9	spent it for that purpose.
10	MR. RUBOTTOM: Do you recall saying anything to
11	him in that context that it's important to spend
12	down carryforward or to get this money off our books
13	so the legislature doesn't think we're sitting on
14	money or anything like that?
15	THE WITNESS: I don't remember that in the
16	conversation with him, but there was always constant
17	pressure to spend down carryforward, constant.
18	MR. RUBOTTOM: Okay. Carine, do we have any
19	more? You have the rest of the documents you wanted
20	to walk through.
21	MS. MITZ: Yes. Real quick, I'll breeze
22	through.
23	BY MS. MITZ:
24	Q. Okay. Mr. Merck, if you don't mind turning to
25	Document 3. That should be an e-mail sent out from the

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1	State University System in July, 2013. Can you take a
2	look at that, get familiar with it, and let me know when
3	you're ready?
4	A. Okay.
5	Q. All right. So the BOG has told us that
6	included in the group address for SUS counsel for admin
7	and financial affairs included all the CFOs of state
8	universities. So based on that and seeing that e-mail
9	address on the top, do you agree that this was sent to
10	you?
11	A. It would have if this if it's copied to
12	the counsel for financial and administrative affairs, it
13	would have come to my office, yes.
14	Q. Do you just not recall receiving it?
14 15	Q. Do you just not recall receiving it? A. No.
15	A. No.
15 16	A. No.Q. Okay. Clearly, Scott Cole was also copied on
15 16 17	 A. No. Q. Okay. Clearly, Scott Cole was also copied on the e-mail. Do you recall him ever discussing it with
15 16 17 18	A. No. Q. Okay. Clearly, Scott Cole was also copied on the e-mail. Do you recall him ever discussing it with you?
15 16 17 18 19	<pre>A. No. Q. Okay. Clearly, Scott Cole was also copied on the e-mail. Do you recall him ever discussing it with you? A. No.</pre>
15 16 17 18 19 20	 A. No. Q. Okay. Clearly, Scott Cole was also copied on the e-mail. Do you recall him ever discussing it with you? A. No. Q. Okay. Do you recall Tracy Clark or Christy
15 16 17 18 19 20 21	 A. No. Q. Okay. Clearly, Scott Cole was also copied on the e-mail. Do you recall him ever discussing it with you? A. No. Q. Okay. Do you recall Tracy Clark or Christy Tant ever discussing this e-mail with you?
15 16 17 18 19 20 21 22	 A. No. Q. Okay. Clearly, Scott Cole was also copied on the e-mail. Do you recall him ever discussing it with you? A. No. Q. Okay. Do you recall Tracy Clark or Christy Tant ever discussing this e-mail with you? A. No.

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1 Α. Okay. 2 All right. This was the e-mail that was 0. 3 obtained, I think, from Bryan Cave, who would have obtained it from UCF. 4 5 Your name is in the CC line. Do you dispute 6 that this e-mail was sent to you? I don't -- I'm not disputing. I don't remember 7 Α. this particular e-mail. I remember another one on the 8 9 same topic that was distributed to me and to the 10 provost. 11 Okay. Let's get to that. Why don't you flip 0. 12 to tab five, and I think that might be the e-mail that 13 you are referring to. 14 Α. Maybe. There might have been another one, but 15 this one has the same thought that I had. 16 Q. Okay. So this e-mail was sent, it looks like, 17 on December 2nd of 2014. 18 Α. Correct. 19 Do you recall when Dale Whittaker started with 0. 20 the university? No. 21 Α. It was four years prior to him becoming 22 president, so that would probably have been around 2014. 23 Okay. Do you recall why you cc Dale Whittaker 0. 24 on this e-mail, on your reply? 25 Because the College of Medicine reports to him. Α.



1	Q. And do you have any recollection of having any
2	discussions with him or him replying to your e-mail?
3	A. No.
4	Q. Okay. I don't think I have any further
5	questions.
6	Actually, yes. I wanted you to flip to the
7	next tab. That should be six, and there should be an
8	e-mail from Tracy Clark to you and Dale.
9	A. Uh-huh.
10	MR. GREENE: He's got it.
11	THE WITNESS: I've got it.
12	BY MS. MITZ:
13	Q. Okay, great. Does this appear to be something
14	that was routinely either e-mailed or printed out and
14 15	that was routinely either e-mailed or printed out and discussed with you and Dale, the attachment?
15	discussed with you and Dale, the attachment?
15 16	discussed with you and Dale, the attachment? A. Yes.
15 16 17	<pre>discussed with you and Dale, the attachment? A. Yes. Q. And does this attachment, which let's call it</pre>
15 16 17 18	<pre>discussed with you and Dale, the attachment? A. Yes. Q. And does this attachment, which let's call it capital projects current funding plan, does it reflect</pre>
15 16 17 18 19	<pre>discussed with you and Dale, the attachment? A. Yes. Q. And does this attachment, which let's call it capital projects current funding plan, does it reflect that certain projects, including Trevor Colbourn Hall</pre>
15 16 17 18 19 20	<pre>discussed with you and Dale, the attachment? A. Yes. Q. And does this attachment, which let's call it capital projects current funding plan, does it reflect that certain projects, including Trevor Colbourn Hall and the Colbourn Hall renovation, as being funded by</pre>
15 16 17 18 19 20 21	<pre>discussed with you and Dale, the attachment? A. Yes. Q. And does this attachment, which let's call it capital projects current funding plan, does it reflect that certain projects, including Trevor Colbourn Hall and the Colbourn Hall renovation, as being funded by E&G?</pre>
 15 16 17 18 19 20 21 22 	<pre>discussed with you and Dale, the attachment? A. Yes. Q. And does this attachment, which let's call it capital projects current funding plan, does it reflect that certain projects, including Trevor Colbourn Hall and the Colbourn Hall renovation, as being funded by E&G? A. Yes, it does.</pre>

1	A. I don't know if it's this particular one, I
2	think it is, that he wrote back to Tracy with there
3	was a handwritten commentary on the form that if it's
4	not this one, it looked just like this, that had a lot
5	of questions for her which obviously showed he had
6	reviewed it in some careful detail and had questions,
7	follow-up questions about it, but no question about the
8	E&G for Trevor Colbourn.
9	Q. All right. Thank you. Very good. Thank you,
10	sir.
11	MS. MITZ: Okay, Don. I pass it on to you.
12	MR. RUBOTTOM: I have a follow-up. What we've
13	been learning is there's a lack of guidance from the
14	BOG. There's a lack of training at the university
15	level. The BOG themselves have mentioned last month
16	that there's a lack of training for trustees.
17	So what we've learned from employees is that
18	they learned on the job.
19	THE WITNESS: Right.
20	MR. RUBOTTOM: That Document 5 e-mail where you
21	forwarded to Dr. Whittaker an articulate explanation
22	by Tracy of E&G, is that the type of sporadic
23	communications that an administrator at UCF would
24	through which an administrator at UCF would be
25	trained on issues like that regulation?

1	THE WITNESS: Unfortunately, yes.
2	MR. RUBOTTOM: And so your own learning on
3	those things would have come through similar types
4	of sporadic interactions, whether it was BOG e-mails
5	or general counsel or audit whatever?
6	THE WITNESS: Or internal conversations.
7	MR. RUBOTTOM: Okay. I want to talk about E&G
8	investments. You told us on the phone a few weeks
9	ago about how you recognized that you had large cash
10	reserves that could maybe be better placed.
11	THE WITNESS: Right.
12	MR. RUBOTTOM: I am not an investments expert.
13	I am not a cash management expert. I did grow up in
14	a household of someone that had some expertise in
15	that area.
16	It kind of surprised me at the time that you
17	that operating cash might be invested in various
18	equities, whatever.
19	I have looked at the investment policy. I know
20	you are familiar with that. And it does have the
21	category, the pools of what kinds of funds are
22	supposed to be.
23	THE WITNESS: Right.
24	MR. RUBOTTOM: And yet we hear discussions of
25	using unrealized gains to pay for a project.



1	And the best I can understand about that is
2	that you reallocate the ownership shares of the
3	investment pools when you make those kinds of
4	transactions on your cash books. Is that an
5	accurate a fair representation of how those
6	things have been managed?
7	THE WITNESS: That's fair, and it's also fair
8	to say that's confusing.
9	MR. RUBOTTOM: My representation is confusing?
10	THE WITNESS: No, the way that's handled.
11	MR. RUBOTTOM: And you understand that would
12	confuse observers?
13	THE WITNESS: Yes.
14	MR. RUBOTTOM: Who made the decision in
15	February, 2010, to move 210 from the SPIA account at
16	the SBA to Bank of New York?
17	THE WITNESS: In 2010?
18	MR. RUBOTTOM: February, 2010, is my
19	understanding of when that occurred.
20	THE WITNESS: That I'll have to give you a
21	little bit more.
22	When the big financial crunch hit, all of our
23	money was split between SBA and SPIA. SPIA [sic]
24	had a run on the money. It was frightening to
25	everybody. We got out right before it was shut

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1	down, and left about \$5,000 or so in there as a
2	placeholder.
3	That left all of our cash in SPIA, which was
4	concerning. Although SPIA has some agencies like
5	the highway department that have that are
6	required by law to keep their cash there so you
7	wouldn't have that danger of a run.
8	But that prompted us to start to look at should
9	we be doing something else.
10	MR. RUBOTTOM: Let me stop you there so I can
11	go back and be clear, because I think you misspoke.
12	You said you took your cash out of SPIA?
13	THE WITNESS: No, out of SBA.
14	MR. RUBOTTOM: And what SBA was that account
15	taken out of?
16	THE WITNESS: I don't know. I just know that
17	SBA, that was the group. That was the fund that the
18	state treasurer ran that had cash balances from
19	state agencies in it.
20	MR. RUBOTTOM: And those were invested at
21	interest, they were liquid? Is that your
22	understanding?
23	THE WITNESS: Yes, yes, yeah.
24	MR. RUBOTTOM: But interest rates also went to
25	zero in those times.

1	THE WITNESS: Yeah, right.
2	MR. RUBOTTOM: So you were trying to figure out
3	what to do with what you had in that particular
4	account?
5	THE WITNESS: And we moved it over to SPIA.
6	MR. RUBOTTOM: Did you get any guidance from
7	THE WITNESS: Yes.
8	MR. RUBOTTOM: the capital or from the BOG
9	or the SBA about making those kinds of transactions?
10	THE WITNESS: One of our university trustees
11	was a financial advisor with Ameriprise, and he was
12	the chair of the finance committee at the time.
13	MR. RUBOTTOM: Which trustee was that?
14	THE WITNESS: I knew you were going to ask me.
15	Let's come back to that.
16	MR. RUBOTTOM: Was it Mr. Gary or another one?
17	THE WITNESS: It was an early Conrad
18	Santiago. Conrad Santiago was the chair of the
19	finance committee at the time and had a really good
20	understanding of these things.
21	So the board had us create a small subgroup
22	with he as the chair to look at what we should do
23	going forward as a result of the financial crisis.
24	And the recommendation that we all came to, to the
25	

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2	cash, alternate to SPIA, if we had a board approved
3	investment policy.
4	MR. RUBOTTOM: Right.
5	THE WITNESS: So then while we were looking at
6	it, interest rates, as you said, were minimal to
7	zero. And so we thought this might be an
8	opportunity to get a little bit more cash.
9	So we established the principle that we wanted
10	safety of the corpus to be paramount, we wanted
11	liquidity, and we wanted to earn a little bit of
12	money. The third priority was to earn a little bit
13	more money, potentially, than SPIA would give us.
14	So when we looked at all the balances, it's
15	kind of like the gas in your car's tank. I mean, if
16	you're fairly conservative and you go to the pump
17	and fill up your tank on a fairly regular basis,
18	there's always some residual gas in the tank, and we
19	saw that was what was happening with our cash
20	balances. We have cash flowing in in the fall and
21	then January and the summer, and then spending it
22	down. But there was always this residual that we
23	never touched as that money churned through there.
24	So we thought a way to up the returns a little
25	bit and still be safe would be to put a percentage,

that allows us to have alternate investments of our

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	1	maybe 10 to 14 percent of our cash in equities,
	2	because we thought if the if the market went down
	3	50 percent, we would lose 6 percent, maybe. It
	4	seemed like a fairly minimal risk.
	5	Plus since we never had needed that for
	6	liquidity purposes, we could ride out a downturn
	7	anyway. So the board, everybody agreed that was
	8	pretty safe.
	9	MR. RUBOTTOM: When you say the board, you mean
	10	the finance and facilities
	11	THE WITNESS: Board of trustees.
	12	MR. RUBOTTOM: committee or the full board?
	13	THE WITNESS: The full board, the full board.
	14	MR. RUBOTTOM: The full board adopted the
	15	investment policy?
	16	THE WITNESS: Yes, yes, they did.
	17	MR. RUBOTTOM: Who made the particular
	18	allocations and did the board approve the
	19	allocations?
	20	THE WITNESS: We we hired a consulting firm,
	21	The Bogdahn Group. They've changed their name
	22	since, but it was The Bogdahn Group as our outside
	23	consultant who helped us work through what would be
	24	an appropriate analysis and distribution of those
	25	funds, being conservative in mind.
- 1	1	



1	So with our finance group that the board had
2	appointed, working with The Bogdahn Group, we came
3	up with that policy, and we still use that company
4	to come back annually to make sure we're adhering to
5	all of the things in the policy, sort of a fiduciary
6	check.
7	MR. RUBOTTOM: I understand that.
8	THE WITNESS: Okay.
9	MR. RUBOTTOM: And I understand your discussion
10	of cash.
11	THE WITNESS: Okay.
12	MR. RUBOTTOM: Was there any discussion at the
13	time of whether that was a permissible use of $E\&G$
14	cash?
15	THE WITNESS: No, because there's no reason to
16	think that it's not permissible. It was all either
17	in SPIA or somewhere already invested in whatever
18	they invested in, bonds. I don't know if they had
19	equities in SPIA, but they invested it in financial
20	instruments that earned interest, and we were doing
21	similar, the same thing.
22	MR. RUBOTTOM: But those weren't all central
23	reserves. Those was cash that was in various
24	departmental and subdepartmental
25	THE WITNESS: Right.



1	MR. RUBOTTOM: programs.
2	THE WITNESS: Right, right.
3	MR. RUBOTTOM: or accounts. I don't even
4	know what you call all the pieces.
5	THE WITNESS: Right.
6	MR. RUBOTTOM: So you started with a listing of
7	entities within the university that owned pieces of
8	that. I mean, you knew whose money it was you were
9	putting there.
10	THE WITNESS: And then it pretty much lost its
11	identity once it was in there, but everybody owned
12	shares. It was like a mutual fund.
13	MR. RUBOTTOM: I understand. But how did you
14	track the shares? And how would you assign when
15	somebody needed to cash out their share, how would
16	you reassign, because you didn't my understanding
17	is there were only about two liquidations in that
18	period
19	THE WITNESS: Right, right.
20	MR. RUBOTTOM: of a total of around 20
21	million.
22	THE WITNESS: Right.
23	MR. RUBOTTOM: And I'm assuming that some of
24	those departments or subdepartments needed some of
25	their money sometimes. So how would you re what

1	process would you use to reallocate that?
2	THE WITNESS: I don't know. I don't know.
3	MR. RUBOTTOM: Okay.
4	THE WITNESS: I think Tracy could answer your
5	question there.
6	MR. RUBOTTOM: Okay. Do you remember when the
7	regulation was amended in 2013? The BOG made
8	specific reference to interest on E&G, because
9	apparently some universities may have been using
10	that interest for investment gains for non-E&G
11	purposes.
12	MR. GREENE: Wait for the question.
13	MR. RUBOTTOM: For non-E&G purposes. Do you
14	recall that regulation being expressed, that E&G
15	interest had to keep the E&G color?
16	THE WITNESS: I recall it being expressed. I
17	don't remember reading the particulars, but I know
18	that when we started to allocate funds from the
19	realized gains, Tracy would be careful to make sure
20	that she was using I don't know how she did it,
21	whether it was on a percentage basis or what, but to
22	try to make sure that she was using interest on
23	everything but $E\&G$, when we were trying to use those
24	for non-E&G type things.
25	MR. RUBOTTOM: But Tracy was responsible for

1	tracking all of those; is that right?
2	THE WITNESS: Right, right.
3	MR. RUBOTTOM: I believe Christy or somebody
4	delivered to Kathy or somebody a spreadsheet with
5	about 15,000 rows of these various allocations of
6	those investment funds.
7	THE WITNESS: I didn't see that.
8	MR. RUBOTTOM: Some of them had negative
9	balances, some of them had positive balances.
10	Would that, in your mind, on the date of that,
11	that would have been the result of all those
12	allocations over the ten or so years that those
13	funds had been invested?
14	THE WITNESS: I didn't see that. I think I was
15	gone by the time she was doing that, so I'll take
16	your word for it.
17	MR. RUBOTTOM: Did you ever review it's my
18	understanding you were the chief executive of
19	investment policy?
20	THE WITNESS: Right.
21	MR. RUBOTTOM: Did you ever review the accounts
22	that she was keeping as to whose money was where?
23	THE WITNESS: Not at that level, not at that
24	level.
25	MR. RUBOTTOM: How did you allocate the



1	earnings? I know you had four different pools. Did
2	you share the earnings alike or did you allocate the
3	earnings to the funds that were appropriately in the
4	particular pool?
5	Let's put it this way. Would everybody's money
6	be spread over the pool pro rata?
7	THE WITNESS: Everybody's money would have been
8	spread over the pool pro rata.
9	MR. RUBOTTOM: Okay.
10	THE WITNESS: Yes. So what they received from
11	the earnings would have been a calculation that
12	Tracy would have done, maybe with The Bogdahn Group;
13	I don't know. But I know the intent was to try to
14	make sure whoever put the money in, got an
15	appropriate amount out after the expenses for
16	running it and those sorts of things.
17	MR. RUBOTTOM: Okay. Did you have any
18	long-term plan on liquidations and reallocations or
19	was that just all using cash to make those kind of
20	reallocations as people needed their money?
21	THE WITNESS: If I'm understanding the question
22	now, the long-term plan?
23	MR. RUBOTTOM: Yes.
24	THE WITNESS: The long-term plan was to build
25	up the unrealized gains to a point that we felt that



1	we could withstand market drops and so forth without
2	going negative on the gains.
3	And when we got beyond that point, and we were
4	thinking about 15 or 20 million, if we got above
5	that point, then we could start thinking about
6	allocating those to university needs, and we
7	MR. RUBOTTOM: So the goal would have been to
8	make sufficient security of the or surety of the
9	principal, that the principal is absolutely safe
10	THE WITNESS: Oh, yeah, right.
11	MR. RUBOTTOM: before you start withdrawing
12	funds to spend?
13	THE WITNESS: Right.
14	MR. RUBOTTOM: Earnings.
15	THE WITNESS: Right, precisely.
16	MR. RUBOTTOM: Okay. Do you know are you
17	familiar with a transaction in June of 2013 with
18	respect to 10.9 million realization of gains or
19	liquidation of some kind?
20	THE WITNESS: I can't I know it was at
21	the time I did. I've lost it now.
22	MR. RUBOTTOM: Okay. Did you ever discuss this
23	cash management strategy with other university CFOs?
24	THE WITNESS: I did, and most didn't know
25	were not familiar with what I was talking about and



1	there were very few were doing it. UF might have
2	been doing it.
3	And I did when we'd get the reports of the
4	earnings and everything, every time they would come
5	in from The Bogdahn Group with their analysis of
6	what was going on, I would forward a copy of that to
7	the chair of the finance committee. And I also
8	forwarded it to Bob Garvy, whether he was chair of
9	the committee or not, because he was his
10	background was more into that financial area, and I
11	know he had an interest in it.
12	So I always made sure that every time I would
13	get a monthly report or quarterly report of how
14	those funds were doing and what's going on, I would
15	send it to the chair of the finance committee and
16	the BOG.
17	MR. RUBOTTOM: Okay. Did you report regularly
18	to the finance committee
19	THE WITNESS: Yes.
20	MR. RUBOTTOM: about the progress of the
21	fund and
22	THE WITNESS: Yes.
23	MR. RUBOTTOM: would that be quarterly or
24	monthly or
25	THE WITNESS: It was not monthly. It probably



1	would have been quarterly. I don't remember the
2	frequency. I know it was not monthly, but we did,
3	and that was one of our points that The Bogdahn
4	Group did was to make sure that we were making the
5	required reporting to the board. And that and we
6	had the Bogdahn representative there, that were our
7	advisors, present at the meetings to answer any
8	questions that people might have.
9	MR. RUBOTTOM: Okay.
10	THE WITNESS: It might have been annually, the
11	more I think about it.
12	MR. RUBOTTOM: Did anybody consult you at any
13	time before you left about attributing some of the
14	unrealized gains in the fund to repayment of Trevor
15	Colbourn Hall E&G?
16	THE WITNESS: It would have been a logical
17	thing to do.
18	MR. RUBOTTOM: But nobody consulted with you
19	about that?
20	THE WITNESS: They might have been forwarded to
21	me, but not consulted in that sense.
22	MR. RUBOTTOM: I think on September 20th at the
23	board meeting that they laid out, I think Kathy laid
24	out a repayment plan or schedule that included about
25	13 or between 10 and 16 million in unrealized



1	gains as part of the refunding mechanism.
2	THE WITNESS: And that makes sense.
3	MR. RUBOTTOM: I understand why it makes sense
4	economically and financially.
5	Where it didn't make sense was when people are
6	expecting E&G cash to be made whole, because they
7	don't understand that some of that money is in the
8	investment pool. So people began to ask questions
9	about it. The auditor commented on that particular
10	mode of refunding.
11	Would you have expected that plan to be
12	developed by Kathy and Tracy during that September
13	period when they were trying to figure out how to
14	repay?
15	THE WITNESS: Yes, yes.
16	MR. RUBOTTOM: Okay. Would you when you had
17	the liquidation, would you report that to the
18	finance committee at the next meeting or would you
19	get approval beforehand or
20	THE WITNESS: Like I said, there were only two,
21	and I don't remember the exact ones, who was
22	involved in it, but it was reported. From then on,
23	if you look at those reports now, they still show
24	even today where those two liquidations occurred.
25	MR. RUBOTTOM: Right.

1	THE WITNESS: So it was totally transparent in
2	that sense. I just don't remember the the detail
3	of who was involved in doing it at the time.
4	MR. RUBOTTOM: But you can understand why
5	people would ask questions in light of the fact that
б	the university has taken the position that we can
7	refill a hole with this particular class of asset?
8	THE WITNESS: Sure. I don't see those as
9	hostile questions at all.
10	MR. RUBOTTOM: I believe that category, when
11	they presented that, they showed E&G and they
12	preserved that share of earnings. They showed some
13	federal funds.
14	What categories of federal funds would we have
15	in the investment pool over a ten-year period?
16	THE WITNESS: I don't know.
17	MR. RUBOTTOM: Have you ever been involved in
18	any federal audits questioning that we parked their
19	money or anything?
20	THE WITNESS: No.
21	MR. RUBOTTOM: Okay.
22	MR. GREENE: Can we take a three-minute break?
23	(Brief recess.)
24	MR. RUBOTTOM: Let's go back on the record.
25	Carine, you're next.



BY MS. MTTZ: 1 2 Mr. Merck, is there anything else you 0. Okay. 3 think we need to know in order to complete our investigation about the knowledge on the part of certain 4 employees that E&G was being used for construction? 5 I think we, the employees, shared a common 6 Α. understanding or a common belief that we were not doing 7 8 anything illegal. There was no -- no thought that what 9 we were doing was illegal, nothing intentional in that 10 regard. I just want to clarify that. 11 And that really brings me to the four employees 12 that were -- are in the process of being terminated, if 13 they haven't already been. I just want to, on the 14 record, say how unfair I think that is. They didn't 15 deserve that. They were, I believe, intended to divert 16 attention from people higher up in the chain. I think 17 the chairman and the president felt a need to show 18 19 action in response to the things, the negative things 20 that were being said, and they wanted to, for lack of a better term, to produce some scalps to show. And these 21 22 four people were on the receiving end of that unfairly. 23 I just --24 Q. Okay. Thank you for that. If anything else comes to your mind that would help us in our 25

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1	investigation, particularly involving the people who had
2	knowledge of the use of E&G for capital projects, as
3	well as people who had the knowledge that wasn't
4	permitted, would you be willing to put that in a sworn
5	statement or an affidavit for us?
6	MR. GREENE: Yes, we're cooperating. Bill was
7	looking to me, but yes, we'll supplement.
8	MS. MITZ: Okay. Thank you for that.
9	Mr. Merck, do you already know what you want to tell
10	the committee on Tuesday?
11	THE WITNESS: No. I was just hearing from Don
12	a few minutes ago or a few hours ago now, that I'll
13	probably be asked to make about a five-minute
14	opening statement.
15	MR. RUBOTTOM: Likely not more than that. I
16	think we could talk about that off the record.
17	THE WITNESS: Okay.
18	MR. RUBOTTOM: Carine, I do have a couple more,
19	because, I think, of what she asked earlier.
20	Is there anything that that you think we
21	might not know about the knowledge level of
22	Dr. Whittaker or any or all of the trustees with
23	respect to the matters that have created the use
24	of E&G funds for capital projects over the past six
25	years?



1	THE WITNESS: My sense is that they were
2	informed in writing. They were informed orally.
3	Dr. Whittaker was even more so informed through
4	correspondence, reports, conversations with Tracy,
5	Christy and others in our various meetings.
6	I find it difficult to believe that there are
7	people who are saying they were clueless about the
8	use of E&G funds or carryforward funds towards
9	Trevor Colbourn. That just astounds me that people
10	would say they didn't know that.
11	MR. RUBOTTOM: I just lost my train of thought
12	again. There was one more I had.
13	Oh. I can't remember if we asked you, have you
14	read the Bryan Cave report?
15	THE WITNESS: Yes.
16	MR. RUBOTTOM: Have you reviewed the exhibits
17	in that report?
18	THE WITNESS: Yes.
19	MR. RUBOTTOM: Is there anything in that report
20	you dispute?
21	THE WITNESS: Absolutely.
22	MR. RUBOTTOM: Would you tell us what those
23	matters are?
24	THE WITNESS: I've got some notes here I made,
25	hoping that you would ask me that.



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1	MR. RUBOTTOM: Thank you.
2	THE WITNESS: Some are minor and some are more
3	important.
4	The first one that's just me is page 7 says,
5	Merck took full responsibility for the decision to
6	use the E&G funds for TCH. That is a total
7	overstatement.
8	My expression of responsibility was my role in
9	what happened as the chief financial officer, not to
10	take on the responsibility for the general counsel,
11	for the president, for the provost, for the board,
12	for the BOG, all those.
13	It was a narrow expression of mine, but they
14	continued to hammer on that full word that they
15	added as time went on.
16	I felt like going back one page, page 6
17	refers to Bill Merck as a "key figure in all of the
18	decisions." To me, that just started off that
19	report with a bias that Bill Merck is going to be
20	loaded up with everything that follows.
21	Page 7 says "the evidence does not support a
22	conclusion that Colbourn presented an imminent
23	health or safety risk requiring emergency action."
24	I just want to say I totally disagree with that and
25	I think that anybody that read the engineer's report

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1	would have to conclude that that was a dangerous
2	situation.
3	And then page 7, he says, "nor does it support
4	the claim that there was no other " alternative
5	use but " alternative but to use E&G funds." I
6	disagree with that, too; that the suggestions that
7	he had about a couple of projects, they just weren't
8	practical or financially feasible to shift those
9	funds at that point. It's just not right.
10	And then page 7, too, he says at Merck's
11	discretion "a new international student center"
12	used "permissible funds that could have been
13	applied," et cetera, et cetera. To refer to it as
14	an international student center makes it sound like
15	it's discretionary, kind of frivolous, when in fact
16	the building was an academic building.
17	We had a contract with a company called
18	Shorelight to increase the number of international
19	students on campus. And part of what they offered
20	coming in was to build the facility on our campus if
21	we didn't have adequate facilities to handle it.
22	None of us wanted that. We did not want that. We
23	didn't want them to have a building on our campus.
24	So we and the board, we all decided we would build
25	an academic building to house the academic programs
1	



1	and the academic support functions for those all
2	incoming students. So I thought that was
3	downplaying what that building was.
4	Page 8, "We found no evidence that Merck, or
5	anyone acting at his direction, ever specifically
6	told the BOT that the source of funding for TCH was
7	E&G funds." And I disagree, and we provided written
8	documents, and I think also the transcript where we
9	were answering Marchena directly disputes some of
10	that.
11	Page 8 says "We found no evidence that Merck,
12	or anyone acting at his direction, ever explained to
13	the BOT that the funding of TCH was not permitted
14	under BOG regulations and may lead to adverse
15	consequences for the university." On the surface,
16	that's true, but false in that I was not aware of
17	that particular regulation during the
18	decision-making process.
19	Page 8. "Merck clearly understood that state
20	auditors might find the project to be in violation
21	of the restrictions on the use of E&G funds."
22	That's, to me, a mischaracterization. I thought it
23	would go against the conventional use of
24	carryforward funds, but not a violation of a
25	specific restriction.

1	On page 8, "Merck acknowledged on several
2	occasions that he could not have disclosed the
3	relevant risks to the BOT, because he knew the BOT
4	would not have gone forward with the project had he
5	done so." I think we address that in my letter and
6	the one at Dr. Hitt's, too, that we were talking
7	about that we didn't believe it was going to be
8	it was not we didn't think it was illegal, to
9	start. We thought it was something that we could
10	address and handle, and we didn't want to distract
11	anybody from the major point which was we have a bad
12	building that's going to hurt somebody.
13	Page 9 says speak of Clark and Tant. Burby
14	accused them of mischaracterizing the allocations as
15	being for deferred maintenance, and that is just
16	wrong, wrong, wrong. They followed the BOG
17	reporting guidelines.
18	Page 9. Speaking Burby was speaking of
19	Clark and Tant. "Their actions had the effect of
20	concealing the use of those funds for a construction
21	project." No intent was there to conceal use. This
22	word was that "conceal" word was picked up by
23	Chairman Marchena later, and I think Mr. Burby used
24	the phrase "the effect of" to sort of cover his
25	speculation that that was what was going on.

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1	Page 9. This is not too major, but told by
2	Merck that he might draw an audit comment which he
3	could handle. I didn't know I was doing something
4	that would be considered illegal, so, yes, I thought
5	I could reasonably handle it, talking with
6	reasonable people.
7	Page 10. "Chase denied being aware of any
8	restrictions on the use of E&G funds." My comment
9	is: Like everyone else.
10	Page 10, "We found evidence that Whittaker
11	received vague and arguably misleading" evidence
12	"about the source of funding for TCH from Merck and
13	others." That's just patently not true.
14	Page 10. "Perhaps more importantly, Whittaker
15	stated that he was not familiar with restrictions on
16	the use of E&G funds, and we found no persuasive
17	evidence to the contrary." Again, protect the
18	president; blame Merck. As chief budget officer, he
19	was unfamiliar, but Merck as CFO should have been.
20	I am not buying all of that.
21	Page 10. "Whittaker recalled hearing Merck
22	state that the funding for TCH might lead to an
23	'audit comment,' which he said did not worry him
24	because he" Whittaker "was not familiar with
25	state audits at the time." A career in higher ed

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1	and the new president and he's not familiar with
2	state audits? That's difficult to buy.
3	Page 10 [sic]. "Whittaker did not feel he
4	was in a position to challenge Merck because he
5	appeared to have the full confidence of the
6	president." My response is Whittaker reported to
7	the president, as did I. The provost is a number
8	two position in the university. He couldn't
9	challenge me?
10	Page 10. Let me just skip that one.
11	Page 13. This is Burby. "There is no
12	available case law or Florida Attorney General
13	opinions interpreting the BOG's regulations during
14	the relevant period, and the BOG does not publish
15	any formal guidance." That's Burby talking. And
16	then and I'm saying, and that is the evidence
17	that I should be completely aware, but no one else?
18	And there was a proposed amendment that was
19	circulated in redline format for comment, and no
20	comments were received from the SUS institutions.
21	And that's okay.
22	And pages 13 and 14 goes into carryforward
23	funds specifically, finally having the same
24	restrictions as annual E&G funds, "except where
25	expressly allowed by law." So why was there no



1	mention of the statute referenced in our letter,
2	Section 1013.74 of the Florida statutes, which says
3	you can use E&G funds for calamity for a building
4	project?
5	Page 14. Under section three, Colbourn Hall,
6	says by the late "By the late 2000s, it was
7	experiencing structural and other problems, some
8	typical of a building of its age." By inserting the
9	phrase "some typical of a building its age," it made
10	the whole sentence seem like there was no emergency.
11	I object to that.
12	Page 18. "Several participants in the budget
13	chats indicated that they believed E&G funds were
14	permitted to be spent on renovation and repair
15	projects. In fact, E&G funds may be used for this
16	purpose, but only up to a limit of \$2 million
17	according to BOG staff. The budget chat
18	participants who were available for an interview
19	stated that they were unaware of the \$2 million
20	limit." I, too, was unaware of the \$2 million
21	limit.
22	Page 20. "Gonzalez stated that she understood
23	that E&G funds could be used for renovations and was
24	unaware of any cap on the use of E&G funds for this
25	purpose." I was of the same mind.
1	

1	Page 21. Speculation by Burby that "It is
2	possible that Hitt, Merck, and others understood
3	that this authority allowed Hitt to add Colbourn as
4	a capital project in the allocation document without
5	seeking further authorization from the board of
6	trustees." That's that whole statement is news
7	to me. For Burby this speculation on Burby's
8	part adds to some sort of a conspiracy theory that
9	he was trying to weave.
10	The transcripts on page 34, we've already
11	talked about those. That's where Tracy and I
12	explain carryforward in response to a question from
13	Chairman Marchena.
14	Page 34 [sic]. "Both Clark and Tant indicated
15	in their interviews that they were unaware of the
16	specific regulation or law that restricts the use of
17	E&G funds for new construction. Rather, they said
18	it was just something they had learned on the job."
19	And my response is: Me, too.
20	Page 39 was confusing. Quoting: "And in at
21	least one instance, discussed below, Merck" may have
22	"may have affirmatively misrepresented to them
23	the source of funding for the projects." What
24	follows this theory of Burby's is a meeting attended
25	by several people looking at a document I did not

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1	prepare. I am not sure what he was really talking
2	about there.
3	Page 41, he was I think Burby was trying to
4	make a point that the building was not an emergency
5	because he's he's saying Kernek's comments
6	regarding the building being safe for occupants for
7	at least the next two years was what I believed to
8	be to further the false narrative that there was
9	no emergency. It takes at least two years to design
10	and replace a building, and the clock was ticking.
11	So for a while, it is safe, but it's on its way to
12	being unsafe, and it's not that safe, even at that.
13	At page 46, Merck's conversation with Walsh on
14	August 10th following the August 7th meeting with
15	auditors, exit conference. I was still in shock. I
16	was distressed that I was being accused of doing
17	something illegal. I was trying to address my
18	feelings to Walsh and my regret for the concern that
19	was coming. I was trying to convey my concern for
20	not expressing my thought that we would get an audit
21	comment because that was, as I believed, a minor
22	matter that I could address and didn't want to
23	distract from the emergency. The actual facts show
24	that we did disclose the funding source to the
25	board, regardless of what I was obviously

1 communicating poorly.

2 At page 47, at the September 12th conversation 3 with John Pittman. That twisted up the concern over an audit comment for use of carryforward for a 4 5 project that is large with the funds themselves. Record of events over the four years show that --6 over the four years prior showed disclosure was 7 there and nothing about the source of funds was 8 concealed. 9

10 And somewhere, I don't recall the page number, but there was an e-mail, another one besides what 11 12 we've already talked about, referencing moving E&G 13 to the College of Medicine's endowment. I think there's another one besides what we looked at, and 14 it mentioned the rule. And that was for an 15 endowment, moving E&G to endowment, which I thought 16 17 was not right. I did not connect that e-mail with the T -- with the Trevor Colbourn project at all in 18 19 my mind.

And that was supposedly proof that I knew about it, when in fact that same e-mail was addressed to me and Dale Whittaker, and somehow Dale didn't necessarily pick up on it, but I was supposed to have. That, I thought, was fairly ludicrous. But those are my comments on the Burby report.

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Investigative Hearing MERCK, II, WILLIAM F.

1	MR. RUBOTTOM: Let me go back to the deferred				
2	maintenance issue. We've had discussions with				
3	Christy about those. I think she was responsible				
4	for the fund composition reports submitted to the				
5	BOG.				
6	And here's here's the logical difficulty				
7	that I have, and I would ask you to explain it.				
8	I understand the first 8 to 10 million				
9	committed to the renovation being placed under the				
10	category of deferred maintenance. In 2014, in the				
11	spring board meetings, the board approved				
12	construction of the new building, and there was no				
13	active there was a desire to renovate the old				
14	one, but that project had not been approved by				
15	anybody yet. The board approved building the new				
16	building. Obviously, you had to put the people				
17	somewhere before you could that's very clear.				
18	That's spring of 2014.				
19	The August filing with the BOG, and somewhere				
20	in that timeframe, the provost and the president				
21	committed another \$18 million to now what we have				
22	is two projects pending, but certainly a \$23 to				
23	\$26 million new building. There was 10 already				
24	there; the 18 was also put under the category of				
25	deferred maintenance in August of 2014 when the only				

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1	project approved was a new building.			
2	And no renovation that I've ever seen totaled			
3	28 million. I think the highest number I've seen is			
4	on the CIP's at 19, but I think your internal			
5	budgets usually showed the renovation at 15 and			
6	Trevor Colbourn Hall at 23, and that the 38 is			
7	there.			
8	So I have a difficulty accepting any money for			
9	a new building categorized as deferred maintenance.			
10	So you already moved 10 under the category of			
11	deferred maintenance, and the university was			
12	planning in that fiscal year a movement of another			
13	18, but categorizing it as deferred maintenance.			
14	Do you understand why that's confusing to me?			
15	Because that's a total of 28 million deferred			
16	maintenance. There's no renovation ever proposed			
17	that reached 20 million.			
18	THE WITNESS: First, let me just say that I am			
19	sure Christy did not do that in an effort to conceal			
20	something or deceive anybody.			
21	I am confident that she did fill out that form			
22	the way she thought she was supposed to, and maybe			
23	there could have been some other way to do it, but			
24	there was no ill intent on her part doing that, and			
25	it is just what it is now. But there was no intent			



1	to conceal.
2	MR. RUBOTTOM: Is it possible that the
3	different components were not talking to each other?
4	That this capital informal capital budget that
5	you all kept working on in your budget group, that
6	maybe that wasn't communicating to this report
7	that's made to the BOG to where there was any
8	ability to reconcile the different different
9	documents?
10	THE WITNESS: Let me make sure I understand
11	your question. Are you asking if you think there
12	was a communication disconnect between the budget
13	group and the people filling out the forms as to
14	what we were doing?
15	MR. RUBOTTOM: Yes.
16	THE WITNESS: And I think the answer is yes to
17	that.
18	MR. RUBOTTOM: Okay. Would you also suspect
19	maybe there was disconnect between the people that
20	built the master plan, the people that built the
21	capital improvement plan, the people that built the
22	annual capital budget?
23	THE WITNESS: Yes, yes. I would definitely say
24	that.
25	MR. RUBOTTOM: If if somebody was to



Investigative Hearing MERCK, II, WILLIAM F.

1	describe the problem at UCF being culture, do you				
2	think those type of elements would be included there				
3	in addition to the kinds of communications with the				
4	board, that whatever that any cultural problem				
5	that contributed to this might be much broader than				
6	the administration and finance operation?				
7	And we talked about training, how people were				
8	educated.				
9	THE WITNESS: That's what I was trying to				
10	I'm not sure I would use the word "culture." I				
11	think there is a lack of formal training of some of				
12	these matters, and that lack of training I think				
13	leads to some of the miscommunication problems that				
14	we're having between the departments and with the				
15	uncertainty about how to fill out the BOG forms with				
16	the information that we're trying to plug in there.				
17	I think all of those elements led to some				
18	misunderstanding in terms of interpreting documents				
19	and what was supposed to be being done.				
20	Dr. Whittaker referred to the administration				
21	and finance as having a broken culture. It's not				
22	broken. I think the culture there is strongly in				
23	favor of trying to do whatever we can do to make the				
24	students' experience the best we can. I think				
25	that's a whole different thing than having				



communication issues that I think stem out of lack 1 2 of training and understanding. 3 MR. RUBOTTOM: Carine, do you have anything else? 4 5 The only thing I have is, Mr. Merck, MS. MITZ: 6 we've been asking everybody who's been deposed to agree to not discuss their deposition with anybody. 7 So that would include the questions that we've asked 8 9 and the answers that you've been providing. Do you 10 agree to do that? 11 THE WITNESS: Yes. 12 MS. MITZ: Okay. Thank you. That's all I've 13 got. 14 MR. GREENE: I've got a few questions and I'm 15 going to try to go fast. 16 CROSS-EXAMINATION 17 BY MR. GREENE: 18 Before today, you weren't given a chance to Q. respond to the accusations that have been made against 19 20 you, were you? 21 No, I was not. Α. 22 You could have spoken to Mr. Burby, but as I 0. 23 read your letter to him, you did not think he would be 24 an unbiased audience, did you? 25 Absolutely did not think he would be unbiased. Α.

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1	Q. In fact, after reading his report, it is clear			
2	to you and to others, isn't it, that he was, indeed,			
3	biased, and had the answers he had to get before he even			
4	began his investigation?			
5	A. Yes.			
6	Q. He attributed to you the same documents to			
7	attribute for example, that e-mail from Tracy, that			
8	was sent to him that refers to BOG regulation 9.007, he			
9	used that to attribute a level of guilty state of mind			
10	to you, but absolved Whittaker who got the same			
11	regulation, didn't he?			
12	A. Yes.			
13	Q. And he ignored the fact that the E&G funding			
14	sources, as Mr. Burby was told by Tracy and Christy Tant			
15	and others before they were fired and had no reason to			
16	not tell them anything other than the truth, he ignored			
17	the fact that Dale Whittaker was intimately involved in			
18	the decisions to use E&G carryforward for capital			
19	projects, didn't he?			
20	A. Right.			
21	Q. So I'm little bit surprised today when you're			
22	given a chance to tell your story, that you're a little			
23	less passionate than I would be. You have been accused			
24	of doing everything but kidnapping the Lindbergh baby.			
25	This is your chance to speak up, so I'm going			

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to ask you some pointed questions. 1 2 Did you purposefully violate any law, rule or 3 regulation while you were at UCF? 4 Α. Absolutely not. Did you know of any statute, rule or law that 5 ο. barred the use of E&G carryforward? 6 No. 7 Α. You have seen e-mails and things that referred 8 0. to regulation 9.007, but did you ever read that rule 9 10 itself before this --11 Α. No. 12 -- matter began? 0. 13 Α. No. 14 0. Did you connect that regulation to the Trevor Colbourn project in any way? 15 16 Α. No. 17 ο. If you had known that there was a statute that barred the use of E&G carryforward to fund Trevor 18 19 Colbourn Hall, would you have recommended that? 20 Α. I would not have recommended it if I knew we were breaking the law, absolutely not. 21 22 Did you purposefully do anything wrong, that 0. 23 is, violative of a rule or a statute or a regulation or 24 something you were told you should not do while you were at UCF? 25

1	A. No.		
2	Q. Did you counsel anyone else to do so?		
3	A. No.		
4	Q. Did Trevor Colbourn Hall present a real		
5	emergency?		
б	A. It absolutely did.		
7	Q. Were you told by the engineers that people		
8	literally could die if the facade of that building		
9	crumbled and bricks fell off of it while they were going		
10	in and out?		
11	A. They didn't tell me they could die, but I knew		
12	they could because I've been around buildings that had		
13	faulty brick, and I knew the conditions in that		
14	building. In a heavy wind, you could have had an		
15	avalanche of bricks cascading off the side of that		
16	building, and anybody walking below would have been		
17	killed.		
18	Q. Did everyone that was involved in the		
19	discussions concerning Trevor Colbourn Hall always agree		
20	that there was an emergency situation?		
21	A. Yes.		
22	Q. Did anyone other than Mr. Burby ever question		
23	the fact that there was a real emergency as confirmed by		
24	four different engineering firms?		
25	A. He was the only one.		

1	Q. Did you feel as the person whose job it was to				
2	try to find a way to allocate limited resources to				
3	fulfill the mission of the university, that you had a				
4	duty to the students, staff, and faculty who were at the				
5	university?				
6	A. Yes.				
7	Q. Did you tell the trustees that there might be				
8	an audit comment with respect to the funding of Trevor				
9	Colbourn Hall?				
10	A. In one of the meetings, I did.				
11	Q. There is no doubt in your mind you told the				
12	full board of trustees?				
13	A. I told the I'm sure it was the financial and				
14	facilities committee; whether the full board was there,				
15	don't know, but actually, most of the time we had those				
16	committee meetings, the other members were present.				
17	Q. Is there any doubt in your mind that the board				
18	members who you gave your orientation talks to would				
19	know what carryforward meant?				
20	A. They should have, even though that was not				
21	carryforward has gotten a lot more attention since this				
22	latest audit. But I'm sure we talked about it, maybe				
23	not with quite the emphasis we would today when we talk				
24	about it, but yes.				
25	Q. Is there any doubt in your mind that when				

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Marcos Marchena was told in 2014 that carryforward was 1 2 being used to fund Trevor Colbourn Hall, that he knew 3 what it meant? 4 Α. He knew what it meant. Carryforward, as that term was used by you to 5 ο. the board of trustees, meant E&G, didn't it? 6 7 Α. Yes. You didn't have -- did you make the decision to 8 0. use E&G carryforward to fund Trevor Colbourn Hall? 9 10 Α. I recommended things. I don't make the 11 decisions. 12 Did you have the final decision making 0. 13 authority with respect to how E&G carryforward was used? 14 Α. No. Who made the final decisions with respect to 15 0. 16 the Trevor Colbourn Hall carryforward? 17 Α. Provost and the president. 18 Was general counsel aware that E&G carryforward 0. was being used to fund Trevor Colbourn Hall? 19 20 Α. There is no question he was, because he was in 21 meetings where that was discussed. 22 Did you expect the general counsel would advise 0. 23 you if something that you recommended or an action being 24 taken by UCF was going to violate some sort of rule or regulation, is that something that you would expect 25



1	general counsel would tell you?
2	A. Absolutely would expect that.
3	Q. Would you even do you think you would even
4	know the questions to ask with respect to the propriety
5	of funding sources or is that something general counsel
6	should bring to your attention?
7	A. Should bring it to my attention. Like the
8	saying goes, I didn't know what I didn't know.
9	Q. Did you bring the audit issue to the attention
10	of President Hitt?
11	A. Yes.
12	Q. Did you bring the potential for an audit
13	comment to the attention of President Whittaker?
14	A. He was in meetings where it was discussed, so
15	he had to know about it.
16	Q. Was it was, in fact, the potential for an
17	audit comment with respect to Trevor Colbourn Hall
18	discussed in multiple meetings where Whittaker and Scott
19	Cole were present?
20	A. Yes.
21	Q. And was it also discussed in meetings where
22	Marcos Marchena was present?
23	A. Yes.
24	Q. Now, the Trevor Colbourn Hall, Colbourn Hall
25	dilemma, would you agree that it was unique for many

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1	reasons?			
2	A. It was totally unique.			
3	Q. Why?			
4	A. It's a little bit longer answer. I'll try to			
5	make it short. But we were in a in a time period			
6	where the state the traditional state funds for			
7	buildings had dried up. The buildings were continuing			
8	to age. We were facing an emergency situation, the			
9	likes of which I had not experienced in my 47 years in			
10	higher ed 46 years. And so it was a unique			
11	situation, unusual.			
12	Q. So you agree it's unique for first of all,			
13	because it was an emergency that threatened the life,			
14	health, and safety of students?			
14 15	health, and safety of students? A. Yes.			
15	A. Yes.			
15 16	A. Yes.Q. Did you ever have that situation before in your			
15 16 17	 A. Yes. Q. Did you ever have that situation before in your career where somebody said you need to do something to 			
15 16 17 18	 A. Yes. Q. Did you ever have that situation before in your career where somebody said you need to do something to this building or somebody could get sick or die? 			
15 16 17 18 19	 A. Yes. Q. Did you ever have that situation before in your career where somebody said you need to do something to this building or somebody could get sick or die? A. Not to the extent of Trevor Colbourn Hall. 			
15 16 17 18 19 20	 A. Yes. Q. Did you ever have that situation before in your career where somebody said you need to do something to this building or somebody could get sick or die? A. Not to the extent of Trevor Colbourn Hall. Q. And was Trevor Colbourn Hall unique in the way 			
15 16 17 18 19 20 21	 A. Yes. Q. Did you ever have that situation before in your career where somebody said you need to do something to this building or somebody could get sick or die? A. Not to the extent of Trevor Colbourn Hall. Q. And was Trevor Colbourn Hall unique in the way the project evolved from a minor renovation to a more 			
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1	it ongoing for years?			
2	A. Yes.			
3	Q. Was Dale Whittaker there, even though not at			
4	the beginning, there for most of the evolution of that			
5	project?			
6	A. Yes, he was.			
7	Q. He was there when it was a minor renovation and			
8	when it became a major renovation and then when it			
9	finally became what it became; isn't that true?			
10	A. Yes, that's true.			
11	Q. And you had said earlier on that the provost			
12	added \$10 million to the Trevor Colbourn Hall building.			
13	Do you recall that?			
14	A. Yes.			
15	Q. The provost you referred to was Whittaker?			
16	A. Yes.			
17	Q. Was it Whittaker's decision to add the			
18	additional space to the new building that added \$10			
19	million to the price tag?			
20	A. He added scope to the building because it was			
21	hiring additional faculty, and then the prices were			
22	determined to be in the neighborhood of 10 million to			
23	add that additional scope.			
24	Q. Is it accurate to say by the time it got to			
25	that point, that Whittaker, assuming you had these			

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1	weekly budget chat meetings every week, discussing the	
2	funding sources for E&G, that he was there at least at a	
3	hundred meetings where the funding source for Trevor	
4	Colbourn Hall was discussed?	
5	A. I'll put it this way. He was there at numerous	
6	meetings. I wouldn't want to make a count of them.	
7	And another thing that we did, we didn't meet	
8	every week because sometimes he was not available. So	
9	we would cancel the meeting because we wanted to make	
10	sure that anything that was discussed in a budget chat	
11	meeting was in the presence of the provost.	
12	Q. So the meetings of the budget committees could	
13	occur without you, but they could not occur without	
14	Provost Whittaker, could they?	
15	A. That was our our modus operandi.	
16	Q. Was anything ever concealed concerning Trevor	
17	Colbourn Hall from Dale Whittaker?	
18	A. No.	
19	Q. Was anything concerning Trevor Colbourn Hall	
20	concealed from anyone internally within UCF?	
21	A. No.	
22	Q. Was anything concerning Trevor Colbourn Hall	
23	concealed from the board of trustees?	
24	A. No.	
25	Q. Was anything concerning Trevor Colbourn Hall	
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25	Α.	No. Emphatically, no.
24	form?	
23	anything	illegal or immoral when she filled out that
22	Q.	Do you think that this woman was trying to do
21	Α.	Yes.
20	that she	got from BOG?
19	Q.	Do you believe she did it based upon guidance
18	Α.	Yes, I do.
17	knowledge	e and ability?
16	Q.	Do you believe she did it to the best of her
15	А.	No.
14	fill out	that form?
13	Q.	Did you instruct Christy Tant or anyone how to
12	А.	No.
11	as defer	red maintenance?
10	Q.	-
9	А.	No. I'm sorry.
8		nce was reported or
7	A. Q.	
6	A.	No.
4 5	forms you	
3	Q.	Now, you were asked by Mr. Rubottom about some orms that were submitted. Did you fill out the
2	A.	No.
1	concealed	d from BOG?

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Tell me about your conversations with Whittaker 1 ο. 2 post-audit. What did he say to you and what did you say 3 to him? He said that basically that he thought I had 4 Α. done the right thing, I had chosen the wrong method to 5 do it; that I, not we, but I would take some heat for it 6 for a few months and then we could go on. 7 Now, Whittaker, did he ever tell you he was 8 0. 9 surprised at the funding source for E&G when you were 10 having these post-audit conversations? 11 Α. No. 12 In fact, he knew what the funding source was 0. 13 before the money was spent, didn't he? 14 Α. Yes. 15 0. And he signed off on the allocation document, didn't he? 16 17 Α. Yes. 18 So when he said you -- you did the right thing, Ο. 19 he did it, too, didn't he? 20 Α. Yes. The implication, though, was if heat comes from it, it was going to be my heat, not his. 21 22 Have you ever been advised by anyone, other 0. 23 than me, that Dale Whittaker made a comment or told a 24 group of people after you were terminated that he was going to come forward and tell the whole story about how 25

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1	this was an emergency and UCF was doing the right thing,
2	but that he had been coached instead to find somebody to
3	blame so that UCF could move on from this dilemma
4	quicker?
5	A. The only deviation I would say from what you
6	just said was not someone to blame, but me to blame.
7	Q. When Whittaker said you did the right thing but
8	by the wrong method, he was the person that finally,
9	along with President Hitt, on the allocation document
10	approved the method of funding of Trevor Colbourn Hall,
11	wasn't he?
12	A. Exactly.
13	Q. I want to talk to you about your conversations
14	with Dave Walsh that are mentioned in the Burby report
15	and the other trustees where they say you essentially
16	admitted you did something wrong and you had failed or
17	hid something from the board. Do you recall that part
18	of the Burby report?
19	A. Absolutely, I do, clearly, because I was
20	shocked by it.
21	Q. Did you hide anything from the board of
22	trustees?
23	A. No, I didn't.
24	Q. Did you tell Mr. Walsh that you hid anything
25	from the board of trustees?



Investigative Hearing MERCK, II, WILLIAM F.

1	A. If I recall correctly, I was trying to express
2	to him that I didn't bring up the audit report in a
3	board meeting to distract them from the major problems
4	we were having in the building, but that was not an
5	accurate statement on my part, even then, because we had
6	actually done that. We had brought it up in the
7	meetings.
8	Q. Did you did you advise the board of trustees
9	that the funding source for Trevor Colbourn Hall was the
10	E&G carryforward?
11	A. Yes.
12	Q. Did you tell the board of trustees and/or the
13	chair of the facilities and finance committee that there
14	might be an audit comment
15	A. Yes.
16	Q as a result of that funding decision?
17	A. Yes.
18	Q. Did you think that if there was an audit
19	comment, that it would be something that the university
20	
	would be unable to defend?
21	A. I thought we would be able to defend it,
21 22	
	A. I thought we would be able to defend it,
22	A. I thought we would be able to defend it, absolutely would be able to defend it.
22 23	 A. I thought we would be able to defend it, absolutely would be able to defend it. Q. Did you say that you might receive an audit

1	A. No, no, I did not.
2	Q. What did you mean?
3	A. I meant that because we were using we were
4	into an area that was not conventional, we had not
5	received the historical funding from the state to cover
6	this kind of an event, we were charting new territory,
7	that auditors would surely pick out a \$38 million
8	expenditure in a way that was novel and flag it, and we
9	would have to respond to that.
10	Q. Isn't it true that by recognizing that you're
11	probably going to get an audit comment about the Trevor
12	Colbourn project, that you knew from the very inception
13	that this was going to be closely scrutinized?
14	A. Yes.
15	Q. Would you have broken a rule or violated a
16	statute or regulation if you knew it was going to be
17	closely scrutinized?
18	A. No.
19	Q. Would you have violated a rule or regulation if
20	you didn't think it would get any scrutiny at all?
21	A. No, no.
22	Q. Did you mislead Dale Whittaker about anything?
23	A. No.
24	Q. Did you mislead any of the board of trustees
25	about anything?



1 Α. No. 2 Did you trick Dale in any way? 0. 3 That's ludicrous. No, I did not. Α. From the very beginning of his joining UCF, 4 0. isn't it true that Dale Whittaker threw himself into 5 budget matters and tried to gain control over them to an 6 extent greater than the provosts that were before him? 7 8 Α. Yes. 9 Isn't it true he reactivated the university Q. 10 budget committee and created the facilities budget 11 committee just so that he could be more apprised of and 12 know about the budget decisions? 13 Α. Yes. And he was involved in the budget of the entire 14 0. university, not just the budget at the academic level; 15 isn't that true? 16 17 Α. That's correct. 18 Let me show you what we'll mark as a composite 0. 19 Exhibit 1. 20 MR. RUBOTTOM: Can we go ahead and mark ours? 21 I don't think we've done that yet, that big group 22 that we gave you. 23 (Exhibit No. 1 was marked for identification.) 24 MR. GREENE: So I'm going to show you what's composite Exhibit 2. 25



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1	(Exhibit No. 2 was marked for identification.)
2	BY MR. GREENE:
3	Q. Is this just the type of information that would
4	have been submitted to Dale Whittaker on a weekly or
5	frequently periodic basis concerning budget matters at
6	UCF?
7	A. The answer is yes.
8	Q. And did the materials that were presented to
9	Dale Whittaker regularly, did they specifically refer to
10	E&G carryforward and what was being done with that
11	source of funds that were available to UCF?
12	A. Yes.
13	Q. Do you believe that Tracy Clark was a
14	competent, honest, and capable employee at UCF?
15	A. She was one of the most competent,
16	hard-working, honest people I know.
17	Q. Is there any doubt that she would have
18	regularly reported all the matters that concerned the
19	budget issue that were relevant to Dale Whittaker?
20	A. I have no doubt that she would.
21	Q. Do you know of anyone that ever tried to
22	disguise that Trevor Colbourn Hall funding as deferred
23	maintenance?
24	A. Not deliberately disguise it, no.
25	Q. You agree that there are problems as

exemplified by Trevor Colbourn Hall that need to be 1 2 fixed, wouldn't you? 3 Α. I do. I would totally agree with that. 4 0. You agree there needs to be more training and better training at UCF? 5 I think that's true for all 12 universities, 6 Α. including UCF and the board of governors. 7 8 Do you agree that there needs to be better 0. communication between the BOG and UCF? 9 10 Α. There needs to be clear, more discrete -- more 11 discrete direction, yes. 12 Do you think it would be a preferable practice 0. 13 that when the BOG was asked for written guidance so that 14 there could be a uniform source of interpretation of permissible uses of E&G, do you think it would have been 15 16 preferable that Chris Kinsley and others would have provided that guidance when asked? 17 18 Α. Certainly. 19 Do you believe that there needs to be better 0. 20 communication between the board of trustees and perhaps better education in the board of trustees concerning 21 22 budgetary matters that affect UCF and other 23 universities? 24 Α. Yes. Do you think the blame for all of those issues 25 Q.

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1	should be placed upon your shoulders?
2	A. No.
3	Q. Did you intend to take the blame for everything
4	wrong with the system when you said I'll take
5	responsibility for this?
6	A. No.
7	Q. Did you resign because you felt some
8	responsibility by virtue of your position with respect
9	to a decision that was obviously that people relied
10	upon your recommendation in making, and that in
11	hindsight might not have been the right thing?
12	A. Repeat that.
13	Q. Did you did you, by resigning, acknowledge
14	your responsibility and your willingness to take
15	responsibility for any role that you had in what
16	happened with respect to Trevor Colbourn Hall?
17	A. Yes.
18	Q. Did you intend to absolve others who are your
19	peers or your superiors or with other agencies, like the
20	board of trustees, from their responsibility?
21	A. That was not my intent, and the word "full"
22	responsibility, that word, "full," that was added later
23	was not my intent.
24	Q. The Burby report says there's a culture issue
25	at UCF, and he implies that the culture was that people



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1	were scared to speak up because of the cabal that	
2	consisted of you and Dr. Hitt, so that everybody	
3	everybody else, including President Whittaker, was just	
4	scared to say anything. Did that sort of culture exist	
5	at UCF?	
6	A. No, no, no. It was a very collegial culture	
7	and we had no problems speaking with each other about	
8	things we agreed with or disagreed with.	
9	Q. Did Lee Kernek speak up when she disagreed with	
10	things?	
11	A. Yes.	
12	Q. Do you think you could have shut her up if you	
13	wanted to?	
14	A. I'll take that as rhetorical.	
15	Q. Did others speak up when they had problems at	
16	UCF?	
17	A. Yes, yes.	
18	Q. Did you try did did you listen to them and	
19	take corrective action if needed?	
20	A. I certainly did.	
21	Q. Did you ever try to dissuade criticism,	
22	discussion or any efforts to make sure everybody was	
23	doing the right thing?	
24	A. No.	
25	Q. Would it, in your view, be more of a	
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1	communication and education and training issue that is
2	responsible for what happened at UCF rather than a
3	cultural issue?
4	A. I would, and I believe I said that earlier.
5	Q. You were asked a lot of questions, and I'm
6	confused about them because I don't know as much as you
7	and Mr. Rubottom about your investment policy, your
8	liquidation of assets. Was it your policy or was it
9	UCF's policy?
10	A. It was UCF's policy as adopted by the board of
11	trustees.
12	Q. So this was something the board did, not Bill
13	Merck, just to be clear?
14	A. Just to be clear, that was the board's action.
15	Q. You were asked about who was involved in
16	dealing with the auditors during the audit process in
17	2018. Do you recall that?
18	I believe you said it was Christy Tant and
19	Tracy Clark were probably the first
20	A. Oh, yes.
21	Q level of communication?
22	A. Yes, yes.
23	(Exhibit No. 3 was marked for identification.)
24	BY MR. GREENE:
25	Q. And as Exhibit 3, can you identify that as an



e-mail that was sent -- e-mail that was exchanged 1 between you, Christy Tant, and Jeff Brizendine from the 2 3 auditor's office in April and May of 2018? 4 Α. Yes. And does Christy Tant tell the auditor 5 ο. expressly on April 26, 2018, that the construction of 6 Colbourn Hall was fully funded from centrally held E&G 7 8 carryforward funds? 9 Yes. Α. 10 0. You -- you were asked did Whittaker ever 11 challenge your decisions, and you said no. And I think 12 you -- you read that -- you heard that question in the 13 sense of did he object to things that you did more 14 narrowly than I heard it. So I want to ask you this. When you had to --15 16 did you have to go before the budget committee and ask 17 for budgeting for your division from time to time? 18 Α. Yes. 19 And did Dale Whittaker rubber stamp all of your 0. 20 requests? 21 Α. No. 22 In fact, wasn't there some insurance issue for 0. 23 which you had to fight to try to get funding for, and Dale Whittaker really pushed back hard on it? 24 I'm fuzzy on that, but I'm pretty sure the 25 Α.

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answer is yes, it was. 1 2 Did Dale Whittaker agree with everything you 0. 3 said? 4 Α. No, no. I had some other requests that were -that I thought were pretty important that were turned 5 6 down. You know that Whittaker knew that 7 Ο. carryforward -- that the carryforward was Trevor 8 9 Colbourn Hall came from E&G, don't you? 10 Α. Yes. 11 You're not guessing at that? Q. 12 I am not guessing at that, no. Α. 13 Q. And you're not guessing that Marcus Marchena 14 knew, are you? 15 Α. No, I'm not guessing, no. They knew. You were asked if the provost had approval 16 0. 17 authority over capital projects. The final approval authority, at least within 18 19 UCF, actually rested exclusively with the provost and 20 the president as far as the use of carryforward for capital projects was concerned, didn't it? 21 22 Α. Correct. 23 The allocation documents for E&G carryforward 0. 24 were signed by the president and the provost; right? 25 Right. Α.

1	Q. Not by you?
2	A. Not by me. I don't believe they are even
3	copied to me.
4	Q. Tell me more about the four people who were
5	fired, or whatever happened to them, that Whittaker said
6	were fired at UCF. Why do you think they were treated
7	unfairly?
8	A. I think they were treated unfairly as a
9	smokescreen, as a way to deflect attention from the
10	provost and the chairman yeah, from the president and
11	the chairman, rather. I think they were they were
12	just sacrificed to divert attention from their story
13	that they didn't know anything.
14	Q. You didn't know the law concerning the
15	prohibition against the use of carryforward for new
16	buildings, did you?
17	A. No.
18	Q. It appears Dale Whittaker didn't know because
19	he never told you about that when you were discussing
20	the use of carryforward for Trevor Colbourn Hall, did
21	you or did he?
22	A. No, he didn't.
23	Q. Scott Cole was aware that E&G carryforward was
24	being used for Trevor Colbourn Hall, wasn't he?
25	A. Yes.
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1	Q. He never told you it was wrong, did he?
2	A. He did not.
3	Q. Marcos Marchena, who was an experienced
4	construction lawyer, he never told you it was illegal or
5	wrong in any way, did he?
6	A. No, he didn't.
7	Q. Do you know why Burby would go out of his way
8	to find that these four employees that were under
9	everybody I just named in the UCF hierarchy, that they
10	somehow knew, but that Whittaker and others didn't?
11	A. I think there was an objective when that whole
12	Burby report was commissioned, and whether it was
13	written or well, it was not written, certainly, but
14	unwritten, and that was to protect the president.
15	Q. Did you ever hear of the "Save the Dale"
16	campaign?
17	A. Yes, I did.
18	Q. What did you hear about that?
19	A. I just heard that when Dale Whittaker was a
20	candidate for a presidency at Iowa State, there was an
21	interest in not letting him leave UCF, but to stay and
22	become president.
23	And so there was conversation among board
24	members and others about let's save Dale, keep him here.
25	Q. Did you ever get the sense that one of the
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primary proponents behind that move to "Save the Dale" 1 2 was Marcos Marchena? 3 Α. Certainly involved in it heavily. 4 0. Did you ever get the sense that -- that Marcos Marchena was behind that so strongly because he felt 5 that he might have a little more control over Dale than 6 he had over Dr. Hitt? 7 8 That would be speculation on my part, but it Α. 9 would be speculation that I would endorse. 10 0. You were asked about Marcos Marchena and some 11 of the things that he did at UCF. He was trying to get 12 an ever-expanding role over capital projects at UCF, 13 wasn't he? 14 Α. Yes. He was trying to bring in some of the people he 15 0. worked with at the Orlando Airport and bring them in to 16 17 some level of involvement with the administration of 18 construction projects at UCF? 19 That was an impression I had, and I know that Α. 20 he was very interested in having these owner's 21 representative type companies come in and manage our 22 projects for us. 23 And Lee Kernek and you had discussions about 0. 24 Marcos Marchena's efforts to bring in OARs, didn't you? 25 Α. Yes, yes.

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1	Q. And did Marcos Marchena complain about Lee
2	Kernek when she brought the efforts of Marcos Marchena
3	to the attention of President Hitt and objected to them?
4	A. Say that again now?
5	Q. Did Marcos Marchena complain about Lee Kernek
6	when the she resisted his efforts to bring in OARs?
7	A. He had complained about her before and after,
8	so that didn't help, the resistance to OARs, which I
9	didn't think was a good idea, either. Our projects were
10	too simple to handle the extra overhead of an OAR.
11	Q. Did you have some concern that Marcos Marchena
12	was trying to bring in some of his cronies from the
13	airport so that they could make money on the back of UCF
14	when their services really weren't needed and would have
15	added a lot more money to the UCF budget problems?
16	A. That would be speculation on my part, but I
17	would not disagree with that speculation.
18	Q. Did you ever tell Scott Cole or Trustee Walsh
19	or anybody else that you had lied to the board of
20	trustees?
21	A. No.
22	Q. Did you ever tell them that you had concealed
23	anything from the board of trustees?
24	A. They interpreted my
25	Q. Forget how they interpreted. Did you
	\sim

1 Α. No. 2 -- ever tell them you concealed anything from 0. 3 the board of trustees? 4 Α. No, no, no. Did you ever lie to or conceal anything from 5 ο. the board of trustees? 6 7 Α. No. Tell me again, what is it you were trying to 8 0. explain to Trustee Walsh when you had these 9 10 conversations about the audit comment and your feeling 11 of embarrassment and remorse at what was going on? 12 Α. Well, I obviously felt bad about what was going 13 on, no question about that. And I wanted those guys 14 that I had respect for to understand, first, why we were doing what we were doing, the safety, trying to protect 15 16 students, faculty, and staff from harm. And that I had not gone into great depth about 17 18 the potential for an audit comment in a meeting where we 19 were discussing some of those things, although we did 20 actually do it. But I didn't want to make a big deal out of the audit comments, which I thought were -- would 21 22 have been a very manageable comment to deal with, when I 23 was not aware that it was something illegal. 24 0. Let's switch gears. The term -- strike that. 25 The board of trustees at UCF was specifically

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1	told, at least in some verbal reports and/or some
2	written documents, that E&G carryforward was being used
3	for Trevor Colbourn Hall. Do you agree?
4	A. Yes, I agree.
5	Q. And in some of the slides and things we've
6	seen, the more general term, nonrecurring or UCF
7	internal funds, things of that nature, were used. Are
8	you aware of that?
9	A. Yes.
10	Q. Was there any ever any effort to use those
11	terms to conceal in any way
12	A. No.
13	Q the fact that E&G was being used?
14	A. No.
15	Q. Do you know who prepared those slides and
16	things, which department it was? Would that have been
17	facilities and finance or would it have been budget? Do
18	you know who prepared those things for the trustees?
19	A. Depending on the project, but typically it
20	would have been finance and accounting in conjunction
21	with whatever project was being presented. So there
22	would often be a joint effort on the preparation of the
23	form, the subject expert, and then some of the F&A folks
24	would be involved with the funding source.
25	MR. RUBOTTOM: Excuse me, for clarification. I

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1	think you mentioned slides? And I don't know if
2	you're talking about some of the facilities reports
3	that were made. He's talking about forms, which
4	sounds like he's talking about the capital
5	improvement plan.
6	MR. GREENE: I'm talking about the slides and
7	the presentations that were made annually to the
8	board of trustees where the terms "nonrecurring" are
9	used.
10	BY MR. GREENE:
11	Q. Do you know who prepared those slides and
12	things? Would that have been
13	A. Not specifically.
14	Q Lee Kernek's division?
15	A. Not specifically, but it wasn't me, I know
16	that.
17	Q. Did you ever direct anybody as to how to fill
18	out those?
19	A. No.
20	Q. What to put on those slides for information?
21	A. No, no.
22	Q. Did you instruct all of those below you to be
23	open and honest and try to answer as completely as they
24	could any questions or requests for information that
25	they received from the trustees?

1	A. Of course, for sure.
2	Q. Was Trevor Colbourn Hall in the reports that
3	were submitted to the state, as far as you know, were
4	those were the same reports submitted to the state
5	for Trevor Colbourn Hall as would have been submitted
6	for other, similar projects?
7	A. Yes.
8	Q. Was the same process and procedures followed
9	for Trevor Colbourn Hall, the reporting process
10	A. Yes.
11	Q the same?
12	A. Yes.
13	Q. Was anything understated or concealed or
1	
14	purposefully hidden?
14 15	purposefully hidden? A. No.
15	A. No.
15 16	A. No. MR. RUBOTTOM: Chuck, I've got a long way to
15 16 17	A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few
15 16 17 18	A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few days, so if we could bring it
15 16 17 18 19	A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few days, so if we could bring it MR. GREENE: This will be it. Done, sorry.
15 16 17 18 19 20	A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few days, so if we could bring it MR. GREENE: This will be it. Done, sorry. (Exhibit No. 4 was marked for identification.)
15 16 17 18 19 20 21	A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few days, so if we could bring it MR. GREENE: This will be it. Done, sorry. (Exhibit No. 4 was marked for identification.) BY MR. GREENE:
15 16 17 18 19 20 21 21 22	A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few days, so if we could bring it MR. GREENE: This will be it. Done, sorry. (Exhibit No. 4 was marked for identification.) BY MR. GREENE: Q. Is Exhibit 4 a list of the other projects as
15 16 17 18 19 20 21 21 22 23	 A. No. MR. RUBOTTOM: Chuck, I've got a long way to drive and she has a lot to type up in the next few days, so if we could bring it MR. GREENE: This will be it. Done, sorry. (Exhibit No. 4 was marked for identification.) BY MR. GREENE: Q. Is Exhibit 4 a list of the other projects as far as you know that were identified by UCF post-audit

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1 Α. Yes. 2 Are you aware that Beverly Seay has said that 0. 3 in connection with the dismissal of the four terminated 4 UCF employees, that these projects were the same people, same -- same process, same pattern, same trickery, 5 essentially, as was attributed to them with respect to 6 Trevor Colbourn Hall? 7 8 No. Α. 9 Are you aware of that comment? Q. 10 I've heard it, and I disagree with it totally. Α. 11 Were the -- were these other projects Q. 12 completely different from Trevor Colbourn Hall? 13 Α. Yes, they were. 14 0. Did anyone ever say that there might be an audit comment or something might be made with respect to 15 any of those other projects? 16 17 Α. No. 18 Were different people involved in approving and 0. overseeing those projects than were involved with Trevor 19 20 Colbourn Hall? 21 Α. There was an overlap with the budget committee 22 and budget chats and things like that, but all these 23 projects have their own individual identities and there 24 were different subject experts on all of them, so they were handled differently. You cannot compare this list 25



with the Trevor Colbourn Hall business. 1 2 And at least with respect to most of those 0. 3 projects, Dale Whittaker was involved in approving all of them, wasn't he? 4 5 Virtually all. Α. And are some of those actually the -- was Dale 6 0. Whittaker intimately involved in a few of those 7 projects? Were these his babies, so to speak? 8 9 Α. Yes, yes. 10 MR. GREENE: That's all we have. 11 So we'll waive reading for purposes of 12 expediting. 13 And Don, do you agree that I haven't had the opportunity to do a full cross-examination that I 14 would do, so that nobody can use this in other 15 16 litigation? It would essentially remain open? I would agree, yes. 17 MR. RUBOTTOM: Thank you. 18 MR. GREENE: 19 Can I confirm that you want this THE REPORTER: 20 transcript as soon as possible? 21 MR. RUBOTTOM: Yes. 22 (The deposition was concluded at 5:23 p.m.) 23 24 25

1	CERTIFICATE OF OATH
2	
3	STATE OF FLORIDA: COUNTY OF ORANGE:
4	COUNTI OF ORANGE.
5	I, Emily W. Andersen, RMR CRR FPR, Stenograph
6	Shorthand Reporter, certify that WILLIAM F. MERCK, II, personally appeared before me on February 16, 2019 and
7	was duly sworn. WITNESS my hand and official seal this 16th day of
8	February, 2019.
9	Identification: Produced Identification
10	Florida Driver's License
11	
12	Enila 711 Anderson
13	Emily W. Andersen
14	Notary Public State of Florida Commission No. GG 258112
15	Expires October 14, 2022
16	
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1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA: COUNTY OF ORANGE:
3	
4	I, Emily W. Andersen, RMR CRR FPR, Stenograph Shorthand Reporter, certify that I was authorized to and
5	did stenographically report the foregoing deposition of WILLIAM F. MERCK, II; that the review of the transcript was requested; and that the foregoing Pages, 4 through
7	181, inclusive, are a true and complete record of my stenograph notes.
8	I further certify that I am not a relative or employee of any of the parties, nor am I a relative or
9 10	counsel connected with the parties' attorneys or counsel connected with the action, nor am I financially interested in the outcome of the action.
11	DATED this 15th day of February, 2019.
12	
13	
14	
15	
16	Emily W. Andersen
17	Emily W. Andersen, RMR CRR FPR
18	Stenograph Shorthand Reporter
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